

# **NORTH YORKSHIRE COUNTY COUNCIL**

## **AUDIT COMMITTEE**

**27 June 2022**

### **DRAFT STATEMENT OF ACCOUNTS 2021/22**

#### **Report of the Corporate Director – Strategic Resources**

#### **1.0 PURPOSE OF THE REPORT**

- 1.1 To consider a draft Statement of Final Accounts (SOFA) for 2021/22 for the County Council in advance of:
- (a) these accounts being audited by Deloitte between July and November 2022 and
  - (b) being re-submitted to this Committee for formal approval on 28 November 2022 after the external audit has been completed.
- 1.2 To approve a Corporate Governance Working Group and its membership in order to provide further overview of the SOFA for 2021/22 and supporting documentation.

#### **2.0 BACKGROUND**

- 2.1 The Accounts and Audit Regulations set out the requirements and timelines for Member approval of Local Authority Accounts and one of the Terms of Reference for this Committee is to approve the Annual SOFA.
- 2.2 In response to one of the recommendations of the Redmond review on the effectiveness of external audit and transparency of financial reporting in local authorities and increasing workloads/regulatory pressures on local authorities and auditors, the Accounts and Audit Regulations have been further updated with effect from 31 March 2022. The Accounts and Audit Regulations now require the SOFA to be certified by the Section 151 (Chief Finance) Officer by 31 July (previously 31 May) and approved by Members (the Audit Committee) in advance of the certification and publication of the Accounts by 30 November (previously 30 September).
- 2.3 Following the changes to the Accounts and Audit Regulations, the timetable for the production of the accounts was reviewed in conjunction with discussions with External Audit. However, in order to maintain an effective use of resources the original internal timetable was retained despite the extension to the reporting timescales. Unfortunately, due to increasing pressures the internal publication timetable was subsequently re-phased in line with the revised statutory requirements. As a result, the Revenue and Capital Budget Outturn Reports for

2021/22 were considered by the Executive on 21 June 2022. The draft SOFA will be published ahead of the 31 July deadline.

- 2.4 Deloitte will undertake the audit of the accounts between July and September 2022.
- 2.5 At this stage, there is no requirement for Member approval of a draft SOFA in advance of consideration and review by External Audit. Therefore, the SOFA is being circulated to the Audit Committee in June for information and review/comment only, not formal approval.
- 2.6 The draft SOFA includes the draft Annual Governance Statement (AGS). The AGS remains draft pending further work including output as a result of the Corporate Governance Working Group.
- 2.7 The final SOFA, after External Audit, will be re-submitted to this Committee on 28 November 2022 for formal approval in advance of the 30 November 2022 deadline for publication of the audited final accounts.

### 3.0 **STATEMENT OF FINAL ACCOUNTS 2021/22**

- 3.1 Due to the re-phasing of the internal publication timetable a finalised draft SOFA certified by the Section 151 Officer is not yet available. An initial version of the County Council's draft SOFA for 2021/22 is attached as a separate booklet circulated with the agenda. The version of the Draft SOFA circulated does not include the NYPF accounts and is therefore incomplete at this stage. A finalised version of the draft SOFA will be circulated to the Committee after being certified by the Corporate Director – Strategic Resources.
- 3.2 The format and content of the SOFA must comply with CIPFA's Code of Practice on Local Authority Accounting in the United Kingdom 2021/22. This Code prescribes the accounting treatment and disclosures for all transactions and balance sheet items of a Local Authority's Accounts and constitutes 'a proper accounting practice' under the terms of the Local Government Act 2003.
- 3.3 A summary sheet giving a brief explanation of the various statements included in the SOFA is attached as **Appendix A**.
- 3.4 Local authorities have seen a substantial financial impact of the Covid-19 pandemic. Consequently, Covid-19 has impacted on several areas within the 2021/22 SOFA. The Narrative Statement within the SOFA highlights the impacts and key issues arising as a result. In addition a specific Disclosure Note (Note 40) on the Covid-19 Pandemic is included in the SOFA to highlight the impact on the accounts.

### 4.0 **CHANGES REFLECTED IN THE 2021/22 SOFA**

- 4.1 There were no key changes to the Code of Practice that impact on the County Councils 2021/22 Accounting Policies – this was reported to the Audit Committee in March 2022.

## 5.0 REVENUE AND CAPITAL OUTTURN FOR 2021/22

- 5.1 Revenue Budget and Capital outturn reports for 2021/22 were considered by the Executive on 21 June 2022. These reports and the spending details reported form only part of the information reflected in the full SOFA, which also includes a Balance Sheet, Cash Flow Statement, Group Accounts, Pension Fund Accounts etc.
- 5.2 The Council's in-year accounting and budgeting arrangements are designed to fit its organisational structure and are different to the statutory year-end requirements. Therefore, the management accounts have had to be reworked to fit these formal requirements.
- 5.3 The main differences between the County Council's management accounts and the published statutory accounts are set out at **Appendix B**.
- 5.4 Although the presentation of the figures in the SOFA (Income and Expenditure Account) is very different, the resulting changes do not affect the overall net expenditure to be funded from Central Government Grant, Business Rates and Council Tax or the levels of working balances.

## 6.0 CERTIFICATION AND AUDIT OF ACCOUNTS

- 6.1 The Accounts and Audit Regulations do not require formal Member approval of the Draft SOFA. However, Member consideration, approval and certification is required for the Final SOFA.
- 6.2 The amended Accounts and Audit Regulations for 2021/22 require the responsible financial officer to sign and date the Draft SOFA by 31 July 2022 and certify that it presents 'a true and fair view of the financial position of the Authority at the end of the year and its income and expenditure for that year'.
- 6.3 The Chief Executive will also co-sign the draft SOFA recognising the unique position of the Chief Executive.
- 6.4 The responsible Financial Officer (Corporate Director – Strategic Resources) must also re-certify the Final version of the SOFA before it is approved by the Audit Committee.
- 6.5 The Accounts and Audit Regulations require that the External Auditor formally signs off the County Council's 2021/22 accounts by 30 November 2022. Deloitte will undertake the audit of the accounts between July and September.
- 6.6 On completion of the external audit of the 2021/22 accounts a report from the Auditor will be submitted to the meeting of this Committee scheduled for 28 November 2022. Following consideration of the Auditor's report, the Committee will be asked to consider and approve the SOFA with the Chairman being asked to sign and date the Accounts prior to it being formally signed off by the External Auditor.

- 6.7 The Auditors' conclusion from their audit will also be reported through the Annual Audit Letter. This Letter will be submitted to a future meeting of this Committee and the Executive.
- 6.8 Any significant changes reflected in the Final SOFA compared with the Draft version, as a result of the audit, will be reported to Members.
- 6.9 In addition it is again proposed that a working group be created to support the Audit Committee in reviewing the SOFA and associated governance documents. It would be intended that a report from the working group is considered in advance of the SOFA at the November meeting of the Committee. The Committee are asked to identify who they would wish to be involved in this working group.

## 7.0 **ANNUAL GOVERNANCE STATEMENT**

- 7.1 The draft SOFA includes the draft Annual Governance Statement (AGS). Following further consideration by the appointed Corporate Governance Working Group and the full Committee at this meeting, a final version of the AGS will be submitted on 28 November 2022 when this Committee is asked to formally approve the final SOFA.

## 8.0 **RECOMMENDATION**

- 8.1 That Members consider the draft Statement of Final Accounts for 2021/22 in advance of the accounts being audited and resubmitted to the Audit Committee on 28 November 2022 for formal approval.
- 8.2 That Members approve creation and identify members of a working group as set out in **paragraph 6.9**.

GARY FIELDING

Corporate Director – Strategic Resources

County Hall  
Northallerton

22 June 2022

**STATEMENT OF FINAL ACCOUNTS**  
**Brief Explanation of Contents**

**(a) Narrative Statement**

The purpose of this statement is to act as a guide to the most significant matters impacting on the County Council's finances. It gives provides commentary on the County Councils financial performance and value for money in its use of resources.

**(b) Independent Auditor's Report**

The report explains the auditors' responsibilities in relation to the Statement of Accounts. It also expresses an opinion on the Accounts and shows how this opinion was reached. The report also gives a value for money opinion in terms of the arrangements for securing economy, efficiency and effectiveness, (currently not included in draft SOFA).

**(c) Statement of Responsibilities for the Statement of Accounts**

This statement outlines the County Council's responsibilities for the Accounts under local government legislation and any other requirements. It also details the legal and professional responsibility for the Accounts of the Corporate Director – Finance and Central Services (i.e. Section 151 officer).

**(d) Statement of Accounting Policies**

This statement explains the principles, bases, conventions and rules applied by the County Council in preparing the Statement of Accounts.

**(e) Expenditure and Funding Analysis**

This statement demonstrates how the funding available to the County Council for the year has been used in providing services in comparison with those resources consumed or earned by the County Council

**(f) Comprehensive Income and Expenditure Statement**

This shows the Net Cost of the Services provided by the County Council and how this has been financed from general government grants and local tax payers. This Statement shows the accounting cost in the year of providing services in accordance with specified accounting principles, rather than the amount to be funded from taxation.

**(g) Movement in Reserves Statement**

This Statement shows the movement in the different reserves held by the County Council over the year. The Statement is analysed into usable reserves, those that can be applied to fund expenditure or reduce local taxation, and other unusable reserves.

**(h) Balance Sheet**

This is a statement of the overall financial position of the County Council at the end of the year and shows the Balances and Reserves at the County Council's disposal, its long term indebtedness and the fixed and net current assets employed in its operations.

**(i) Cash Flow Statement**

The Cash Flow Statement shows the changes in cash and cash equivalents of the County Council during the financial year. The Statement shows how the County Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.

**(j) Notes to the Core Financial Statements**

These notes provide further details and explanation of the figures included in the Core Financial Statements.

**(k) Group Accounts**

The County Council conducts some of its activities through partnerships and separate undertakings. Some of these are not directly reflected in the statements (e) – (i) above due to legal and regulatory reasons. These Group Accounts are required to present a full picture of the County Council's economic activities and financial position in order to aid the primary financial statements.

**(l) North Yorkshire Pension Fund Accounts**

The Accounts show the income and expenditure of the North Yorkshire Pension Fund together with the financial position of the Fund on 31 March.

**(m) Annual Governance Statement**

This statement sets out the framework within which financial control and corporate governance is managed and reviewed by the County Council and the main components of the system. It also reports on significant identified weaknesses and the actions undertaken to rectify these.

## **APPENDIX B**

### **MAIN DIFFERENCES BETWEEN THE MANAGEMENT ACCOUNTS AND THE PUBLISHED STATUTORY ACCOUNTS**

#### **1.0 CAPITAL CHARGES**

In the SOFA, the County Council is required to adopt CIPFA's Capital Accounting Regulations which means that each service has to reflect a depreciation charge for the assets they use (land, building, plant and machinery etc.) Adjustments are also made for the following other types of capital charge:

- impairment of non-current (fixed) assets
- revaluation losses from the revaluation of property
- changes in the market value of Investment Properties
- amortisation of intangible assets
- revenue expenditure from capital under statute (capital expenditure that does not result in a County Council asset)

These capital charges replace the minimum revenue provision (MRP) for debt repayment which is included in the management accounts, and charged against the County Council's budget requirement. The MRP is therefore not charged to the Comprehensive Income and Expenditure Statement. Similarly, capital expenditure which is funded directly by the General Fund (funded by Council Tax, General Revenue Grant and Business Rates) is not charged to the Comprehensive Income and Expenditure Statement.

Capital charges are off-set by capital grants and contributions (which are used to fund expenditure on non-current (fixed assets)). These contributions are credited in full to the Comprehensive Income and Expenditure Statement in the year where the terms and conditions of these contributions have been satisfied but this treatment does not impact on the management accounts of the County Council. Where the conditions of these capital grants have not been met at year-end, the grant is held in the balance sheet as 'Capital Grant Unapplied'.

#### **2.0 TRANSFERS TO AND FROM RESERVES**

Transfers into, and expenditure funded from, reserves are not considered part of the net cost of services and are therefore not reflected at all within the Income and Expenditure Statement.

#### **3.0 EMPLOYER'S PENSION FUND CONTRIBUTIONS AND ADJUSTMENTS INVOLVING THE PENSION FUND RESERVE**

Accounting for retirement benefits (IAS 19) requires that employer's contributions to pension schemes, reflected in service accounts should only consist of 'current service' costs. As the actual contributions made to the North Yorkshire Pension Fund by the County Council include an element of back-funding to recover the Pension Fund deficit, the service expenditure figures reported in the SOFA have to be adjusted to reflect the current service cost as calculated by the Fund actuary.



In addition, the Comprehensive Income and Expenditure Statement also includes, as part of operating expenditure, the net impact of the notional return (County Council share) of the Pension Fund assets and the increase in accrued future pension liabilities.

The required changes also reflect the inclusion of the attributable share of Pension Fund assets and liabilities in the County Council's Balance Sheet. This reflects the County Council's commitment to the Pension Fund but does not mean however that legal title or obligation has passed from the trustees of the Pension Fund to the employer.

#### **4.0 COUNCIL TAX AND BUSINESS RATES (COLLECTION FUND) ACCOUNTING**

The County Council's Income and Expenditure Statement includes the Authority's share of the carried forward Council Tax and Business Rates Collection Fund surpluses and deficits of each of the seven District Councils at the year end. This is in place of the estimated sums at the previous year end that have been paid over to the County Council during the year and used for Budget/Council Tax setting purposes in future years.

#### **5.0 HOLIDAY AND FLEXI PAY ACCRUAL**

The County Council has to charge the Income and Expenditure Statement with an estimate of accrued and untaken Annual Leave and Flexi Leave at 31 March. This figure includes a substantial figure for untaken Teacher's (and other schools-based staff) holiday pay, in relation to the days worked and taken as holiday in the Spring Term at each school. This adjustment is purely notional and does not impact on the County Council's budget requirement or level or working balances (GWB).

#### **6.0 GAINS AND LOSSES ON THE DISPOSAL ON NON-CURRENT (FIXED) ASSETS**

An example of this would be where a School acquires Academy status and there is an automatic transfer of the ownership of the Land and Building of the school premises to the School's Board of Governors for nil value. Such a notional loss does not, however, impact on the day to day management accounts or level of general working balances.

#### **7.0 OTHER DIFFERENCES**

Certain other transactions such as interest earned and paid, precept payments to other bodies etc. are not considered as part of the net cost of services and are required to be shown as separate items below service expenditure totals in the Income and Expenditure account. Similarly some Government Grants and Funding sources are required to be shown as overall general funding, rather than being included in the Income and Expenditure Statement as Service income.



# NORTH YORKSHIRE COUNTY COUNCIL

## STATEMENT OF ACCOUNTS 2021/22

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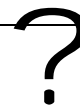
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## NARRATIVE REPORT

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### INTRODUCTION

1. The County Council's accounts for the year ended 31st March 2022 are presented in the format laid down in *The Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 (The Code)*: issued by the Chartered Institute of Public Finance and Accountancy and in accordance with the International Accounting Standards Board framework for the preparation and presentation of financial statements as interpreted by The Code. The Code is based upon International Financial Reporting Standards (IFRS).
  - (a) **the Narrative Report**; the purpose of this Report is to act as a guide to the most significant matters impacting on the County Council's finances. It gives an indication of where the County Council's money comes from, what it is spent on and what services it provides as well as its financial position and assisting in the interpretation of the accounting statements.
  - (b) **the Independent Auditor's Report**; this explains the auditor's responsibilities in relation to the Statement of Accounts. It also expresses an opinion on the Accounts and shows how this opinion was reached. The report also gives a conclusion on value for money in terms of the arrangements for securing economy, efficiency and effectiveness.
  - (c) **the Statement of Responsibilities for the Statement of Accounts**; this outlines the County Council's responsibilities for the Accounts under local government legislation and any other requirements. It also shows the legal and professional responsibility for the Accounts of the Corporate Director – Strategic Resources.
  - (d) **the Statement of Accounting Policies**; which explains the principles, bases, conventions and rules applied by the County Council in preparing the Statement of Accounts.
  - (e) **the Comprehensive Income and Expenditure Statement**; this shows the Net Cost of the Services provided by the County Council and how this has been financed from general government grants and local tax payers. This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting principles, rather than the amount to be funded from taxation.
  - (f) **the Movement in Reserves Statement**; this statement shows the movement in the different reserves held by the County Council over the year. The statement is analysed into usable reserves, those that can be applied to fund expenditure or reduce local taxation, and other unusable reserves.
  - (g) **the Balance Sheet**; this is a statement of the financial position of the County Council and shows the Balances and Reserves at the County Council's disposal, its long term indebtedness and the long term and net current assets employed in its operations.
  - (h) **the Cash Flow Statement**; this statement shows the changes in cash and cash equivalents of the County Council during the financial year. The statement shows how the County Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.
  - (i) **notes to the Core Financial Statements**; these provide further details and explanation of the figures included in the Core Financial Statements.
  - (j) **Group Accounts**; the County Council conducts some of its activities through partnerships and separate undertakings. Some of these are not directly reflected in the statements (e) – (i) above due to legal and regulatory reasons. These Group Accounts are required to present a full picture of the County Council's economic activities and financial position in order to support the primary financial statements.

- (k) **the North Yorkshire Pension Fund Accounts;** which show the income and expenditure of the North Yorkshire Pension Fund together with the financial position of the Fund on 31st March 2022.
- (l) **the Annual Governance Statement;** this sets out the framework within which financial control and corporate governance is managed and reviewed by the County Council and the main components of the system. It also reports on significant identified weaknesses and the actions undertaken to rectify these.

## OVERVIEW

2. North Yorkshire County Council provides services to residents, businesses and communities across the whole County. The County Council has an operating model that determines an annual revenue budget for each Directorate within which they must operate and deliver on the County Council's priorities, as set out in the Council Plan. These priorities are presented as performance indicators for each Directorate and monitored alongside the revenue budget monitoring. Performance reports are considered by the County Council's Executive Committee on a quarterly basis and these can be accessed on the County Council's website.

The County Council's Annual Governance Statement sets out the framework within which financial control and corporate governance is managed and reviewed by the County Council and the main components of the system. It also reports on significant identified weaknesses and the actions undertaken to rectify these. The Annual Governance Statement appears on page 163 of the Statement of Accounts.

The administrative county of North Yorkshire was established in 1974 and is one of the most sparsely populated counties in the United Kingdom. It is the largest county in England. It covers 8,654 km<sup>2</sup> and its population is estimated to be 620,000.

North Yorkshire County Council is responsible for many key local services:

- Children and Young People's Service - including the safeguarding of children, looked after children, services to vulnerable children and young people and their families and adoption and fostering services; early years and pre-school, mainstream schools and education, special educational needs provision, school improvement, raising the participation age, youth services and career advice, and traded services;
- Health and Adult Services - including services for older people, people with physical or learning disabilities, public health, mental health services, child health related matters and drug and alcohol matters;
- Business & Environmental Services - Highways and Transportation - including highways maintenance, street lighting, traffic regulation and road safety, parking, public rights of way and schools and community transport; enterprise and inward investment, strategic spatial planning, minerals and waste planning, development and investment, waste disposal and recycling and flood management; and
- Central Services - including libraries, archives, registration services, legal and democratic services, digital and information and technology services, human resources, finance, coroner and customer services.

Secretary of State for Department for Levelling Up, Housing and Communities (DLUHC, formerly MHCLG – Ministry of Housing, Communities and Local Government) announced on the 21st July 2021 that the County Council's bid to reorganise local government in North Yorkshire had been successful. This means that the current County Council and seven District Councils will be replaced by a single unitary Council which will formally come into effect in April 2023. Elections

took place in May 2022 with the elected Councillors overseeing the final year of the County Council, and will then be the Councillors of the new unitary council on the 1st April 2023, vesting day, serving for the next four years. 90 Councillors were elected across 89 electoral divisions.

New workstreams were created to undertake the work which will be required to create the new Council with input from all 8 current councils. Work continues across all the work streams, including the drafting of key policies for the new council to enable systems and services to be ready for vesting day.

North Yorkshire, along with the City of York council have been invited by Government to work with them to construct a devolution deal for both areas that could lead to significant extra funding across the region. The proposal also includes the election of a Mayor in May 2024.

### SUMMARY OF REVENUE SPENDING

3. The main components of the final Budget for 2021/22 and a comparison with the actual position are set out below:-

	Final Budget £m	Actual £m	Variation £m
Directorate Net Expenditure			
Children and Young People's Service	82.5	85.0	2.5
Business and Environmental Services	74.8	74.0	(0.8)
Health and Adult Services	180.3	180.3	0.0
Central Services	69.0	66.8	(2.2)
Corporate Miscellaneous	(3.3)	(14.2)	(10.9)
Total Directorate Net Expenditure	403.3	391.9	(11.4)
Financed by:			
Business Rates (Central Government)	48.0	63.2	15.2
Business Rates (District Councils)	19.7	10.1	(9.6)
Precept Income (including arrears)	332.5	331.3	(1.2)
Contribution from Reserves	3.1	(1.3)	(4.4)
Total	403.3	403.3	0.0
(Deficit) / Surplus in Year	<u>0.0</u>	<u>11.4</u>	<u>11.4</u>
General Working Balance			
Start of Year	27.9	27.9	0.0
(Deficit) / Surplus in Year	0.0	11.4	11.4
Transfer to Earmarked Reserves	0.0	0.1	0.1
Transfers (to) / from Strategic Capacity Reserve	0.0	(11.4)	(11.4)
Closing Balance	<u>27.9</u>	<u>28.0</u>	<u>0.1</u>

The spending, financing and surplus figures reported above are not the same as those reported in the Comprehensive Income and Expenditure Statement. This is because of a number of statutory accounting transactions that are required to be reflected in the Comprehensive Income and Expenditure Statement. A brief reconciliation of the two sets of figures are as follows:-

	Net Position £m	Funding £m	Net £m
County Council's Actual Directorate Net Expenditure	391.9	(403.3)	(11.4)
Different treatment of some Government Funding	26.7	(26.7)	0.0
Other required accounting entries reflected in the Income and Expenditure Statement			
- Capital Accounting	120.8	(66.1)	54.7
- Collection Fund Accounting	0.0	(2.6)	(2.6)
- Accumulated Absences Adjustment	(1.4)	0.0	(1.4)
- Pension Accounting	62.5	0.0	62.5
- Financial Instruments	(1.0)	0.0	(1.0)
- Dedicated Schools Grant (DSG) Adjustment Account	(2.2)	0.0	(2.2)
- Movement in Earmarked Reserves	(33.6)	(1.3)	(34.9)
Net expenditure / funding and surplus per Comprehensive Income and Expenditure Statement	<u>563.7</u>	<u>(500.0)</u>	<u>63.7</u>

## WHAT THE MONEY IS SPENT ON AND HOW IT IS FINANCED

4. The following table sets out how the money was spent:-

	2021/22 £m	2020/21 £m
Children and Young People's Service	523.2	468.4
Business and Environmental Services	158.5	161.0
Health and Adult Services	332.6	317.6
Central Services	98.5	92.3
Corporate Miscellaneous	3.3	3.2
Gross Cost of Services	<u>1,116.1</u>	<u>1,042.5</u>
Precepts Paid to Other Authorities	0.7	0.7
Interest Payable	26.2	27.4
Capital Adjustment Account Movements	(54.7)	19.7
IAS 19 Pension Adjustments *	(52.5)	(25.4)
Financial Instruments	1.0	0.0
DSG Adjustment Account	2.2	(0.4)
Reserve Movements	46.2	50.8
Loss on Disposal of Fixed Assets	37.0	38.6
Corporate Trading Account Deficit	1.0	0.2
Accumulated Absences Adjustment	1.4	0.3
= Actual Spending financed from Income, Government Grants, Council Tax, Business Rates and other Government funding	<u>1,124.6</u>	<u>1,154.4</u>

\* This figure represents the Actual Employer Contributions made to the Pension Fund, less the current service costs (as determined by the County Council's actuary) less Early Retirement costs.



5. The following table sets out the sources of finance:-

	2021/22 £m	2020/21 £m
Government Specific Grants		
- Dedicated Schools Grant	280.5	275.9
- Other Specific Grants	152.5	160.2
Council Tax from District Council Collection Funds	332.6	323.6
Fees and Charges etc.	176.6	146.4
Uniform Business Rates proceeds	73.3	68.6
Capital Grants	80.2	143.8
Other General Government Funding	26.5	35.9
Interest and Investment Income	2.3	-1.0
Corporate Trading Account Surplus	0.0	0.0
Dividends Received	0.1	1.0
	<u>1,124.6</u>	<u>1,154.4</u>

6. The County Council employed 10,159 full time equivalent staff at the end of the financial year and a breakdown across Service Directorates is as follows:

	2021/22		2020/21	
	No.	No.	No.	No.
Central Services		1,646		1,599
North Yorkshire Education Service		638		695
Children and Young People's Service				
Schools	4,613		4,745	
Other	1,065	5,678	1,060	5,805
Business and Environmental Services		595		575
Health and Adult Services		<u>1,602</u>		<u>1,608</u>
		<u>10,159</u>		<u>10,282</u>

## CAPITAL EXPENDITURE

7. In 2021/22 the County Council spent £131.9m on capital expenditure and a comparison with the original and revised Capital Plan is set out below:-

	Original Budget £m	2021/22 Revised Budget £m	Actual £m	Original Budget £m	2020/21 Revised Budget £m	Actual £m
Capital Plan	137.7	142.7	130.0	133.5	163.1	119.6
Other expenditure on fixed assets funded directly from the revenue budget	0.4	0.4	1.9	0.4	0.4	1.1
	<u>138.1</u>	<u>143.1</u>	<u>131.9</u>	<u>133.9</u>	<u>163.5</u>	<u>120.7</u>

Actual Capital Plan spending was therefore £130.0m compared with an Original Capital Plan of £137.7m approved in February 2021 and a Revised Capital Plan of £142.7m approved in February 2022.

In addition, £1.9m was spent on Fixed Assets from Directorate revenue budgets, principally on plant and equipment. The above Capital expenditure was funded as follows:-

	2021/22 £m	2020/21 £m
Borrowing		
- from external sources	0	0
- from internal sources (cash balances)	12.1	2.3
Grants from Government Departments	88.0	98.1
Contributions from External Bodies	9.0	6.6
Capital Receipts from Sale of Assets etc.	12.2	5.6
Direct Revenue Funding	8.7	7.0
	130.0	119.6
Expenditure on Fixed Assets funded directly from Revenue Budgets	<u>1.9</u>	<u>1.1</u>
	<u>131.9</u>	<u>120.7</u>

8. The major part of this capital expenditure related to spending on programmes in Children and Young People's Service and Business and Environmental Services. There were a small number of large individual schemes including improvements to Junction 47 of the A1 (£6.7m) and the Digital Infrastructure Programme (£3.5m).
9. Total outstanding borrowing for capital purposes as at 31st March 2022 was £290.2m, which includes both external borrowing and borrowing from internal sources and consists of the following:-

	2021/22 £m	2020/21 £m
External Borrowing		
Public Works Loans Board (PWLB)	201.8	216.0
Other Institutions	20.0	20.0
Total External Borrowing	221.8	236.0
Temporary Borrowing from Internal Cash Balances	<u>68.4</u>	<u>52.7</u>
Total Capital Spending funded by borrowing	290.2	288.7
PFI and Leases	<u>147.6</u>	<u>151.6</u>
Total Borrowing	<u>437.8</u>	<u>440.3</u>

The Capital Financing Requirement (CFR) at 31st March 2022 was £437.8m which includes the Capital Borrowing Requirement of £290.2m reported above together with other long term Private Finance Initiative (PFI) and finance lease liabilities of £147.6m.

## LOCAL GOVERNMENT PENSION FUND

10. This Statement of Accounts includes a section on the Accounts of the North Yorkshire Pension Fund. The impact of the County Council's participation in this Fund is reflected in the County Council's Accounts based upon the requirements of IAS 19 Employee Benefits. IAS 19 requires that pension costs are recorded in the year in which the benefit entitlements are earned by the employees rather than the year in which the pensions and employers' contributions are actually paid. Also, any net liability arising from a deficit on the Pension Fund should be reflected on the Balance Sheet as calculated under the prevailing market conditions.
11. The results of the 2019 Triennial Valuation were produced in 2019/20 when the Actuary completed a detailed analysis of the Fund's liabilities. These results were used to determine the employer

contributions from 2020/21 to 2022/23. The IAS 19 calculations have been updated in 2021/22 to reflect the 2019 Triennial Valuation that took place during the period.

The assets of North Yorkshire Pension Fund increased in value by 2.81% over the year, principally due to the market conditions as a result of the Covid-19 pandemic. Full details of the management of the Fund and its investment performance are available in the Annual Report of the Fund.

12. The total reported pension liability of the County Council has decreased over the year from £497m to £397m. This decrease, £100m, is due to changes to the assumptions used by the Actuary.

The North Yorkshire Pension Fund has an investment strategy in place to address its funding deficit.

The 2019 Triennial Valuation has set appropriate employer contribution rates for 2020/2021, 2021/2022 and 2022/23 with no deficit payments required.

Due to its nature, the liability will not occur immediately as it represents benefit payments to pensioners over their lifetime. As a significant proportion of the membership is still actively contributing to the Fund this means that liabilities will be spread in excess of 50 years.

## **CHANGES IN ACCOUNTING POLICY**

13. There have been no significant changes in Accounting Policy for the 2021/22 Accounts.

## **CHANGES TO THE STATEMENT OF ACCOUNTS**

14. For 2021/22, there are only relatively minor presentational changes reflected in the years Statement of Accounts as there were no significant updates arising from the 2021/22 Code of Practice on Local Authority Funding.

## **MATERIAL CONTINGENT LIABILITIES**

15. The County Council has identified no area where a present or past obligation has resulted in the possibility of a future liability which has not already been included in the financial statements.

## **GROUP ACCOUNTS**

16. The 2021/22 Code of Practice requires all Local Authorities to consider their relationships with associated companies, strategic partnerships, joint ventures and any other service delivery vehicles and to produce Group Accounts where a significant exposure to economic benefits or financial risks can be established.

Work has been undertaken to document all the entities connected with the County Council and their financial relationship. Following Chartered Institute of Public Finance and Accountancy (CIPFA) guidance on Group Accounts, it has been established that the County Council has group relations with:-

- Align Property Partners Limited;
- Brierley Homes Limited;
- First North Law Limited;
- NY Highways Limited;
- NYnet Limited;
- Veritau Limited;

- Yorkshire Purchasing Organisation; and
- Yorwaste Limited.

Three of these bodies have been consolidated into the financial statements of the County Council and a full set of equivalent “group” financial statements have been produced. The Companies that have been consolidated and have a major impact on the County Council’s financial results are in relation to:-

- NYnet Limited, a company providing a broadband infrastructure in North Yorkshire;
- Yorwaste Limited, a subsidiary waste disposal company; and
- NY Highways Limited, a company providing construction, maintenance and repair of highways.

Align Property Partners Limited, Veritau Limited, First North Law Limited and Brierley Homes Limited have not been consolidated in the 2021/22 Group Accounts as their values do not materially impact on the group financial position.

Yorkshire Purchasing Organisation is not consolidated into the financial statements as the County Council does not exert a significant level of influence over their activities.

The full set of Group Accounts and the financial implications are seen on pages 114 to 131.

## THE COUNCIL PLAN

17. The Council Plan 2021-25 details how we intend to adapt to meet the challenges up until 2025. It sets out our vision and values and describes a three pronged approach - to provide leadership, enable individuals, families and communities to do the best for themselves, and to ensure the delivery of our own high quality services.

The plan identifies five key ambitions for 2025:-

- Leading for North Yorkshire;
- Every child and young person has the best possible start in life;
- Every adult has a longer, healthier and independent life;
- North Yorkshire is a place with a strong economy and a commitment to sustainable growth, and
- Innovative and forward thinking Council.

The plan describes how the County Council needs to continue to change, details some of our recent achievements and sets out our priorities for action for the next four years. It also details where our funding comes from and what it is spent on.

## PERFORMANCE AND BUDGET MONITORING

18. Reports are submitted on a Quarterly Basis (30th June, 30th September, 31st December and 31st March) to the County Council’s Executive on Performance and Budget Monitoring issues. The key issues covered in these Reports can be summarised as follows (alongside a very brief summary of the position to date as at 31st March 2022):-

### Performance

North Yorkshire County Council has well developed performance and financial processes which maintain rigour around delivering outcomes within a sustainable fiscal environment. Our Internal Performance Management Framework has been refreshed with a more rigorous focus on delivery

of ambitions set out in our Council Plan. Each quarter, the Executive receive an update on Corporate Performance, but with an in depth focus on one of our five ambitions. Our approach to assessing and delivering Value for Money has also developed following new audit requirements for 2021/22 and the CIPFA FM Code. During 2022/23 we will continue to develop the corporate performance framework and indicator set so we can carefully monitor performance, and continue with benchmarking exercises that may help us find further efficiencies. Despite the devastating impact of the pandemic, it has enabled the County Council to accelerate new efficient ways of working over the course of 2022.

### **Revenue Budget**

A bottom line net saving of £11.4m has been achieved (£9.1m 2020/21). A simplified approach to reserves was agreed by the County Council in 2015/16 which sees the General Working Balance (GWB) held at “policy” level and any unallocated balance in excess of this level is transferred to “Strategic Resources”. The £11.4m operational underspend, therefore, increases the Strategic Resources reserve. Total usable reserves at 31st March 2022 were £321.6m (£273.3m 2020/21) consisting of the GWB of £28.0m (£27.9m 2020/21), Strategic Resources reserve of £84.5m (£69.9m 2020/21) and other earmarked reserves of £209.1m (£175.5m 2020/21).

### **Capital Expenditure and Financing**

Gross Capital spend of £130.0m (£119.6m 2020/21) was £12.7m (£43.5m 2020/21) below the last Capital Plan update of £142.7m (£163.1m 2020/21) in February 2022 and £7.7m below (£13.9m below in 2020/21) the Original Plan in February 2021.

The gross capital expenditure underspend largely related to delays on Extra Care schemes, Basic Need and Condition schemes in schools and the slower than anticipated take up on company loans.

However, after accounting for £9.4m less capital income there was a net capital underspend of £3.3m.

Allowing for corporate capital plan variations of £0.9m (£0.9m 2020/21), an adjusted net underspend of £2.5m (£13.4m 2020/21) is being carried over into 2022/23. Financing of the Capital spend included £2.6m (£2.5m 2020/21) capital receipts resulting from the sale of land and property. After utilising other capital income the balancing figure of £12.1m has increased (£2.3m decrease in 2020/21) the level of internal borrowing.

### **Annual Treasury Management**

External Debt for Capital purposes reduced from £236.0m as at 31st March 2022 (£263.1m 31st March 2021) to £221.8m at 31st March 2022 (£236.0m 31st March 2021), through scheduled loan repayments and no new external borrowing being taken. The average interest rate of this debt was 4.47% at 31st March 2022 (4.46% at 31st March 2021).

The total borrowing requirement in the year was £15.7m (£18.3m 2020/21) which increased the total internal capital financing to £68.4m at 31st March 2022 (£52.7m at 31st March 2021). The total underlying borrowing need at 31st March 2022 was therefore £290.2m (£288.7m 2020/21) consisting of £221.8m (£236.0m 2020/21) external debt and £68.4m (£52.7m 2020/21) internally financed capital debt.

For cash invested in 2021/22, the average rate of interest achieved was 0.24% (0.48% 2020/21) which outperformed the average 7-day market rate of -0.07% (-0.07% 2020/21) and the average bank rate of 0.19% (0.1% 2020/21). The average daily balance loaned out was £441.2m (£506.9m 2020/21) with the balance at 31st March 2022 being £417.8m (£479.4m 31st March 2021) of which £130.9m (£197.3m 2020/21) belonged to other organisations who are part of the County Council's investment pool arrangements.

## STRATEGIC DOCUMENTS

19. The County Council produces a number of key strategic documents which can be accessed at [www.northyorks.gov.uk](http://www.northyorks.gov.uk) and provide more strategic context to the annual Statement of Financial Accounts:-

<b>Policy or Plan</b>	<b>Purpose of Policy or Plan</b>
Constitution	Sets out how the County Council operates, how decisions are made and the procedures which are followed to ensure that these are efficient, transparent and accountable to local people. It also details our policy framework which includes documents which are approved by the full County Council.
A Plan for Economic Growth 2021 to 2024	Outlines the County Council's vision for economic growth and identifies its role in supporting this aspiration. Economic growth can lead to a better quality of life for people wishing to live and work in North Yorkshire.
The Council Plan	This is the cornerstone of the County Council's policy framework. It provides the basis for all that the County Council does and for the many other plans and strategies that must be produced. It will help shape the County Council's budgets.
Medium Term Financial Strategy	Sets out how resources will be put in place to support the delivery of the Council Plan and to enable priorities and service objectives to be achieved.
Children and Young People's Plan: Young and Yorkshire 2	For all children, young people and their families living in North Yorkshire. The plan sets out the County Council's vision and priorities.
Transformation Plan for Children and Young People's Emotional and Mental Health	For children and young people's emotional and mental health, working in partnership with local clinical commissioning group.
Strategy for School Improvement	Strategy and support for partnership working with schools and settings to improve outcomes for all children and young people.
Corporate Equality Policy Statement	The County Council is committed to equality and to making fair treatment an important part of everything which the County Council does. This statement sets out how the County Council will achieve these aims.
Joint Health and Wellbeing Strategy	Produced by the Health and Wellbeing Board. Explains what health and wellbeing priorities the board has set in order to tackle identified needs. It is not about taking action on everything at once, but about setting priorities for joint action and making a real impact on people's lives.
Closing the Gap in Early Years	A strategy for all early years providers, practitioners and local authority services working with young children from 0-5 years.

Local Development Framework	The County Council, as the minerals and waste planning authority for the parts of the County outside the Yorkshire Dales and North York Moors National Parks, has a statutory duty to prepare a Minerals and Waste Development Framework, containing proposals and policies to guide minerals and waste planning decisions.
Local Transport Plan	Set of documents that the Government requires all local transport authorities to produce. The plan sets out the County Council's plans and strategies for maintaining and improving all aspects of the local transport system over a set period of time.
Let's Talk Less Rubbish Waste Strategy	This strategy sets out how waste in York and North Yorkshire will be dealt with in the next 20 years.
Carers Strategy – Caring for Carers 2017-22	Caring for carers sets out North Yorkshire's over-arching strategy for promoting carers' health and wellbeing. It has been produced by the health and wellbeing board for North Yorkshire, working on behalf of local residents. It is an all-ages strategy, aimed at supporting carers to both continue caring and to have a life of their own.
Strategic Plan for Special Educational Needs and Disability (SEND) Education Provision 0-25, 2018-23	This plan sets out what we will do to develop and improve education provision for children and young people with SEND in North Yorkshire.
Your library, your place 2020-2030	The library strategy focuses on four core aims for North Yorkshire, set against the proven outcomes research shows that libraries deliver: raising aspirations, stimulating enjoyment of culture and helping people live independent lives.

The County Council must also abide by the Freedom of Information Act 2000 – which intends to promote openness and accountability among public bodies by ensuring that people have rights of access to information that is held by them.

Under the General Data Protection Regulation (GDPR) North Yorkshire County Council is classified as a 'data controller'. This means the County Council has a duty of care towards the individuals whose personal data it collects and uses.

## TRADE UNIONS

20. In order to comply with the Trade Union (Facility Time Publication Requirements) Regulations 2017 please find below data relating to the employment of relevant union officials by North Yorkshire County Council for the year ended 31st March 2021.

Unions Recognised	UNISON (Central)	NEU (was NUT/ATL) (Education)	VOICE (Education)	ASCL (Education)	NAHT (Education)	NAS/UWT (Education)
Number of relevant Union Officials during the period	6	3	*1	1	0	3
FTE of Union Officials during the period	4.34	1.64	0.004	0.04	0	1.21
Percentage of working time spent on facilities time	100%	100%	100%	100%	100%	100%
Total cost of facility time	£223,947	£76,663	£168	£2,005	£0	£55,765
Total pay bill	£211,319,019	£205,625,501	£205,625,501	£205,625,501	£205,625,501	£205,625,501



Percentage of pay bill for facility time	0.106%	0.037%	0%	0.001%	0%	0.027%
Paid trade union activities:- Percentage of the hours spent on trade union activities	2.71%	0% - voluntary	0% - voluntary	0% - voluntary	0% - voluntary	0% - voluntary

\*Voice Union changed to Community Union at the end of April 2020, however we have not been informed of a replacement elected representative.

## RISKS AND UNCERTAINTIES AFFECTING THE COUNTY COUNCIL

21. This note identifies the principal risks and uncertainties that are likely to impact on the County Council together with the main trends and factors likely to affect future development, performance and the position of the County Council. Many of these are financial and relate to the ability of the County Council to be able to provide statutorily required services and meet public expectation against a background of reducing financial resources.

The Corporate Risk Register is included in the February 2022 Budget / Medium Term Financial Strategy (MTFS) report and highlights the following risks:-

- Major failure of provider/key providers results in the services being unable to meet the needs of people who use them. This could be caused by economic performance or resource capacity including recruitment and retention. The impact could include loss of trust in the Care Market, increased budgetary implications and issues of service user safety;
- Ineffective information governance arrangements lead to unacceptable levels of unauthorised disclosure of personal and sensitive data, poor quality or delayed responses to FoI requests, and inability to locate key data upon which the Council relies resulting in loss of reputation, poor decision making, fine, etc (including Brierley Group companies) Failure to put in place the appropriate cyber security arrangements could potentially lead to data breach, loss of data, loss of systems, loss of reputation;
- Inadequate funding available to the County Council to discharge its statutory responsibilities and to meet public expectation for the medium term resulting in legal challenge, unbalanced budget and public dissatisfaction;
- Failure to take advantage of Devolution opportunities and to deliver the ambition of Sustainable Economic Growth, through for example the delivery of the right housing and transport whilst protecting the outstanding environment and heritage, resulting in reduced investment and impact on the growth and jobs, inability to recover from the impact of the Virus, attract, retain and grow businesses and raise living standards across North Yorkshire;
- Failure to achieve the best outcomes from working jointly with NHS across the NYCC footprint, a negative impact on the customer experience and the possibility of fragmented care and poor outcomes;
- Failure to have a robust Safeguarding service in place results in risk to vulnerable children, adults and families and not protecting them from harm;
- Failure to plan, respond to and recover effectively from significant incidents in the community resulting in risk to life and limb, impact on statutory responsibilities, impact on financial stability and reputation;
- Failure to transition effectively to the new North Yorkshire Council by 1 April 2023 and to successfully set out a road map for further transformation over the subsequent years resulting in risk of failing services on Day 1, reputational impacts, member dissatisfaction, reduced performance.

The February 2022 Budget / Medium Term Financial Strategy (MTFS) report also sets out some of the key financial risks, many of which are connected to those on the Risk Register above, and warns that this should not be regarded as exhaustive due to many national and local uncertainties.

- Demand pressures – including Adult Social Care and Children’s Services;
- Erosion of government funding position through future reforms (noting this will impact the new council);
- Successful delivery of the LGR transition;
- Non-delivery of full value of savings or significant delays to delivery as services continue to be impacted by the pandemic;
- Failure to deliver savings ideas to bridge the gap (as above);
- Acceleration of inflation above assumptions on supplies and services and the pay award in the MTFS – electricity and gas are currently a concern;
- Potential shortfall on Council Tax yield based upon MTFS assumptions;
- Reduction in returns from Commercial Investments;
- Reduced collection of Business Rates;
- Insufficient capacity to deal with the competing demands of the organisation and inability to progress strategically important initiatives;
- Insufficient funding to meet new responsibilities for adult social care and funding arrangements;
- Erosion of DSG to underpin council services to schools;
- Risk of adverse weather conditions;
- Potential changes to capital financing arrangements.

The report also highlights the following risks to the new North Yorkshire Council:-

- Savings gaps bequeathed from all eight constituent councils
- Uncertainty around funding arrangements for the new council (pre and post funding reform)
- Concerns around capacity to adequately deliver the range of services for which it is responsible
- Likely savings requirements including ‘legacy’ savings targets
- Sufficient level of reserves for the new authority transferred from the constituent councils

A specific Covid-19 pandemic risk listed in the Corporate Risk Log is:-

- failure to lead an effective recovery from the outbreak of Coronavirus in North Yorkshire resulting in adverse impact on the health and well being of residents and staff, long term damage to the local economy and financial position of the County Council, and adequate arrangements for the education of children and young people.

Additional Covid-19 pandemic risks continue to be:-

- valuations of commercial investments, non-current assets, pension fund assets and liabilities may be affected by change in markets, supply and demand, fund performance and other factors. However the professional bodies of valuers in all these areas have now removed the potential for material uncertainty in their valuation reports;
- budget demand pressures as people continue to delay accessing services during the current latter phases of the Coronavirus pandemic; and
- non-delivery of full value of savings or significant delays to delivery as services continue to be impacted by the 'Living with Covid' response of the County Council.

## **THE IMPACT OF THE COVID-19 PANDEMIC ON THE COUNCIL**

- 22.** The Covid 19 pandemic continued to have an impact on the County Council during 21/22. The County Council incurred significant costs and undertook more responsibilities linked to the pandemic. The significant costs were mitigated by unprecedented levels of Central Government funding to Local Authorities.

The County Council has played a strong leadership role in the fight against the virus, continuing to follow its Covid-19 Outbreak Control Plan. This led to the delivery of significant activity to support a range of high-risk environments such as care homes and educational settings, high-risk communal accommodation and workplaces. The County Council, as it did during 20/21, played a key role in supporting the delivery of testing and vaccination take up.

As part of the Living with Covid response, the legal requirement to self-isolate ended nationally on 24th February 2022 as well as isolation support and contact tracing. In line with regulation and guidance changes, and the vaccination programme, and in keeping with the Living with Covid national timeline, the Council has continued to move forwards with the management of the pandemic. Whilst Covid, and the risk of new variants, will be with us for years to come, in the medium term, there is an expectation that Covid will now have less impact on daily lives and the health burden placed on the population and the County Council, can be much reduced.

However, supporting residents and businesses to recover from the pandemic will continue to provide challenges for the County Council. The easing of restrictions will start to reveal the true economic impact of the pandemic as financial support for businesses start decrease. In addition the area of social care, with demand, cost and supply side pressures are all presenting major budget challenges as we enter the period of "covid-scarring"

Gary Fielding  
Corporate Director – Strategic Resources  
Central Services  
County Hall  
Northallerton

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## STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The County Council is required to:

- (a) make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Corporate Director – Strategic Resources;
- (b) manage its affairs to secure economic, efficient and effective use of resources and to safeguard its assets; and
- (c) approve the Statement of Accounts.

The Corporate Director – Strategic Resources is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Corporate Director – Strategic Resources has:

- (a) selected suitable accounting policies and then applied them consistently;
- (b) made judgements and estimates that were reasonable and prudent; and
- (c) complied with the local authority Code.

The Corporate Director – Strategic Resources has also:

- (a) kept proper accounting records which were up to date;
- (b) taken reasonable steps for the prevention and detection of fraud and other irregularities;
- (c) assessed the Authority's and the Group's ability to continue as a going concern, disclosing, as applicable, matters related to going concern;
- (d) used the going concern basis of accounting on the assumption that the functions of the Authority and the Group will continue in operational existence for the foreseeable future; and
- (e) maintained such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

### CERTIFICATE OF THE CORPORATE DIRECTOR – STRATEGIC RESOURCES

I certify that the Statement of Accounts 2021/22 presents a true and fair view of the financial position of the County Council and the North Yorkshire Pension Fund at the accounting date and their income and expenditure for the year ended 31st March 2022.

Gary Fielding  
Corporate Director – Strategic Resources

Co-signed by,  
Richard Flinton  
Chief Executive

### CERTIFICATE OF THE AUDIT COMMITTEE

I confirm that these Accounts were approved by the Audit Committee on 28th November 2022 following completion of the External Audit.

Chair of the Audit Committee  
(to be signed at the 28th November 2022 Audit Committee Meeting)

## STATEMENT OF ACCOUNTING POLICIES

### 1. General

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The purpose of this statement is to explain the basis for the Recognition, Measurement and Disclosure of transactions and other events in the Accounts.

These Accounts have been prepared in accordance with *The Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 (The Code)*: issued by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code has adopted International Financial Reporting Standards (IFRS) for financial statements produced since 2010/11. The accounting policies adopted have been used consistently throughout the current and prior period unless stated otherwise. Any significant non-compliance with The Code is disclosed as part of the relevant financial statement.

The Accounts have been prepared on the historic cost basis as modified to include the revaluation of certain long term assets.

The Code requires that a Local Authority's Statement of Accounts are prepared on a Going Concern basis. This means that the accounts are based on the assumption that the County Council will continue in operational existence for the foreseeable future.

### 2. Property, Plant and Equipment

#### Recognition

All expenditure on the acquisition, creation or enhancement of Fixed Assets is capitalised on an accruals basis in the Accounts. Expenditure is capitalised, provided that the asset yields benefits to the County Council, for a period of more than one year, and it meets the accepted definition of capital expenditure in line with IAS 16 Property, Plant and Equipment. This excludes expenditure on routine repairs and maintenance which is charged direct to revenue. A de-minimis level of £20k has been adopted by the County Council in relation to capital expenditure.

#### Measurement

Assets are initially measured at cost, comprising all expenditure directly attributable to bringing the asset into working condition for its intended use. Borrowing costs incurred whilst assets are under construction are not capitalised. Assets are valued on the basis required by The Code and in accordance with the Appraisal and Valuation Standard issued by The Royal Institution of Chartered Surveyors (RICS). Asset Valuations are carried out on an agreed on-going basis by an external land and property consultancy organisation.

Assets are classified into the groupings required by The Code with assets being valued on the following basis:-

- Land and Buildings (other property) are included in the Balance Sheet at fair value in their existing use, net of any subsequent depreciation. Fair value is determined as the amount that would be paid for the asset in its existing use (existing use value) for assets for which there is an active market (e.g. offices) and Depreciated Replacement Cost (DRC) for assets for which there is not an active market (e.g. schools). Where there is an active market, fair value is defined as the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. Land and Buildings are re-valued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year end, but as a minimum every five years;
- Assets surplus to requirements are those assets that do not fall into any of the prior categories and are valued at fair value;

- Vehicles, Plant and Equipment are carried at historic cost net of any depreciation as a proxy for fair value;
- Assets under the course of construction are measured at historic cost; and
- Infrastructure assets, (mainly roads), are included in the Balance Sheet at historical cost, net of depreciation.

A full Revaluation of Property is undertaken on a five year “rolling programme”. A desk top review of property not being revalued in any given year is also undertaken annually to ensure valuations reflect a true and fair view of the carrying value of assets at the Balance Sheet date.

A Revaluation Reserve for those Assets recorded at fair value is held in the Balance Sheet made up of unrealised revaluation gains relating to individual Assets, with movements in valuations being managed at an individual asset level. Any decreases in value of an asset are recorded against the revaluation reserve to the extent that a balance of accumulated gains is recorded against the individual asset. Where the decrease in value is in excess of any balance held within the Revaluation Reserve the reduction is then charged to the relevant service line within the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1st April 2007 only, the date of this reserve’s formal implementation. Gains arising before that date were subsequently consolidated into the Capital Adjustment Account. Movement in the valuations of properties do not impact upon the General Working Balance and are not a charge or credit to Council Tax.

### **Impairment**

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:-

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains); or,
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the original loss had not been recognised.

### **Disposal and Non-Current Assets Held for Sale**

When it becomes probable an Asset will be sold rather than the County Council recovering the economic value through its continuing use, it is reclassified as an Asset Held for Sale. Assets Held for Sale are marketed with the expectation of disposal within 12 months of the financial period end.

The asset is revalued before reclassification and then measured at fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is charged to Other Operating Expenditure in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.



Receipts from the disposal of Assets are accounted for on an accruals basis. When an asset is disposed of, the value of the asset in the Balance Sheet is written off to the Other Operating Expenditure line of the Comprehensive Income and Expenditure Statement, as is the disposal receipt. These amounts are not a charge or receipt to Council Tax as the cost of Fixed Assets is fully provided for under separate arrangements for capital financing. The asset value written off is appropriated to the Capital Adjustment Account, the capital receipt to the Usable Capital Receipts Unapplied Reserve, via the Movement in Reserves Statement. Any revaluation gains that have accumulated in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Capital Receipts have been used to finance capital expenditure based on the policy of the County Council.

### **Depreciation**

Depreciation is provided for on all Property, Plant and Equipment with a finite useful life (this can be determined at the time of acquisition or revaluation) according to the following policy:-

- Property assets are split into three specific components; Land (which is not depreciated), the Main Structure of the Building and the Mechanical and Electrical Services of the Building. Each component is depreciated separately at rates representative of their estimated remaining useful lives covering periods of 10 to 50 years;
- Infrastructure is depreciated over a 40 year period; and
- Vehicles, Plant, Furniture and Equipment are depreciated over a number of years depending on the nature of the asset. This is normally between four to six years.

Depreciation is calculated on a straight line basis with no residual value being assumed. Depreciation has been charged in the year of asset acquisition and also in the year of revaluation.

Depreciation is charged to the Comprehensive Income and Expenditure Statement but does not impact on Council Tax and is written off to the Capital Adjustment Account via the Movement in Reserves Statement. Where non-current assets have been re-valued the excess depreciation, above the historic cost depreciation, is transferred from the Revaluation Reserve to the Capital Adjustment Account.

### **3. Heritage Assets**

Heritage Assets are non-current assets that are intended to be preserved in trust for future generations because of their historical, artistic, scientific, technological, geophysical or environmental qualities. They are held and maintained principally for their contribution to knowledge and culture.

The County Council does not currently have any Heritage Assets held within the Balance Sheet.

It is anticipated that any acquisition of Heritage Assets will be made by donation. Where an item is donated and it is deemed appropriate, valuations will be sought from an independent external valuer.

Heritage Assets are measured at valuation where available and the asset is recognised within the Balance Sheet. Valuations are reviewed with sufficient frequency to ensure measurement remains current.

Where the County Council considers that obtaining full valuations for assets would involve a disproportionate cost in comparison to the benefits to the users of the financial statements the asset is not recognised in the Balance Sheet, but included in the accounts as a disclosure.

Where Heritage Assets are held within the Balance Sheet, the carrying amounts will be reviewed where there is evidence of impairment i.e. where an item has suffered physical deterioration or breakage or where doubts arise to authenticity. Any impairment is recognised in accordance with the County Council's general policies on impairment.

If it is agreed to dispose of any Heritage Assets the proceeds are accounted for in accordance with the County Council's general provisions relating to the disposal of Property, Plant and Equipment. Disposal proceeds are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements for capital receipts.

Heritage Assets are not subject to depreciation as they are considered to have indefinite lives.

#### **4. Investment Property**

Investment Properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment Properties are measured at fair value, based on the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Properties are not depreciated but are revalued annually according to market conditions at the year end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Working Balance. The gains and losses are therefore transferred out of the General Working Balance in the Movement in Reserves Statement and allocated to the Capital Adjustment Account.

Rentals received in relation to Investment Properties are credited to the Financing and Investment Income line and result in a gain for the General Working Balance.

#### **5. Intangible Assets**

Intangible Assets represent Non-Current Assets that do not have physical substance, but are identifiable and are controlled by the County Council through custodial or legal rights. All purchased Intangible Assets are capitalised at historical cost in line with The Code.

In line with other Non-Current Assets, their useful economic life is determined based on the length of time that the benefit will accrue to the County Council. Based on the best estimate of the useful economic life, the intangible asset is charged to the relevant service lines within the Comprehensive Income and Expenditure Statement over this period. This is between three and 25 years on a straight line basis.

#### **6. Charges to Revenue**

Service Revenue Accounts, Support Services and trading accounts are charged with the following amounts to record the real cost of holding Fixed Assets throughout the year:-

- depreciation attributable to the assets used by the relevant service;
- impairment losses attributable to non-current assets used by the service; and
- amortisation of intangible assets attributable to the service.

The County Council does not raise Council Tax to cover depreciation, impairment loss or amortisations. The County Council does, however, make an annual provision from revenue to reduce its borrowing requirement (equal to approximately 4% of the Capital Financing Requirement). Depreciation, impairment losses, amortisation and gains or losses on the disposal of assets are therefore written out of the General Working Balance via the Movement in Reserves Statement, by way of an adjusting transaction within the Capital Adjustment Account.

## **7. Revenue Expenditure Funded from Capital under Statute**

Revenue Expenditure Funded from Capital under Statute represents expenditure which may be properly capitalised, but which does not result in the creation of any Fixed Asset to the County Council. In line with the guidance contained in The Code, this expenditure is written off to the relevant service within the Comprehensive Income and Expenditure Statement in the year the expenditure is incurred, because the County Council does not control the economic benefits arising from this expenditure.

## **8. Long Term Investments**

Shareholdings in associated companies are valued at historic cost based on the acquisition price paid. They continue to be valued based on historic cost because they are not available-for-sale, do not have a quoted market price in an active market and there are no future plans to sell these investments in the County Council's group companies. The fair value of these investments is, in effect, their historic cost.

Other long term investments, in the form of simple deposits with banks / building societies, are valued at amortised cost using the effective interest rate method, in accordance with IFRS 9.

## **9. Accruals of Income and Expenditure and Revenue Recognition**

The Accounts of the County Council are, in general, maintained on an accruals basis in accordance with recognised accounting policies. The Accounts reflect sums due to or incurred by the County Council during the year, whether or not the amount has actually been received or paid in the year. Appropriate provision has been made, therefore, for Creditors and Debtors at 31st March 2022.

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received.

Revenue is defined as income arising as a result of the Council's normal operating activities and where income arises from contracts with service recipients it is recognised when or as the Council has satisfied a performance obligation by transferring a promised good or service to the service recipient.

Revenue is measured as the amount of the transaction price which is allocated to that performance obligation.

Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract unless the difference is immaterial.

Supplies are recorded as expenditure when they are consumed - where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.

Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.

Where revenue and expenditure have been recognised but cash has not been received or paid, a Debtor or Creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of Debtors is written down and a charge made to revenue for the income that might not be collected.

## **10. Grants**

Revenue grants are accrued and credited to income in the period in which the conditions of the grant have been complied with and there is reasonable assurance that the grant or contribution will be received. Where this is in advance of the related expenditure being incurred an Earmarked Reserve is credited to reflect the expenditure commitments in future years. Where the grant or contribution is for capital purposes then the grant income is recognised in the year it is received, although this is subject to any outstanding conditions having been met. Capital Grant income recognised in the Comprehensive Income and Expenditure Statement in advance of the related expenditure is transferred to the Capital Grants Unapplied Reserve. Amounts in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried on the Balance Sheet as Creditors (Income in Advance).

This accounting treatment for grants is in accordance with IAS 20 Accounting for Government Grant.

## **11. VAT**

Income and Expenditure transactions exclude any amounts relating to VAT as all VAT collected is payable to HM Revenue & Customs and all VAT paid is recoverable from them.

## **12. Leases**

The County Council, as lessee, has entered into leasing arrangements of both an Operating and Finance Lease nature. Where under IAS 17 Leases it is judged that substantially all of the risks and rewards incidental to the ownership of an asset have been transferred, then the lease is classified as a Finance Lease. A Finance Lease gives rise to the recognition of the Fixed Asset on the Balance Sheet together with a corresponding liability for future payments. Rental payments made under a Finance Lease are apportioned between a charge to write down the lease liability within the Balance Sheet and an element for finance charges, this is based upon the original rent payable on the lease agreement.

The County Council acts as the lessor on a number of properties under Operating Lease arrangements (a lease which is not classified as a Finance Lease as described above). Rental income is credited to the cost of services on a straight-line basis over the period of the lease.

The County Council has reviewed its operational contractual arrangements to determine whether any embedded leasing of assets exists within these types of arrangements.

### **13. Private Finance Initiative (PFI) and Service Contracts**

PFI contracts are fixed term agreements whereby the County Council receives a service from a PFI contractor and the responsibility for making available the Fixed Assets needed to provide the services passes to the PFI contractor. These Fixed Assets are deemed to be owned by the County Council because:-

- the County Council control the services that are provided under its PFI schemes for the duration of the fixed term contract; and
- ownership of the Assets pass to the County Council at the end of the contract for no additional charge.

If the PFI arrangement meets the above two criteria, it is the Accounting Policy of the County Council to carry the Assets used under this type of contract onto its Balance Sheet. In addition the County Council recognises a liability for amounts due to the PFI operator to pay for those assets for the duration of the PFI Contract.

The Assets associated with PFI Contracts, which are recognised on the Balance Sheet are depreciated and revalued in the same way as all other Property, Plant and Equipment directly owned by the County Council.

The amounts payable to the PFI contractor on an annual basis for the provision of services are referred to as Unitary Charges. The Unitary Charge is split into the following elements:-

- payment for the provision of day-to-day services during the year. These are charged to the relevant directorate service headings in the Comprehensive Income and Expenditure Statement;
- payment towards reducing the liability associated with the cost of the Asset. This is included within the annual Minimum Revenue Provision which the County Council sets aside to repay external debt and liabilities; and
- interest charges on the outstanding Balance Sheet liability which are charged against Interest Payable in the Comprehensive Income and Expenditure Statement.

### **14. Financial Instruments**

A Financial Instrument is defined as: "any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another". Although this covers a wide range of items, the main implications are in terms of investments and borrowings.

As reflected in The Code, the accounting standard on Financial Instruments, IFRS 9 covers the concepts of recognition, measurement, presentation and disclosure.

A financial asset or liability should be recognised on the Balance Sheet when, and only when, the holder becomes a party to the contractual provision of the instrument.

#### **Financial Assets**

There are three main classes of financial assets held by the County Council which are measured at:

- Amortised cost
- Fair value through profit and loss (FVPL), and
- Fair value through other comprehensive income (FVOCI)

The County Council largely holds investments to collect contractual cashflows i.e. payments of interest and principal. Most of the County Councils financial assets are therefore classified as amortised cost, except for those that are not solely payment of principal and interest.

### **Financial Assets Measured at Amortised Cost**

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the financial assets held by the County Council, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

Any gains and losses that arise on de-recognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the CIES.

### **Financial Assets Measured at Fair Value through Profit or Loss (FVPL)**

Financial assets that are measured at FVPL are recognised on the Balance Sheet when the County Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as they arrive in the Surplus or Deficit on the Provision of Services. The County Councils current investments that fall under FVPL are in property funds and are measured at market price, as quoted market prices exist for this type of investment. As these gains or losses impact on the General Fund balance, a statutory override has been agreed with the Department for Levelling Up, Housing and Communities (DLUHC), so any loss or gain is reversed and recorded in the Financial Instruments Revaluation Reserve, unless funded from capital in which case through the Capital Adjustments Account. Any gain or loss will only be realised when the investments are sold.

IFRS 9 Financial Instruments sets out that investments in equity should be classified as fair value through profit and loss unless there is an irrevocable election to recognise changes in fair value through other comprehensive income. The County Council will assess each investment that falls in to this category on an individual basis and assign an IFRS 9 category (amortised cost, FVPL or FVOCI). The assessment will be based on the underlying purpose for holding the financial instrument.

### **Financial Assets Measured at Fair Value through Other Comprehensive Income (FVOCI)**

The County Council has equity instruments designated at FVOCI which are its investments in non-consolidated subsidiaries and joint ventures. The Council has made an irrevocable election to designate these equity instruments as FVOCI on the basis that these are held for non-contractual benefits, not held exclusively for trading but for strategic purposes. These assets were transferred to the new category on 1 April 2018. The fair value of these long term investments is based on the principle that they are not available-for-sale, do not have a quoted market price in an active market and there are no future plans to sell these investments in the County Councils group companies. The fair value of these investments is, in effect, their historic cost. Dividend income is credited to Financing and Investment Income and Expenditure in the Comprehensive Income and Expenditure Statement when it becomes receivable by the County Council. If there is a change in fair value, this is posted to Other Comprehensive Income and Expenditure and is balanced by an entry in the Financial Instruments Revaluation Reserve. When the asset is de-recognised, the cumulative gain or loss previously recognised in Other Comprehensive Income and Expenditure is transferred from the Financial Instruments Revaluation Reserve and recognised in the Surplus or Deficit on the Provision of Services.

### **Financial Liabilities**

Financial liabilities are recognised on the Balance Sheet when the County Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value

and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised. For the borrowings that the County Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the CIES is the amount payable for the year according to the loan agreement. Gains and losses (discounts and premiums) on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the CIES. If the County Council decides to write off these gains or losses on early repurchase / settlement then this can be done over 10 years or over the life of the new loan or over a shorter more prudent time scale. The CIES is charged with one year related costs with the rest being taken to the Financial Instruments Adjustment Account in the Balance Sheet via the Movement in Reserves Statement - General Working Balance. The accounting policy is to charge gains and losses to Net Operating Expenditure in the year of repurchase / settlement.

However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the CIES is spread over the life of the loan by an adjustment to the effective interest rate. Please note that this situation has not occurred and is not reflected in the current Statement of Accounts and is unlikely to occur in the future.

#### **Expected Credit Loss Model**

The County Council recognises expected credit losses on all of its financial assets held at amortised cost, where material.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower or investee could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not increased significantly or remains low, losses are assessed on the basis of 12-month expected losses.

#### **Soft Loans**

The County Council has the power to advance loans to Voluntary Organisations at less than market rates (soft loans). When soft loans are made, a loss is recorded in the Comprehensive Income and Expenditure Statement, charged to the relevant service, for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited at a marginally higher effective rate of interest than the rate receivable from the Voluntary Organisations, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provision requires that the impact of soft loans on the General Working Balance is the interest receivable for the financial year. The reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to the net gain required against the General Working Balance is managed by a transfer to or from the Financial Instruments Revaluation Reserve in the Movement in Reserves Statement.

## **15. Inventories**

Inventories have generally been included in the Accounts at weighted average cost price. Any obsolete and slow moving items are written off during the year and netted off against the value of the inventories shown in the Balance Sheet. No amounts are included for such items as inventories at Health and Adult Services residential homes, and inventories at special schools and outdoor education centres. It is considered that exclusion of these items does not have a material effect on the values stated.

## **16. Allocation of Support Services Costs**

The costs of Support Services provided by Corporate Service Units have been allocated to the relevant Traded Services largely on the basis of the estimated time spent by officers. A proportion of the costs relating to the Central Services Directorate have been charged to the North Yorkshire Pension Fund in respect of the administration of the Fund.

## **17. Provisions, Contingent Liabilities and Contingent Assets**

### **Provisions**

Provision has been made against relevant services within the Comprehensive Income and Expenditure Statement for liabilities that have been incurred by the County Council, but where the amounts or dates on which they will arise are uncertain.

Provisions are required to be recognised when the County Council has a present obligation, as a result of a past event, where it is probable that a transfer of economic benefits will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation, (IAS 37 Provisions, Contingent Liabilities and Contingent Assets).

When expenditure is incurred to which the provision relates, it is charged directly against the provision in the Balance Sheet and not against the Comprehensive Income and Expenditure Statement.

The estimated value and timing of settlements are reviewed at the end of each financial year. Where it becomes more likely than not that a transfer of economic benefits will not now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service within the Income and Expenditure Statement.

Where some or all of the payment required to settle a provision is expected to be met by another third party (e.g. from an insurance claim), this is only recognised as income in the relevant service Revenue Account if it is virtually certain that reimbursement will be received if the obligation is settled.

### **Contingent Liabilities**

A Contingent Liability arises where an event has taken place that gives the County Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the County Council. Contingent Liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent Liabilities are not recognised in the Balance Sheet but disclosed in a Note to the Core Financial Statements.

### **Contingent Assets**

A Contingent Asset arises where an event has taken place that gives the County Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the County Council. Contingent Assets are not recognised in the Balance Sheet but disclosed in a Note to the Core Financial Statements where it is probable that there will be an inflow of economic benefits or service potential.

## **18. Reserves**

The County Council maintains a General Fund Working Balance and also holds reserves earmarked for specific purposes which are detailed in note 34 to the Notes to the Core Financial Statements. These reserves together with the Capital Grant Unapplied Reserve and Capital



Receipts Unapplied Reserve are deemed to be distributable reserves, which can be utilised to support future expenditure.

Under arrangements for Local Management of Schools (LMS), budget allocations are made to individual establishments at the start of each financial year. Any under-spends or over-spends against budget allocations are carried forward into the following financial year's budget allocation by way of the LMS reserve.

When expenditure to be financed from a reserve is incurred, it is charged to the appropriate Service Income and Expenditure heading in that year and represents a charge against the Net Cost of Services. The reserve is then appropriated back into the General Fund Balance statement so that there is no net charge against Council Tax for the expenditure.

Non-distributable (unusable) reserves include the Revaluation Reserve, the Capital Adjustment Account, the Pension Reserve, the Accumulated Absences Reserve, Financial Instruments revaluation Reserve, DSG Adjustment Account and the Collection Fund Adjustment Account Reserve. These represent "technical non-cash" reserves which are maintained to manage the accounting processes and other statutory accounting adjustments under regulations. These reserves do not represent usable resources available to the County Council or impact upon the level of local taxation and are not able to be utilised in support of service delivery.

## **19. Pensions**

The pension liabilities of the County Council are to be accounted for using IAS 19 principles. The County Council participates in three different pension schemes which meet the needs of employees in particular services. The three schemes are:-

- The Local Government Pension Scheme, administered by the County Council;
- The Teachers' Pension Scheme administered by Capita on behalf of the Department for Education; and
- The NHS Pension Scheme administered by the NHS Business Services Authority on behalf of the Department of Health.

All three schemes provide members with defined benefits related to pay and service. However, the arrangements for the teachers' scheme and the NHS scheme mean that liabilities for these benefits cannot be identified specifically to the County Council. These schemes are therefore accounted for as if they are defined contribution schemes and no future liability for future payments or benefits is recognised in the Balance Sheet.

### **The Local Government Pension Scheme**

The Local Government Scheme is accounted for as a defined benefit pension scheme. In line with the accounting policies outlined in The Code, the County Council has complied with the requirements of IAS 19 Employee Benefits and in particular:-

- the assets of each scheme are measured at fair value;
- the attributable liabilities of each scheme are measured on an actuarial basis;
- quoted securities and unitised securities are measured at current bid-price, unquoted securities are measured using a professional estimate;
- the scheme liabilities are discounted at a rate based upon long dated, AA rated, corporate bonds which reflects the time value of money and the characteristic of the liability;

- the deficit in the scheme is the shortfall of the value of assets over the present value of liabilities;
- the interest cost is the allowance for one year's worth of the discount on the liabilities "unwinding" as the liabilities at the start of the period are one year closer to payment;
- the current service cost is the amount of money required at the beginning of the period to meet the cost of benefits accruing during the period;
- remeasurement of liabilities arises from changes in financial assumptions and demographic assumptions, as well as adjustments following the detailed analysis at each triennial valuation;
- settlements and curtailments are the increase or decrease in liabilities arising from current decisions where the effect relates to years of service earned in earlier years and is charged or credited to the Net Cost of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs;
- interest on assets is the expected one year's growth of the assets held at the start of the year;
- remeasurement of assets reflects the difference between actual and expected growth of assets over the year, as well as adjustments following each triennial valuation; and
- administration expenses are the costs of running the Fund attributable to the Council.

In assessing liabilities for retirement benefits at 31st March 2022 for the 2021/22 Statement of Accounts, the Actuary assumed a discount rate of -0.3% real (2.7% actual), a rate based upon the current rate of return on a high quality corporate bond of equivalent currency and term to scheme liabilities. For the 2020/21 Statement of Accounts, the Actuary advised that a rate of -0.6% real (2.10% actual) was appropriate.

## **20. Trust Funds Administered by the County Council**

Trust Funds administered by the County Council have not been included in the Balance Sheet, in accordance with the provisions of The Code. The value of funds administered as at 31st March 2022 was £192k (£194k as at 31st March 2021).

## **21. Group Accounts**

The County Council has financial relationships with a number of entities and partnerships and, as a result, is required to prepare Group Accounts in addition to its main financial statements. In preparing Group Accounts the County Council has followed CIPFA guidance and in general, the following policies have been applied:-

- all financial relationships within the scope of Group Accounts have been assessed;
- subsidiary company statutory accounts have been prepared under UK GAAP, this may give rise to inconsistent accounting treatments to those applied within the County Council's accounts. Where material differences in the accounting treatment applied within subsidiaries are identified the subsidiary accounts are aligned with the accounting policies of the County Council prior to consolidation;
- Associates and Joint Ventures have been accounted for in line with the provisions of IAS 28 Investment in Associates and IAS 31 Interest in Joint Ventures;

- simple investments have been left at their historic value in the County Council's Balance Sheet; and
- financial interests that do not have a material impact on the Group Accounting Statements have not been consolidated.

## **22. Council Tax and Non-Domestic Rates (NDR) Income**

The Local Government Finance Act 2012 introduced a business rates retention scheme from 1st April 2013 that enables local authorities to retain a proportion of non-domestic rates generated in their area.

The Code of Practice on Local Authority Accounting provides guidance on how local authorities account for both Council Tax and NDR Income. Billing authorities in England maintain a separate fund for the collection and distribution of Council Tax and NDR and calculate surpluses or deficits on each.

The Billing Authority collects and distributes Council Tax on behalf of itself and other major preceptors such as the County Council and NDR on behalf of itself, the Government, the County Council and the Fire Authority. The collection of Council Tax and NDR by a Billing Authority is in substance an agency arrangement, and the cash collected by Billing Authorities belongs proportionately to the billing authority and other organisations mentioned above.

Council Tax and NDR income collected by Billing Authorities are credited to the relevant Collection Fund on an annual basis. The amount credited to the General Fund under statute for Council Tax is the County Council's precept or demand for the year, plus the authority's share of the surplus (or deficit) on the Council Tax Collection Fund for the previous year. The amount credited to the General Fund under statute for NDR is the County Council's share of estimated NDR income for the year, plus the authority's share of the NDR surplus (or deficit) on the Collection Fund for the previous year.

The Comprehensive Income and Expenditure Statement shows the value of accrued Council Tax and NDR Income in a financial year rather than the current year's actual income plus or minus the previous year's share of each Billing Authority's Collection Fund surplus or deficit on both Council Tax and NDR.

The difference between accrued income for Council Tax and NDR and actual income received does not impact on the General Working Balance or the Revenue Budget of the County Council in 2021/22, and is taken to the Collection Fund Adjustment Account in the Balance Sheet and included as a reconciling item in the Movement in Reserves Statement - General Working Balance.

The County Council also makes provision for the following values in its Balance Sheet at the year end for the following:-

- Debtor provision for the County Council's share of Council Tax and NDR arrears;
- Provision for bad debts of Debtors in relation to Council Tax and NDR arrears and appeals and backdated appeals for NDR;
- Creditor provision for Council Tax and NDR over-payments and pre-payments; and
- Creditor or Debtor provision where the billing authority has under or over collected Council Tax in-year against what it actually paid over to the County Council in 2021/22.

## **23. Cash and Cash Equivalents**

Cash Equivalents are short term investments that are of a highly liquid nature. The County Council has deemed that deposits held within call accounts and other short term investments that have a deposit term of one month or under and are held for the purposes of meeting short term cash commitments are categorised as Cash Equivalents.

In the Cash Flow Statement, Cash and Cash Equivalents are shown net of bank overdrafts that are repayable on demand where there is a right of offset.

## **24. Short Term Compensated Employee Benefits**

The County Council in accordance with IAS 19 makes accruals for short term employee compensated absences such as untaken holiday pay and accumulated flexi time at the period end. These balances are recognised as Provisions and under statutory guidance an offsetting balance is included within the reserves section of the Balance Sheet.

Short term employee benefits are those due to be settled within 12 months of the year end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees and are recognised as an expense for services in the year in which employees render service to the County Council. An accrual is made for the cost of holiday entitlements (or any form of leave e.g. time off in lieu, flexi balances) earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual is charged against the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are ultimately charged to revenue in the financial year in which the holiday absence occurs.

## **25. Exceptional items**

When items of income and expenditure are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the Notes to the Core Financial Statements, depending on how significant the items are to an understanding of the County Council's financial performance.

## **26. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors**

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the County Council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period. Generally, the majority of prior period items arise from corrections and adjustments that are the natural result of estimates inherent in the accounting process. Such adjustments constitute normal transactions in the year in which they are identified, and are accounted for accordingly.

## **27. Events After the Balance Sheet Date**

Events after the balance sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:-

- those that provide evidence of conditions that existed at the end of the reporting period - the Statement of Accounts is adjusted to reflect such events; and
- those that are indicative of conditions that arose after the reporting period - the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

## **28. Jointly Controlled Operations and Jointly Controlled Assets**

Jointly controlled operations are activities undertaken by the County Council in conjunction with other ventures that involve the use of the assets and resources of the ventures rather than the establishment of a separate entity. The County Council recognises in its Balance Sheet the assets that it controls and the liabilities that it incurs and debits and credits the Comprehensive Income and Expenditure Statement with the expenditure it incurs and the share of income it earns from the activity of the operation.

Jointly controlled assets are items of Property, Plant or Equipment that are jointly controlled by the County Council and other venturers, with the assets being used to obtain benefits for the ventures. The joint venture does not necessarily involve the establishment of a separate entity. The County Council accounts for only its share of the jointly controlled assets, the liabilities and expenses that it incurs on its own behalf or jointly with others in respect of its interest in the joint venture and income that it earns from the venture.

## **29. Schools**

The Code of Practice on Local Authority Accounting in the United Kingdom (The Code) confirms that the balance of control for Local Authority maintained schools (i.e. those categories of school identified in the School Standards and Framework Act 1998, as amended) lies with the Local Authority. The Code also stipulates that those schools' assets, liabilities, reserves and cash flows are recognised in the Local Authority financial statements (and not the Group Accounts). Therefore schools' transactions, cash flows and balances are recognised in each of the financial statements of the County Council as if they were the transactions, cash flows and balances of the County Council.

## COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT 2021/22

Year to 31st March 2021			Year to 31st March 2022			
Expenditure £000	Income £000	Net £000		Expenditure £000	Income £000	Net £000
468,366	(356,191)	112,175	Children and Young Peoples Service	523,255	(364,824)	158,431
161,005	(65,163)	95,842	Business and Environmental Services	158,496	(61,771)	96,725
317,608	(140,405)	177,203	Health and Adult Services	332,561	(142,230)	190,331
92,349	(12,430)	79,919	Central Services	98,516	(20,575)	77,941
3,192	(36,779)	(33,587)	Corporate Miscellaneous	3,252	(34,320)	(31,068)
1,042,520	(610,968)	431,552	<b>Cost of Services</b>	1,116,080	(623,720)	492,360
			<b>Other Operating Expenditure</b>			
		38,626	Loss on Disposal of Property, Plant and Equipment (note 20)			36,954
		0	Impairment of Assets Held for Sale (note 27)			0
		703	Precepts of Local Precepting Authorities			719
		39,329				37,673
			<b>Financing and Investment Income and Expenditure</b>			
		27,376	Interest payable and similar charges (note 39b)			26,188
		(2,912)	Interest receivable and similar income			(2,464)
		41	Financial Instruments (note 35f)			(1,031)
		2,766	Investment Properties; revaluation and impairment (note 25)			57
		163	(Surplus)/Deficit of trading activities (note 6)			950
		9,430	Net interest on the net defined pension benefit liability / (asset) (note 10)			9,944
		36,864				33,644
			<b>Taxation and Non-Specific Grant Income (Analysis)</b>			
		(320,100)	Council Tax Income (note 7)			(332,648)
		(78,061)	Non-Domestic Rates Income (note 8)			(59,487)
		(35,958)	Non-Ringfenced Government Grants (note 9)			(41,707)
		(115,251)	Capital Grants (note 9)			(66,103)
		(549,370)	Taxation and Non-Specific Grant Income			(499,945)
		<b>(41,625)</b>	<b>(Surplus) or Deficit on Provision of Services</b>			<b>63,732</b>

**COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (continued)**

Year to 31st March 2021			Year to 31st March 2022		
Expenditure	Income	Net	Expenditure	Income	Net
£000	£000	£000	£000	£000	£000
		<b>(41,625)</b>			<b>63,732</b>
		(2,140)			(85,893)
		5,859			13,707
		28,946			(162,490)
		<u>32,665</u>			<u>(234,676)</u>
		<u>(8,960)</u>			<u>(170,944)</u>

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with statutory requirements; this may be different from the accounting cost. The taxation position is shown in both the Expenditure and Funding Analysis and the Movement in Reserves Statement.

## MOVEMENT IN RESERVES STATEMENT

			Capital		Total Usable Reserves £000 (note 34)	Total Unusable Reserves £000 (note 35)	Total Authority Reserves £000
	General Working Balance £000 (note 34)	Earmarked Reserves £000 (note 34)	Receipts Unapplied Reserve £000 (note 34)	Capital Grants Reserve £000 (note 34)			
<b>Movement in Reserves during 2021/22</b>							
<b>Balance at 31st March 2021</b>	<b>(27,868)</b>	<b>(247,402)</b>	<b>(4,062)</b>	<b>(61,953)</b>	<b>(341,285)</b>	<b>(770,871)</b>	<b>(1,112,156)</b>
Total Comprehensive Expenditure and Income	63,732	0	0	0	63,732	(234,676)	(170,944)
Adjustments between accounting basis and funding basis under regulations	(110,078)	0	502	16,773	(92,803)	92,803	0
<b>Net (Increase) / Decrease before Transfers to Earmarked Reserves</b>	<b>(46,346)</b>	<b>0</b>	<b>502</b>	<b>16,773</b>	<b>(29,071)</b>	<b>(141,873)</b>	<b>(170,944)</b>
Transfers (to) / from Earmarked Reserves	46,209	(46,209)	0	0	0	0	0
(Increase) / Decrease in Year	(137)	(46,209)	502	16,773	(29,071)	(141,873)	(170,944)
<b>Balance at 31st March 2022</b>	<b>(28,005)</b>	<b>(293,611)</b>	<b>(3,560)</b>	<b>(45,180)</b>	<b>(370,356)</b>	<b>(912,744)</b>	<b>(1,283,100)</b>

This statement shows the movement from the start of the year to the end on the different reserves held by the County Council, analysed into 'Usable Reserves' (ie those that can be applied to fund expenditure or reduce local taxation) and other 'Unusable Reserves'. The Movement in Reserves Statement shows how the movements in year of the County Council's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to Council Tax for the year. The net increase / decrease line shows the statutory General Fund balance movement in the year following those adjustments.



**MOVEMENT IN RESERVES STATEMENT (continued)**

	General Working Balance £000 (note 34)	Earmarked Reserves £000 (note 34)	Capital Receipts Unapplied Reserve £000 (note 34)	Capital Grants Reserve £000 (note 34)	Total Usable Reserves £000 (note 34)	Total Unusable Reserves £000 (note 35)	Total Authority Reserves £000
<b>Movement in Reserves during 2020/21</b>							
<b>Balance at 31st March 2020</b>	<b>(27,640)</b>	<b>(195,064)</b>	<b>(3,815)</b>	<b>(22,873)</b>	<b>(249,392)</b>	<b>(853,804)</b>	<b>(1,103,196)</b>
Reporting of Schools Budget Deficit to new DSG Adjustment Account at 31 March 2020	0	(1,542)	0	0	<b>(1,542)</b>	1,542	<b>0</b>
<b>Restated Balance at 31st March 2020</b>	<b>(27,640)</b>	<b>(196,606)</b>	<b>(3,815)</b>	<b>(22,873)</b>	<b>(250,934)</b>	<b>(852,262)</b>	<b>(1,103,196)</b>
Total Comprehensive Expenditure and Income	(41,625)	0	0	0	(41,625)	32,665	(8,960)
Adjustments between accounting basis and funding basis under regulations	(9,399)	0	(247)	(39,080)	(48,726)	48,726	0
<b>Net (Increase) / Decrease before Transfers to Earmarked Reserves</b>	<b>(51,024)</b>	<b>0</b>	<b>(247)</b>	<b>(39,080)</b>	<b>(90,351)</b>	<b>81,391</b>	<b>(8,960)</b>
Transfers (to) / from Earmarked Reserves	50,796	(50,796)	0	0	<b>0</b>	0	0
(Increase) / Decrease in Year	(228)	(50,796)	(247)	(39,080)	(90,351)	81,391	(8,960)
<b>Balance at 31st March 2021</b>	<b>(27,868)</b>	<b>(247,402)</b>	<b>(4,062)</b>	<b>(61,953)</b>	<b>(341,285)</b>	<b>(770,871)</b>	<b>(1,112,156)</b>

## BALANCE SHEET AS AT 31ST MARCH 2022

31st March 2021 £000		31st March 2022 £000
1,631,979	Property, Plant and Equipment (note 18)	1,652,837
49,419	Investment Property (note 25)	47,559
5,298	Intangible Assets (note 24)	4,870
10,099	Long Term Investments (note 29)	11,130
17,872	Long Term Debtors (note 30)	31,468
<b>1,714,667</b>	<b>Long Term Assets</b>	<b>1,747,864</b>
421,275	Short Term Investments (note 39a)	348,374
2,390	Inventories	1,536
135,738	Short Term Debtors (note 31)	153,777
61,799	Cash and Cash Equivalents (note 28)	74,152
170	Assets held for sale (note 27)	170
<b>621,372</b>	<b>Current Assets</b>	<b>578,009</b>
(213,622)	Short Term Borrowing (note 39a)	(146,260)
(111,467)	Short Term Creditors (note 32)	(97,356)
(3,948)	PF/PPP Liability repayable within 12 months (note 12)	(4,024)
(13)	Finance Lease repayable within 12 months (note 13)	(14)
(2,877)	Provisions to be used within 12 months (note 33)	(2,723)
(9,201)	Capital Grant Receipts in Advance (note 9)	(1,159)
<b>(341,128)</b>	<b>Current Liabilities</b>	<b>(251,536)</b>
(1,731)	Long Term Creditors (note 23)	(13,191)
(146,635)	PF/PPP Liability repayable in excess of 12 months (note 12)	(142,611)
(1,023)	Finance Lease repayable in excess of 12 months (note 13)	(1,009)
(13,197)	Provisions to be used in excess of 12 months (note 33)	(12,977)
(496,989)	Pensions Liability (note 10)	(396,953)
(221,839)	Long Term Borrowing (note 39a and 39d)	(208,500)
(1,341)	Capital Grant Receipts in Advance (note 9)	(15,996)
<b>(882,755)</b>	<b>Long Term Liabilities</b>	<b>(791,237)</b>
<b>1,112,156</b>	<b>Net Assets</b>	<b>1,283,100</b>

**BALANCE SHEET AS AT 31ST MARCH 2022 (continued)**

31st March 2021 £000		31st March 2022 £000
	<b>Usable Reserves</b>	
27,868	General Working Balance (note 34a)	28,005
247,402	Earmarked Reserves (note 34b)	293,611
4,062	Capital Receipts Unapplied Reserve (note 34c)	3,560
61,953	Capital Grant Unapplied Reserve (note 34d)	45,180
<b><del>341,285</del></b>	<b>Total Usable Reserves</b>	<b><del>370,356</del></b>
	<b>Unusable Reserves</b>	
368,953	Revaluation Reserve (note 35a)	408,464
9,981	Collection Fund Adjustment Account (note 35b)	12,442
(1,980)	DSG Adjustment Account (note 35g)	212
0	Financial Instruments Adjustment Account	0
(349)	Financial Instruments Revaluation Reserve (note 35f)	682
(7,450)	Accumulated Absences Account (note 35c)	(6,052)
(496,989)	Pension Reserve (note 35d)	(396,953)
898,705	Capital Adjustment Account (note 35e)	893,949
<b><del>770,874</del></b>	<b>Total Unusable Reserves</b>	<b><del>912,744</del></b>
<b><del>1,112,156</del></b>	<b>Total Reserves</b>	<b><del>1,283,100</del></b>

The Balance Sheet shows the value as at the Balance Sheet date of the Assets and Liabilities recognised by the County Council. The net Assets of the County Council (Assets less Liabilities) are matched by the Reserves held by the County Council.

Reserves are reported in two categories. The first category of Reserves are Usable Reserves, ie those Reserves that the County Council may use to provide services, subject to the need to maintain a prudent level of Reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund Capital Expenditure or repay debt). The second category of Reserves are those that the County Council is not able to use to provide services. This category of Reserves includes Reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the Assets are sold, and Reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

## CASH FLOW STATEMENT – YEAR ENDED 31ST MARCH 2022

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31st March 2021 £000		31st March 2022 £000
<b>41,625</b>	<b>Net Surplus / (Deficit) on the Provision of Services - See Comprehensive Income and Expenditure Statement</b>	<b>(63,732)</b>
	<b>Adjust net surplus / (deficit) on the provision of services for non cash movements</b>	
63,026	Depreciation / Amortisation (note 34a)	66,957
15,438	Impairment and revaluations charged to the provision of services (note 34a)	42,009
4,368	Movement in Creditors (Decrease)/increase	9,289
(27,575)	Movement in Debtors Decrease/(increase)	(15,026)
(433)	Movement in Inventories Decrease/(increase)	854
2,842	Movement in Provisions (Decrease)/increase (note 33)	(374)
34,872	Pensions Liability	62,454
44,524	Carrying Amount of Non-current Assets sold (note 34a)	48,668
<b><u>137,062</u></b>		<b><u>214,831</u></b>
	<b>Adjust for items included in the net deficit on the provision of services that are investing and financing activities</b>	
(115,251)	Grants received for investment purposes (note 9)	(66,103)
(2,480)	Proceeds from the sale of property and other assets	(2,630)
<b><u>(117,731)</u></b>		<b><u>(68,733)</u></b>
<b><u>60,956</u></b>	<b>Net cash flows from Operating Activities</b>	<b><u>82,366</u></b>

## CASH FLOW STATEMENT (continued)

31st March 2021 £000		31st March 2022 £000
<b>60,956</b>	<b>Net cash flows from Operating Activities</b>	<b>82,366</b>
	<b>Investing Activities</b>	
(85,504)	Purchase of Property, Plant and Equipment and Intangible Assets	(101,520)
(1,089,050)	Purchase of Short Term and Long Term investments	(642,130)
2,480	Proceeds from the Sale of Property (and other Assets)	2,630
1,044,429	Proceeds from Short Term and Long Term Investments	714,000
<u>92,642</u>	Other receipts for investing activities	<u>50,753</u>
<b>(35,003)</b>	<b>Net cash flows from / (for) Investing Activities</b>	<b>23,733</b>
	<b>Financing Activities</b>	
0	Cash receipts of Short and Long Term Borrowing	0
(3,393)	Other receipts from Financing Activities	(9,084)
(3,516)	Repayment of the outstanding liability of Finance Lease and similar arrangements (notes 12 and 13)	(3,961)
(54,785)	Repayment of Short and Long Term Borrowing	(80,615)
<u>(467)</u>	Other payments for Financing Activities	<u>(86)</u>
<b>(62,161)</b>	<b>Net cash flows (from) / for Financing Activities</b>	<b>(93,746)</b>
<b>(36,208)</b>	<b>Net (Decrease) / Increase in Cash and Cash Equivalents</b>	<b>12,353</b>
<u>98,007</u>	Cash and Cash Equivalents at the beginning of the reporting period	<u>61,799</u>
<u>61,799</u>	Cash and Cash Equivalents at the end of the reporting period	<u>74,152</u>
<b>(36,208)</b>		<b>12,353</b>

The Cash Flow Statement shows the changes in Cash and Cash Equivalents of the County Council during the reporting period. The statement shows how the County Council generates and uses Cash and Cash Equivalents by classifying Cash Flows as Operating, Investing and Financing Activities. The amount of net Cash Flows arising from Operating Activities is a key indicator of the extent to which the operations of the County Council are funded by way of Taxation and Grant Income or from the recipients of services provided by the County Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the County Council's future service delivery. Cash Flows arising from Financing Activities are useful in predicting claims on future Cash Flows by providers of Capital (ie borrowing) to the County Council.

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## NOTES TO THE CORE FINANCIAL STATEMENTS

### 1. Prior Period Adjustments

There have been no prior period adjustments.

### 2. Accounting Standards that have been issued but have not yet been adopted

CIPFA continue to consider the implications of adopting IFRS16 – Leases. This standard was originally expected to be adopted in the Statements of Accounts for 2020/2021 but was then deferred and expected to be adopted in 2022/23.

However, as a result of only 9% of local authority accounts in England meeting the audit publication deadline of 30 September 2021 the Department of Levelling-up Housing and Communities asked CIPFA in December 2021 to consider ways in which the Code may ameliorate this crisis position. In response, CIPFA issued an emergency consultation on exploratory proposals for making time-limited changes to the Code and subsequently made the decision to defer the implementation of IFRS 16 until 1 April 2024.

Other standards that have been issued but not yet adopted by the CIPFA Code of Practice include:

- Annual Improvements to IFRS Standards 2018–2020. The annual IFRS improvement programme notes the following changed standards:
  - IFRS 1 (First-time adoption) – amendment relates to foreign operations of acquired subsidiaries transitioning to IFRS
  - IAS 37 (Onerous contracts) – clarifies the intention of the standard
  - IFRS 16 (Leases) – amendment removes a misleading example that is not referenced in the Code material
  - IAS 41 (Agriculture).
- Property, Plant and Equipment: Proceeds before Intended Use (Amendments to IAS 16).

Any impact on the Statement of Accounts will be assessed at the time of adoption by the CIPFA Code of Practice, but based on our initial assessment we do not expect any of the changes to be material.

### 3. Critical Judgements in applying Accounting Policies

In applying the accounting policies as set out at the Statement of Accounting Policies the County Council has had to make critical judgements about complex transactions and those involving uncertainty about future events (sensitivity analysis relating to changes to specific critical judgements are included where appropriate) :-

- in the current economic environment there continues to be a degree of uncertainty about future levels of funding for local government. The County Council continues to review the provision of services by the Authority, in response to known and forecast future funding reductions. In 2021/22 funding from Central Government (Dedicated Schools Grant, Other Specific Grants, Uniform Business Rates proceeds and Capital Grants) totalled £539.7million. A change in this funding of 1% is equivalent to £5.4m;
- the County Council, via its external valuer, has conducted an impairment review on land and property assets not being revalued in 2021/22, as set out in Disclosure Note 19 – Valuation of Non-Current Assets. As a result of this impairment review, it has been concluded no material

impairment has occurred. If any material impairment had occurred, a 1% decrease in asset values would reduce the closing NBV on the County Council's balance sheet by £16.6m.

- 8 schools transferred to Academy Status in 2021/22. It is the County Council's policy to exclude academy schools from its Balance Sheet as it does not retain sufficient control over the schools service provision to warrant the recognition of the school as an asset. Typically the land and buildings of schools that transfer to academy status are transferred to the Academy Trust under a 125 year lease at a peppercorn rent. The value of the County Council's balance sheet would have been £38.3m higher if the 8 schools had not been removed. Further schools may transfer to Academy Status in 2022/23;
- the County Council does not recognise the Property of Voluntary-aided and Voluntary-controlled Schools (except where title of the land and buildings is held by the County Council) located on the Balance Sheet. It has been determined that this property is held by the Trustees of the relevant schools. The voluntary aided and voluntary controlled schools had a combined NBV of £27.8m. Although the current value of these schools is not known this valuation provides an indication of the additional value that would have been recorded on the County Council's balance sheet if the schools had not been removed;
- the County Council has made estimates of the net pay liability to pay pensions which depend on a number of complex judgments and projections supported by the actuary, which include; the discount rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected future returns on pension fund Assets. Sensitivity analysis relating to judgements on pension liabilities is included in disclosure note 4 – 'Assumptions Made about the Future and Other Major Sources of Uncertainty';
- the County Council carries its investments in its Group Companies at historic cost and does not re-value these investments on an annual basis because they are neither marketable or available-for-sale equity; nor is it possible to obtain a reliable market estimate of the net worth of the investments. A 1% increase in the value of these investments would equate to £45.2k;
- to reflect the current economic and financial climate, the County Council has determined its Bad Debt Provision based on a range of factors including the aged-profile of debtors and recent changes to payment profile of debtors. A 1% increase in the County Council's Bad Debt Provision would equate to £119.7k;
- judgement is required to determine whether the County Council can be reasonably assured that the conditions of grant and contribution income received have been met before recognising them as income in the Comprehensive Income and Expenditure Statement. Where conditions require specified expenditure to have taken place, the grant monies will not be recognised until this has happened. Equally where conditions specify that a grant or contribution must be repaid in the event of non-expenditure, the income is not recognised until the conditions of the grant have been met; and
- The Code requires the County Council to consider the classification of leases between the categories of finance and operating on an annual basis. The distinction between the two categories is not clearly defined by The Code and an element of judgement is required to make the assessment in line with best practice. As per disclosure note 13 – Leases, the County Council currently has commitments to make payments under operating leases in future years of £6.9m. If 1% of the value of these commitments had been classified as finance leases, the combined total of current and long term liabilities on the County Council's Balance Sheet would increase by £0.1k.

#### **4. Assumptions Made About the Future and Other Major Sources of Uncertainty**

The Statement of Accounts contains estimated figures that are based upon assumptions made by the County Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors.

##### **Pension Liability**

Estimation of the net liability to pay pensions depends upon a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged by the County Council to provide expert advice about the assumptions to be applied, these assumptions may be adjusted on a yearly basis.

A sensitivity analysis around certain assumptions has identified the following changes to the pension deficit of £397m would occur if alternative assumptions were to be applied:-

- a +0.1%pa increase in the discount rate to be applied would reduce the pension deficit by £44.1m;
- a +0.1%pa increase in pension payments inflation would increase the deficit by £42.0m;
- a +0.1%pa pay growth would increase the deficit by £4.4m; and
- an additional 1 year increase in life expectancy would increase the deficit by £77.2m.

##### **Property, Plant and Equipment**

Assets are depreciated over the useful economic life that the asset (or components of the assets where appropriate) will be operational. The useful economic life of an individual asset is dependent upon maintaining an appropriate level of repair and maintenance expenditure on that asset. Should insufficient expenditure be incurred to properly maintain an asset then it may be the case that the useful economic life of that asset is reduced; this might give rise to an impairment or accelerated depreciation being required.

Sensitivity analysis around Asset Valuations has identified the following changes to the closing NBVs of the various asset classes would occur if alternative assumptions were to be applied:-

- a 1% increase on assets would be £21.5m.



## 5. Expenditure and Funding Analysis 2021/22

	Net Expenditure £000	Further Movement to Earmarked Reserves £000	Net Expenditure Chargeable to the General Fund £000	Adjustments between the Funding and Accounting Basis £000	Net Expenditure in the Comprehensive Income and Expenditure Statement £000
Children and Young People's Service	85,027	(3,577)	81,450	76,981	158,431
Business and Environmental Services	74,047	710	74,757	21,968	96,725
Health and Adult Services	180,268	(3,769)	176,499	13,832	190,331
Central Services	66,750	(899)	65,851	12,090	77,941
Corporate Miscellaneous	(14,165)	(26,550)	(40,715)	9,647	(31,068)
North Yorkshire Education Services (NYES)	0	492	492	(492)	0
<b>Net Cost of Services</b>	<b><del>391,927</del></b>	<b><del>(33,593)</del></b>	<b><del>358,334</del></b>	<b><del>134,026</del></b>	<b><del>492,360</del></b>
Other Operating Income and Expenditure	0	0	0	37,673	37,673
Financing and Investment Income & Expenditure	0	0	0	33,644	33,644
Taxation and non specific income and Expenditure	(403,365)	(1,315)	(404,680)	(95,265)	(499,945)
<b>(Surplus) or Deficit</b>	<b><del>(11,438)</del></b>	<b><del>(34,908)</del></b>	<b><del>(46,346)</del></b>	<b><del>110,078</del></b>	<b><del>63,732</del></b>
<b>Opening General Fund Balance</b>			(275,270)		
<b>Less/Plus (Surplus) or Deficit on General Fund in Year</b>			(46,346)		
<b>Closing General Fund Balance at 31st March 2022</b>			<b><del>(321,616)</del></b>		
<b>General Working Balance</b>			(28,005)		
<b>Earmarked Reserves</b>			(293,611)		
			<b><del>(321,616)</del></b>		

The Expenditure and Funding Analysis demonstrates how the funding available to the County Council for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. This statement also shows how this expenditure is allocated for decision making purposes between the County Council's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

## Comparative Expenditure and Funding Analysis 2020/21

	Net Expenditure £000	Further Movement to Earmarked Reserves £000	Net Expenditure Chargeable to the General Fund £000	Adjustments between the Funding and Accounting Basis £000	Net Expenditure in the Comprehensive Income and Expenditure Statement £000
Children and Young People's Service	80,847	(10,235)	70,612	41,563	112,175
Business and Environmental Services	73,166	3,249	76,415	19,427	95,842
Health and Adult Services	172,285	(3,814)	168,471	8,732	177,203
Central Services	70,291	2,342	72,633	7,286	79,919
Corporate Miscellaneous	(12,268)	(30,769)	(43,037)	9,450	(33,587)
North Yorkshire Education Services (NYES) (formerly SmartSolutions)	0	388	388	(388)	0
<b>Net Cost of Services</b>	<b>384,321</b>	<b>(38,839)</b>	<b>345,482</b>	<b>86,070</b>	<b>431,552</b>
Other Operating Income and Expenditure	0	0	0	39,329	39,329
Financing and Investment Income & Expenditure	0	0	0	36,864	36,864
Taxation and non specific income and Expenditure	(393,409)	(3,097)	(396,506)	(152,864)	(549,370)
<b>(Surplus) or Deficit</b>	<b>(9,088)</b>	<b>(41,936)</b>	<b>(51,024)</b>	<b>9,399</b>	<b>(41,625)</b>
<b>Opening General Fund Balance</b>			(224,246)		
<b>Less/Plus (Surplus) or Deficit on General Fund in Year</b>			(51,024)		
<b>Closing General Fund Balance at 31st March 2020</b>			<b>(275,270)</b>		
<b>General Working Balance</b>			<del>(27,868)</del>		
<b>Earmarked Reserves</b>			(247,402)		
			<b>(275,270)</b>		

	Adjustments for Capital Purposes £000	Net change for the Pensions Adjustments £000	Other Differences £000	Total Adjustments £000
<b>Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts</b>				
Children and Young People's Service	59,466	19,178	(1,663)	76,981
Business and Environmental Services	41,579	4,623	(24,234)	21,968
Health and Adult Services	3,903	11,983	(2,054)	13,832
Central Services	4,018	10,979	(2,907)	12,090
Corporate Miscellaneous	0	1,156	8,491	9,647
NYES	0	4,591	(5,083)	(492)
<b>Net Cost of Services</b>	<b>108,966</b>	<b>52,510</b>	<b>(27,450)</b>	<b>134,026</b>
Other Operating Income and Expenditure	36,954	0	719	37,673
Financing and Investment Income and Expenditure	0	9,944	23,700	33,644
Taxation and non specific income and Expenditure	0	0	(95,265)	(95,265)
<b>Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services</b>	<b>145,920</b>	<b>62,454</b>	<b>(98,296)</b>	<b>110,078</b>

Comparative Movements in 2020/21

	Adjustments for Capital Purposes £000	Net change for the Pensions Adjustments £000	Other Differences £000	Total Adjustments £000
<b>Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts</b>				
Children and Young People's Service	29,589	8,816	3,158	41,563
Business and Environmental Services	39,748	2,205	(22,526)	19,427
Health and Adult Services	3,017	5,698	17	8,732
Central Services	7,331	5,428	(5,473)	7,286
Corporate Miscellaneous	0	1,176	8,274	9,450
NYES	0	2,119	(2,507)	(388)
<b>Net Cost of Services</b>	<b>79,685</b>	<b>25,442</b>	<b>(19,057)</b>	<b>86,070</b>
Other Operating Income and Expenditure	38,626	0	703	39,329
Financing and Investment Income and Expenditure	0	9,430	27,434	36,864
Taxation and non specific income and Expenditure	0	0	(152,864)	(152,864)
<b>Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services</b>	<b>118,311</b>	<b>34,872</b>	<b>(143,784)</b>	<b>9,399</b>
<b>Segmental Income</b>				
Income received on a segmental basis is analysed below:-				
Services		2021/22 £000	2020/21 £000	
Children and Young People's Service		(354,208)	(344,105)	
Business and Environmental Services		(71,746)	(61,637)	
Health and Adult Services		(149,326)	(146,232)	
Central Services		(33,431)	(24,414)	
Corporate Miscellaneous		(66,664)	(76,899)	
NYES		(44,531)	(37,932)	
Total income analysed on a segmental basis		(719,906)	(691,219)	

## Expenditure and Income Analysed by Nature

	2021/22 £000	2020/21 £000
<b>Expenditure</b>		
Employee benefits expenses	465,429	442,120
Other services expenses	543,197	507,991
Depreciation, Amortisation, Impairment	123,078	108,179
Interest payments	26,664	28,771
Precepts and levies	719	703
Loss on the disposal of assets	36,954	38,626
Total expenditure	<u>1,196,041</u>	<u>1,126,390</u>
<b>Income</b>		
Fees, charges and other service income	(197,165)	(149,431)
Interest and investment income	(2,905)	(4,270)
Income from council tax, non domestic rates income	(392,135)	(398,161)
Government grants and contributions	(539,772)	(615,821)
Investment Properties	(332)	(332)
Total income	<u>(1,132,309)</u>	<u>(1,168,015)</u>
(Surplus) or Deficit on the Provision of Services	<u>63,732</u>	<u>(41,625)</u>

Fees, charges and other service income includes £96.9m (2020/21 £76.7m) which relates to revenue from contracts with service recipients.

### Cash Flow – Operating Activities

The cash flows for operating activities, included in the above Interest payments and Income and investment Income are:-

	2021/22 £000	2020/21 £000
Interest received	(2,384)	(1,901)
Interest paid	26,188	27,376
Dividends received	(80)	(1,011)
Total	<u>23,724</u>	<u>24,464</u>

## 6. Trading Activities

The County Council operates a number of trading services. Details of those services with a turnover of greater than £2m are as follows:-

Service	2021/22				2020/21			
	Total Cost £000	Total Income £000	Transfer to / from Reserves £000	Net Surplus / (Deficit) £000	Total Cost £000	Total Income £000	Transfer to / from Reserves £000	Net Surplus / (Deficit) £000
Building Cleaning Services	10,131	10,688	(557)	0	7,485	8,006	(521)	0
County Caterers Service	13,669	13,679	(10)	0	11,557	10,456	1,101	0
Maintenance and Servicing Scheme	2,846	3,350	(504)	0	3,576	3,743	(167)	0
Schools ICT Service	4,509	4,405	104	0	4,835	4,769	66	0
Staff Absence Scheme	3,949	3,017	932	0	3,524	3,524	0	0
Other Services (< £2 Million individually)	9,895	9,601	294	0	8,224	9,364	(1,140)	0
<b>Total Results for Trading Units</b>	<b>44,999</b>	<b>44,740</b>	<b>259</b>	<b>0</b>	<b>39,201</b>	<b>39,862</b>	<b>(661)</b>	<b>0</b>

During 2021/22, the Council's traded services, including insurance offered to schools, operated under the brand of North Yorkshire Education Service (NYES). This is an in-house arrangement which reflects a governance and reporting structure whereby such services are held accountable by a Board, chaired by the County Council's Chief Executive.

The net surplus / deficit on each traded activity is transferred to a reserve at the end of each financial year.

Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. Some trading operations are an integral part of the County Council's services to the public, whilst others are support services to the County Council's activities e.g. Cleaning. Where the trading activities are not integral to the County Council's service obligations, the net financial position of the trading operations are identified within the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement.

	31st March 2022 £000	31st March 2021 £000
Net (surplus)/ deficit included within Cost of Services	(691)	(824)
Net (surplus) / deficit credited to Financing and Investment Income and Expenditure	950	163
Net (surplus) / deficit on trading operations	259	(661)
	<hr/>	<hr/>

## 7. Council Tax Income

Council Tax Income totalled £332.6m (£320.1m in 2020/21) consisting of:-

	2021/22 £000	2020/21 £000
Precept Income for year	332,531	321,725
Collection Fund surplus from previous years	(1,195)	1,847
Collection Fund Adjustment	1,312	(3,472)
	332,648	320,100
	<hr/>	<hr/>

The precept income from Council Tax is equivalent to a basic amount of £1,411.05 for an average band D property (£1,363.47 in 2020/21).

## 8. Non-Domestic Rates

	2021/22 £000	2020/21 £000
Non-Domestic Rating Income for year from Districts	18,791	20,262
Collection Fund surplus/(deficit) from previous years	(8,496)	289
Business Rates Retention Scheme funding from Government	48,043	48,043
Collection Fund Adjustment	1,149	9,467
	59,487	78,061
	<hr/>	<hr/>

## 9. Grant Income

The County Council credited the following grants and contributions to the Comprehensive Income and Expenditure Statement.

### Credited to Taxation and Non-specific Grant Income

Non-Ringfenced Government Grants	2021/22		2020/21	
	£000	£000	£000	£000
Other Government Funding				
- Business Rates Reliefs	15,234		6,258	
- Covid-19 LA Support Grant	10,860		16,661	
- Rural Services Delivery Grant	8,694		8,285	
- Local Council Tax Support Grant	4,712		0	
- New Homes Bonus	1,503		2,030	
- Private Finance Initiative	704		704	
- Income Guarantee Scheme	0		2,020	
		41,707		35,958
Total		41,707		35,958

Capital Grants	2021/22	2020/21
	£000	£000
Local Transport Plan	23,867	34,083
Pothole Grant	19,887	25,709
Getting Building Fund Grant	8,351	7,061
Other Capital Grants / Contributions	6,212	25,185
School Condition Grant	5,723	11,947
Transforming Cities Fund Grant	2,063	0
Safer Roads Fund	0	10,899
S106 Developer Contributions	0	367
Total	66,103	115,251



<b>Revenue Grants Credited to Services</b>	2021/22 £000	2020/21 £000
Dedicated Schools Grant	280,464	275,907
Public Health	22,344	22,107
Education Funding Agency	15,097	21,145
Adult Social Care Support Grant	14,228	13,048
Improved Better Care Fund Phase 1	13,403	13,403
Covid-19 CCG Hospital Discharge & Avoidance	11,782	22,130
Pupil Premium	9,776	10,046
Covid-19 Test & Trace/Contain Outbreak Management Fund	5,478	4,220
Universal Infant Free School Meals	3,730	4,166
Physical Education & School Sport	3,627	3,814
Household Support Grant	3,447	0
Additional Better Care Fund	3,416	3,416
Strengthening Families Protecting Children	1,772	745
Teachers Pay Grant	1,404	4,411
Scarborough Opportunities Area	986	1,359
Covid-19 Infection Control	825	3,400
Covid-19 Furlough Scheme	446	3,542
Covid-19 Sales Fees & Charges	356	3,663
Partners in Practice Grant	266	1,118
Other Grants	25,003	24,477
<b>Total</b>	<b>417,850</b>	<b>436,117</b>

The County Council has received a number of grants and contributions that have yet to be recognised as income as they have conditions attached to them that will require the grant to be returned if those conditions are not met. The balances at the year-end are as follows:-

#### **Capital Grants and Contributions Received in Advance**

	31st March 2022 £000	31st March 2021 £000
<b>To be used within 1 year</b>		
Private Contributions (Highways Schemes)	439	605
District Contributions (Connectivity Schemes)	350	0
Earmarked S106	191	6,661
District Contributions (Flood Risk Management Schem	98	0
Other	41	4
Public Sector Decarbonisation Grant	40	1,931
<b>Total</b>	<b>1,159</b>	<b>9,201</b>
<b>To be used in excess of 1 year</b>		
Schools Devolved Capital Grant	1,341	1,341
Earmarked S106/Developer Contributions	6,855	0
Zero Emission Bus Regional Areas Grant	7,800	0
National Productivity Investment Fund	0	0
Local Growth Fund	0	0
Highways England Grant	0	0
Other	0	0
<b>Total</b>	<b>15,996</b>	<b>1,341</b>

## Capital Grants Credited to Services

	31st March 2022 £000	31st March 2021 £000
School Condition Grant	5,015	2,380
Local Growth Fund	4,872	17,362
Basic Need Grant	2,009	6,492
Devolved Formula Capital Grant	1,476	1,645
Other	740	615
Total	<u>14,112</u>	<u>28,494</u>

## 10. Pension Arrangements

As part of the terms and conditions of employment, the County Council offers retirement benefits to its employees. Although these benefits will not actually be payable until employees retire, the County Council has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The County Council participates in three different pension schemes:-

- Local Government Pension Scheme, for employees other than teachers, administered by North Yorkshire County Council. This is a funded defined benefit scheme, meaning that the County Council and employees pay contributions into a fund, calculated at a level intended to balance pension liabilities with investment assets;
- Teachers' Pension Scheme, sponsored by the Department for Education (DfE). This is an unfunded defined benefit scheme, meaning that there are no investment assets built up to meet the pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due. The Actuary is unable to individually allocate a share of assets to scheme participants; this scheme is treated on the same basis as a defined contributions scheme for the purposes of these accounts.

Any discretionary enhancements to benefits awarded by the County Council remain the liability of the County Council and are paid monthly in addition to the pension paid by the DfE. These costs are accounted for on a defined benefit basis and are identified separately within this note.

- NHS Pension Scheme, administered by the NHS Business Service Authority. This is an unfunded defined benefit scheme that the Council is required to account for as if it were a defined contribution scheme. This is because the Council's obligation is limited to paying contributions as they fall due, with no obligation to pay future benefits. Contributions paid in 2021/22 were £44k (2020/21 £70k).

The County Council recognises the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the County Council is required to make against council tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out (transferred) in the Movement in Reserves Statement - General Working Balance.

The following transactions have been made in the Comprehensive Income and Expenditure Statement for 2021/22:-

	Local Government Pension Scheme		Teachers' Pension Scheme		Total	
	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21
	£000	£000	£000	£000	£000	£000
<b>Comprehensive Income and Expenditure Statement</b>						
Net Cost of Service						
Current Service Cost	99,606	72,073	0	0	99,606	72,073
Past Service Cost (including curtailments)	138	172	0	0	138	172
Settlement Costs	0	0	0	0	0	0
Financing and Investment Income and Expenditure						
Net Interest Expense	9,750	9,201	0	229	9,750	9,430
<b>Total post employment Benefits charged to the (Surplus) / Deficit on the Provision of Services</b>	<b>109,494</b>	<b>81,446</b>	<b>0</b>	<b>229</b>	<b>109,494</b>	<b>81,675</b>
<b>Other Post Employment Benefits charged to the Comprehensive Income and Expenditure Statement</b>						
Remeasurement of the net defined benefit liability	(162,221)	28,797	0	149	(162,221)	28,946
<b>Total Post Employment Benefits charged to the Comprehensive Income and Expenditure Statement</b>	<b>(52,727)</b>	<b>110,243</b>	<b>0</b>	<b>378</b>	<b>(52,727)</b>	<b>110,621</b>
<b>Movement in Reserves Statement</b>						
Reversal of Net Charge to the (Surplus) / Deficit on Provision of Services	(109,494)	(81,446)	0	(229)	(109,494)	(81,675)
<b>Actual amount charged against the General Fund Balance in the Year</b>						
Employers' contributions payable to scheme	46,151	45,716	0	0	46,151	45,716
Retirement benefits payable to pensioners	0	0	1,083	1,087	1,083	1,087
					<b>47,234</b>	<b>46,803</b>

A comparison between the Net Cost of Service and the actual amount charged against the General Fund Balance in year shows that the costs disclosed for services are £55,694k higher than the amount charged against the General Fund. This is as a result of the following:

- the County Councils contributions of £46,151k to the Local Government Pension Scheme being replaced with a current service cost of £99,606k. This (£53,455k) adjustment equates to a 115.8% increase in employer's pension costs;
- in addition, under IAS 19, the unfunded liability arising from enhanced teachers' pensions requires that the cost of benefits paid in the year (£1,083k) is removed from the net cost of services as it relates to periods of service prior to 2021/22;
- a past service cost including curtailments and settlements of £138k relating to decisions taken in previous financial years; and
- administration expenses of £1,018k.

### Assets and Liabilities in Relation to Post-employment Benefits

Reconciliation of present value of the scheme liabilities (defined benefit obligation)

	Funded Liabilities		Unfunded Liabilities	
	Local Government Pension Scheme		Discretionary Benefits	
	2021/22	2020/21	2021/22	2020/21
	£m	£m	£m	£m
Opening balance at 1st April	(2,263.3)	(1,821.5)	(9.8)	(10.5)
Current Service Cost	(99.6)	(72.1)	0.0	0.0
Interest Cost	(47.1)	(41.5)	(0.2)	(0.2)
Contributions by scheme participants	(12.8)	(12.3)	0.0	0.0
Remeasurement liabilities	142.1	(366.9)	0.1	(0.1)
Demographic Assumptions (Gain)/Loss	22.3	0.0	0.2	0.0
Benefits Paid	51.9	51.2	1.1	1.0
Settlements / Curtailments	(0.1)	(0.2)	0.0	0.0
Closing Balance at 31st March	(2,206.6)	(2,263.3)	(8.6)	(9.8)

Reconciliation of the fair value of the scheme assets

	Funded Liabilities		Unfunded Liabilities	
	Local Government Pension Scheme		Discretionary Benefits	
	2021/22	2020/21	2021/22	2020/21
	£m	£m	£m	£m
Opening balance at 1st April	1,776.1	1,398.8	0.0	0.0
Interest on Plan Assets	37.4	32.3	0.0	0.0
Remeasurement assets	(2.3)	338.1	0.0	0.0
Employer Contributions	46.1	45.7	0.0	1.1
Contributions by scheme participants	12.8	12.3	0.0	0.0
Settlements	0.0	0.0	0.0	0.0
Benefits Paid	(51.9)	(51.1)	0.0	(1.1)
Closing Balance at 31st March	1,818.2	1,776.1	0.0	0.0

The actual return on the scheme assets in the year was £35.1m (2020/21 £370.4m).

The liabilities show the underlying commitments that the County Council has in the long-run to pay for retirement benefits. The total net liability of £397m has a sustained impact on the net worth of the County Council.

However, statutory arrangements for funding the deficit mean that the financial position in relation to pensions remains healthy because:-

- the deficit on the local government scheme will be made good by setting appropriate contribution rates over the remaining working life of employees, as assessed by the scheme actuary; and
- finance is only required to be raised to cover the teachers' pension enhancements when the pensions are actually due to be paid.

### Basis for estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. The liabilities have been assessed by AON, an independent firm of actuaries and the main assumptions used in their calculations have been:-

	31st March 2022 %	31st March 2021 %
Rate of CPI inflation	3.0	2.7
Rate of increase in salaries	4.3	4.0
Rate of increase in pensions	3.0	2.7
Rate for discounting schemes liabilities	2.7	2.1
Proportion of employees opting to take a commuted lump sum (not Teachers Scheme)	50.0	50.0
	Years	Years
Post retirement mortality assumptions		
- Male future pensioner aged 65 in 20 years time	23.5	23.6
- Female future pensioner aged 65 in 20 years time	25.7	25.8
- Male current Pensioner aged 65	21.8	21.9
- Female current Pensioner aged 65	23.8	24.0

Changes in the Local Government Pension Scheme permit employees retiring to take an increase in their lump sum payment on retirement in exchange for a reduction in their future annual pension. On the advice of our actuaries we have assumed that 50% of employees retiring will take advantage of this change to the pension scheme. When first introduced, there was a significant "one-off" reduction in the County Council's liabilities which was reflected as a change in accounting policies as it affected all accrued liabilities. In subsequent years the impact of commutation is considerably smaller as it only relates to liabilities arising in the year and is included under Past Service Costs/Gains.

Assets in the North Yorkshire Pension Fund are valued at fair value, principally market value for investments. The County Council's share of the assets totals £1,818.2m at 31st March 2022 (£1,776.1m at 31st March 2021). The assets consist of the following categories, by proportion of the total assets held by the Fund. There are no assets in place to cover the teachers' enhanced pension liability.

The overall expected rate of return on assets is based on the strategic asset allocation of the Fund as follows:-

	31st March 2022 %	31st March 2021 %
Equity investments	55.7	57.8
Government Bonds	16.8	16.2
Corporate Bonds / Other Bonds	7.7	2.1
Property	7.4	6.1
Other	11.3	14.5
Cash / Liquidity Assets	1.1	3.3
	100.0	100.0

#### Surplus / (Deficit) in the Scheme

	2021/22 £m	2020/21 £m	2019/20 £m	2018/19 £m	2017/18 £m
Present Value of defined benefit obligations	(2,215.2)	(2,273.1)	(1,832.0)	(1,839.3)	(1,730.5)
Fair Value of Scheme Assets	1,818.2	1,776.1	1,398.8	1,400.4	1,278.2
Deficit in the Scheme	(397.0)	(497.0)	(433.2)	(438.9)	(452.3)

#### Actuarial Gains and Losses

The actuarial gains / (losses) identified as movements on the Pensions Reserve in 2021/22 can be analysed into the following categories, measured as absolute amounts and as a percentage of assets or liabilities at 31st March 2022:-

	2021/22		2020/21		2019/20		2018/19		2017/18	
	£m	%	£m	%	£m	%	£m	%	£m	%
Experience adjustments on scheme assets	(2.3)	(0.1)	338.1	19.0	(43.6)	(3.1)	78.1	5.6	61.7	4.8
Experience adjustments on scheme liabilities	7.4	0.3	(21.8)	(1.0)	13.9	0.8	2.8	0.2	8.8	0.5
	5.1		316.3		(29.7)		80.9		70.5	

Further details are contained in the Statement by Consulting Actuary, copies of which are available on request from Central Services, County Hall, Northallerton, DL7 8AD.

The estimated amount of contributions expected to be paid to the Scheme during the 2022/23 financial year is £44.4m.

Teachers employed by the County Council are members of the Teachers' Pension Scheme, administered by Capita. It provides teachers with defined benefits upon their retirement, and the County Council contributes towards the costs by making contributions based upon a percentage of members' pensionable salaries. The policy of offering enhancements to the retirement benefits of

teachers ceased in 1996/97, however, the cost of enhancements awarded prior to that date will continue to be met until those pensions cease to be paid.

In 2021/22 the County Council paid £22.9m to the Teachers' Pension Agency as a contribution towards teachers' pension costs, which represents 23.6% of teachers' pensionable pay. The figures for 2020/21 were £24.6m and 23.6% from September 2019 (16.4% between April and August 2019).

The scheme is a defined benefit scheme. Although the scheme is unfunded, Teachers' Pensions use a notional fund as the basis for calculating the employers' contribution rate paid by local education authorities. However, it is not possible for the County Council to identify a share of the underlying liabilities in the scheme attributable to its own employees.

The County Council is unable to identify the deficit of the Teachers' Pension Scheme as Central Government suspended all actuarial valuations whilst the scheme was re-designed as part of public sector pensions reform. The primary purpose of these valuations is to set the contribution rate.

The County Council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These benefits are fully accrued in the pensions liability as described above.

Assumptions for the Teachers' Pension Scheme are broadly in line with those for the Local Government Pension Scheme.

**11. Audit Fees**

In 2021/22 the County Council incurred the following fees relating to external audit:-

	2021/22 £000	2020/21 £000
Fees payable to the External Auditor with regard to :-		
External audit service carried out by appointed auditor	73	73
Redmond Review Implementation Grant	(38)	0
External audit service additional work carried out by appointed auditor 20/21	32	0
Other Services (Public Sector Audit Appointments - Refund)	(14)	0
Certification of grant claims and returns	4	4
Contribution to National Fraud Initiative	4	0
	61	77

**12. Private Finance Initiative (Service Concessions)/Public Private Partnership**

In April 2002 the County Council commenced payments on a Private Finance Initiative (PFI) scheme which provides for four replacement primary schools at Barby CP, Brotherton and Byram PS (both near Selby), Kirby Hill CE (near Boroughbridge) and Ripon Cathedral CE. The contract is for 25 years.

Brotherton and Byram CPS converted to academy status on 1st August 2015. As a result, the building value of the school has been removed from the County Council Balance Sheet.

Two of the schools, Kirby Hill CEPS and Ripon Cathedral CEPS, are voluntary controlled schools. On expiry of the private finance initiative in 2027 these two school buildings will transfer to the

respective Trustees of each of the schools. However, to reflect the substance of the transaction and to give consistency in approach to the PFI scheme the building values for these two schools are retained on the County Council balance sheet along with that of Barlby CPS.

The associated liability for all of the schools is shown as a finance lease within the accounts.

In March 2018, the County Council commenced payments on a Public Private Partnership project in conjunction with York City Council, for a Waste treatment plant provided by Amey CESP, AWPR Ltd. The payments made by North Yorkshire County Council represent 79% of the scheme, with 21% attributable to York City Council. The contract is for 25 years.

During the term of the contract, the provider is required to make facilities available in line with the agreement with approved variations adjusted through the payment mechanism where appropriate.

Upon expiry the facility will be handed to the County Council in good working order. The associated asset has been recognised within Property, Plant & Equipment within the accounts, along with liabilities due over the term of the contract.

### Value of PFI/PPP Assets

	2021/22			2020/21		
	Schools £000	Waste £000	Total £000	Schools £000	Waste £000	Total £000
Opening Balance	4,526	165,715	170,241	5,087	147,020	152,107
Re-statement	2,440	0	2,440	0	0	0
Depreciation	(528)	(11,972)	(12,500)	(214)	(11,972)	(12,186)
Additions	29	0	29	0	0	0
Revaluations	5,124	0	5,124	(347)	30,667	30,320
Disposals	0	0	0	0	0	0
Closing Balance	<u>11,591</u>	<u>153,743</u>	<u>165,334</u>	<u>4,526</u>	<u>165,715</u>	<u>170,241</u>

Forming part of the above balance are the two voluntary controlled schools which have a net book value of £3,358k (£2,382k 2020/21). This represents the fair value of the County Council's interest in the remaining term of the contract; on the expiry of the PFI arrangement in 2027, the buildings of the two voluntary controlled schools revert to the Trustees of those schools.

### Value of PFI/PPP Liabilities

	2021/22			2020/21		
	Schools £000	Waste £000	Total £000	Schools £000	Waste £000	Total £000
Opening Balance	2,957	147,627	150,584	3,331	150,756	154,087
Payments/Repayments	(408)	(3,541)	(3,949)	(374)	(3,129)	(3,503)
Additions	0	0	0	0	0	0
Closing Balance	<u>2,549</u>	<u>144,086</u>	<u>146,635</u>	<u>2,957</u>	<u>147,627</u>	<u>150,584</u>



**Payments due to be made under PFI/PPP Contracts**

	Repayment of leasing liability		Payment of Interest		Lifecycle Costs		Provisions of Services		Total	
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
<b>Within 1 year</b>										
Schools	445		230		0		469		1,144	
Waste	<u>3,579</u>	4,024	<u>15,272</u>	15,502	<u>431</u>	431	<u>10,690</u>	11,159	<u>29,972</u>	31,116
<b>More than 1 year</b>										
within 2-5 years										
Schools	2,104		491		111		1,869		4,575	
Waste	<u>13,906</u>	16,010	<u>57,464</u>	57,955	<u>5,700</u>	5,811	<u>47,351</u>	49,220	<u>124,421</u>	128,996
within 6-10 years										
Schools	0		0		0		0		0	
Waste	<u>17,897</u>	17,897	<u>63,210</u>	63,210	<u>20,361</u>	20,361	<u>66,727</u>	66,727	<u>168,195</u>	168,195
within 11-15 years										
Schools	0		0		0		0		0	
Waste	<u>42,868</u>	42,868	<u>48,877</u>	48,877	<u>8,716</u>	8,716	<u>75,728</u>	75,728	<u>176,189</u>	176,189
within 16-20 years										
Schools	0		0		0		0		0	
Waste	<u>65,836</u>	65,836	<u>21,105</u>	21,105	<u>14,706</u>	14,706	<u>86,303</u>	86,303	<u>187,950</u>	187,950
within 21-25 years										
Schools	0		0		0		0		0	
Waste	<u>0</u>	0	<u>0</u>	0	<u>52</u>	52	<u>14,713</u>	14,713	<u>14,765</u>	14,765
<b>Total - More than 1 year</b>										
Schools		2,104		491		111		1,869		4,575
Waste		<u>140,507</u>		<u>190,656</u>		<u>49,535</u>		<u>290,822</u>		<u>671,520</u>
		<u>142,611</u>		<u>191,147</u>		<u>49,646</u>		<u>292,691</u>		<u>676,095</u>

**Payments due to be made under PFI/PPP Contracts - Comparative Movements in 2020/21**

	Repayment of leasing liability		Payment of Interest		Lifecycle Costs		Provisions of Services		Total	
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Prior Year 2020/21										
<b>Within 1 year</b>										
Schools	408		267		0		469		1,144	
Waste	<u>3,540</u>	3,948	<u>15,657</u>	15,924	<u>68</u>	68	<u>10,323</u>	10,792	<u>29,588</u>	30,732
<b>More than 1 year</b>										
Schools	2,549		721		111		2,338		5,719	
Waste	<u>144,086</u>	146,635	<u>205,927</u>	206,648	<u>49,966</u>	50,077	<u>301,514</u>	303,852	<u>701,493</u>	707,212

Values given are based upon current prices with no assumed inflation in future years. A Government grant of £704k towards the overall costs of the schools PFI has also been credited in year to the Comprehensive Income and Expenditure Statement under Non-Ringfenced Government Grants. This value of this grant will remain at £704k until the end of the contract in 2027.

### 13. Leases

#### Finance Leases

The County Council has a number of arrangements that are considered to be finance leases. These leases are in relation to buildings, the rental payments under these arrangements in the year were £169k (£169k in 2020/21).

The County Council is committed to making minimum lease payments under these leases in future financial years comprising the settlement of the long term liability for the interest in the property and financing costs payable whilst the lease obligation remains outstanding.

Long Term Liability Lease Obligation	Finance Lease Liability	
	31st March 2022 £000	31st March 2021 £000
Within 1 year	14	13
Between 2 - 5 years	70	64
Later than 5 years	939	959
	<u>1,023</u>	<u>1,036</u>

The minimum lease payments set out in the agreements entered in to by the County Council include a further £2,122k (£2,203k in 2020/21) of finance costs over the remaining life of the lease. The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments	
	31st March 2022 £000	31st March 2021 £000
Within 1 year	105	105
Between 2 - 5 years	420	420
Later than 5 years	2,610	2,715
	<u>3,135</u>	<u>3,240</u>

The following net value of assets held under finance leases are shown on the Balance Sheet.

Property	Finance Lease Liability	
	31st March 2022 £000	31st March 2021 £000
	<u>983</u>	<u>983</u>

#### Operating Leases

The County Council utilised assets held under operating leases for Land and Buildings and Vehicles, Plant and Equipment. Payments made during the year amount to £872k (£901k in 2020/21) in respect of Land and Building leases and £2,236k for Vehicles, Plant and Equipment (£1,912k in 2020/21).

The County Council had commitments at the 31st March 2022 to make payments under operating leases in future financial years, comprising the following elements:-

	31st March 2022 £000	31st March 2021 £000
Within 1 year	2,461	2,176
Between 2 - 5 years	4,088	3,757
Later than 5 years	322	312
	<u>6,871</u>	<u>6,245</u>

The capital value of these operating leases is not shown on the Balance Sheet.

The County Council acted as lessor and sub-lessor for various properties under cancellable agreements, these primarily comprise of County Farms and highway maintenance depots operated under a service agreement with Ringway Infrastructure Service Limited.

Rental receipts for Land and Buildings received during the year amount to £2,239k (£1,175k in 2020/21).

#### 14. Related Party Transactions

The Accounting Code of Practice requires the disclosure of all material transactions undertaken by the County Council with a related party during the year. IAS 24 Related Party disclosures was introduced to ensure that financial statements highlight any material transactions between an organisation and its related parties. These are bodies or individuals that have the potential to control or influence the County Council or to be controlled or influenced by the County Council.

**Members of the Council** have direct control over the County Council's financial and operating policies. During 2021/22, funding of £735k was provided to one organisation in which one member had interests, £336k was provided to two organisations in which one member had interests and £30k was provided to one organisation in which another member had interests. A loan and the accrued interest, which totalled £517k, was repaid to the County Council by an organisation in which one member had an interest. £31k was also paid to one business for services provided to the County Council in which one member is a partner. A business in which one member is a partner paid the County Council £6k for a licence to occupy land and received £5k from the County Council to manage land. Contracts were entered into in full compliance with the County Council's constitution. In these instances, the payments were made with proper consideration of declarations of interest. The relevant members did not take part in any discussion or decision relating to the funding. Details of all relationships are recorded in the Register of Members' Interest.

**Officers** have day to day control of the running of the County Council's affairs. No material related party transactions occurred with Officers in 2021/22. However, it should be noted that the Corporate Director – Strategic Resources is Treasurer to the North Yorkshire Pension Fund; the Head of Finance – External Clients is Treasurer to the North York Moors National Park Authority; an Assistant Director – Strategic Resources is Treasurer to Selby District Council, and a director of Veritau North Yorkshire on behalf of Selby District Council; another Assistant Director – Strategic Resources is Treasurer to Ryedale District Council.

#### Companies and Joint Ventures

The County Council has a substantial interest in the following companies:-

- Align Property Partners Limited
- Brierley Homes Limited
- owning 100% of the share capital
- owning 100% of the share capital

- First North Law Limited - owning 100% of the share capital
- NY Highways - owning 100% of the share capital
- NYnet Limited - owning 100% of the share capital
- Veritau Limited - owning 50% of the share capital
- Yorwaste Limited - owning 78% of the issued share capital.

The transactions between the County Council and those companies where a material group relationship has been identified are eliminated in the Group Accounts financial statements.

There is also a group relationship with Yorkshire Purchasing Organisation (YPO) but, as there is not a significant level of control nor material expenditure, no consolidation adjustments have been undertaken within the Group Account statements on the grounds of it being a simple investment.

**Align Property Partners Limited:**

The total value of services provided by Align Property Partners Limited in 2021/22 to the County Council was £2,850k (£2,360k in 2020/21) and at 31st March 2022 the trading creditor balance was £155k (£185k in 2020/21).

The County Council provided services to Align Property Partners Limited totalling £432k (£332k in 2020/21) of which £69k was outstanding as at 31st March 2022 (£231k in 2020/21).

The County Council provided a loan facility to Align Property Partners Limited of up to £500k of which £Nil was taken up at 31st March 2022 (£Nil in 2020/21).

**Brierley Homes Limited:**

The total value of services provided by Brierley Homes Limited in 2021/22 to the County Council was £Nil (£13.3k in 2020/21). The County Council provided services to Brierley Homes Limited totalling £266k (£126.5k in 2020/21) of which £8k was outstanding as at 31st March 2022 (£125.5k as at 31st March 2021).

The County Council provided a loan facility to Brierley Homes Limited of up to £25m of which £14.5m was taken up as at 31st March 2022 (£7.9m as at 31st March 2021) and therefore £694k interest was paid to the County Council in 2021/22 (£295k in 2020/21).

**First North Law Limited:**

The total value of services provided by First North Law Limited in 2021/22 to the County Council was £Nil (£1.8k in 2020/21) and at 31st March 2022 the trading creditor balance was £Nil (£Nil in 2020/21). The County Council provided services to First North Law Limited totalling £92k (£21k in 2020/21) of which £29k was outstanding as at 31st March 2022 (£15k as at 31st March 2021).

The County Council provided a loan facility to First North Law Limited of up to £250k of which £90k was taken up as at 31st March 2022 (£90k in 2020/21) and therefore £4k interest was paid to the County Council in 2021/22 (£4k in 2020/21).

**NYnet Limited:**

The total value of services provided by NYnet Limited in 2021/22 to the County Council was £1,328k (£1,428k in 2020/21), and at 31st March 2022 the trading creditor balance was £Nil (£Nil in 2020/21).

The County Council provided services to NYnet Limited totalling £91k (£116k in 2020/21), of which £Nil was outstanding as at 31st March 2022 (£Nil in 2020/21).

The County Council provided a loan facility to NYnet Limited of up to £10m in 2021/22 (£10m in 2020/21) of which the closing balance as at 31st March 2022 was £Nil (£Nil as at 31st March 2021). Interest accrued in year of £Nil (£Nil in 2020/21) on this loan. The loan balance at 31st March 2022 was £Nil.

£17.5m due to the County Council from NYnet which relates to unspent funding is included in outstanding Debtors as at 31st March 2022 (£13.7k in 20/21).

**NY Highways Limited:**

The total value of services provided by NY Highways Limited in 2021/22 to the County Council was £29.0m, and at 31st March 2022 the trading creditor balance was £3.9m. The County Council provided services to NY Highways Limited totalling £3.6m, of which £1.9m was outstanding as at 31st March 2022.

The County Council provided a loan facility to NY Highways Limited of up to £11.0m during 2021/22 (£11.0m 2020/21) of which £8.0m was taken up at 31st March 2022 (£0.2m at 31st March 2021). Interest was received from NY Highways Limited by the County Council of £312k in 2021/22.

**Veritau Limited:**

The total value of services provided by Veritau Limited in 2021/22 to the County Council was £598k (£584k in 2020/21) and at 31st March 2022 the trading creditor balance was £1,915 (£4,716 in 2020/21).

The County Council provided services to Veritau Limited totalling £43k (£38k in 2020/21) and at 31st March 2022, £6,731 was outstanding (£Nil in 2020/21).

**Yorwaste Limited:**

The total value of services, including landfill tax provided by Yorwaste Limited in 2021/22 to the County Council was £27,451k (£25,895k in 2020/21) and as at 31st March 2022 the trading creditor balance was £2,407k (£1,722k in 2020/21).

The County Council provided services to Yorwaste Limited totalling £6,159k (£6,308k in 2020/21) of which £633k (£417k in 2020/21) was outstanding as at 31st March 2022.

The County Council provided a loan to Yorwaste Limited of £6,032k (£6,421k in 2020/21) of which interest was received by the County Council of £256k (£266k in 2020/21).

Yorwaste Limited paid the County Council a dividend of £Nil in 2021/22 (£1.0m in 2020/21).

**Yorkshire Purchasing Organisation (YPO):**

The County Council made payments to YPO in 2021/22 totalling £15.4m (£15.4m in 2020/21).

A dividend of £80k (£Nil in 2020/21) in relation to YPO's 2021 trading activities is reflected in the County Council's 2021/22 Accounts.

**Other Related Party Transactions**

The UK government exerts significant influence through legislation and grant funding. The following material transactions, (over £1m), with other related parties arose, which are not disclosed elsewhere in the Statement of Accounts:-

Revenue and Capital contributions received towards jointly funded schemes; NHS bodies within North Yorkshire totalling £30.3m (£23.9m in 2020/21) and made payments totalling £1.7m (£1.5m in 2020/21).

The County Council provided the North Yorkshire Pension Fund administrative and support services totalling £1.6m in 2021/22 (£1.6m in 2020/21).

## 15. Pooled Funds

Under Section 75 of the Health Act 2006, the County Council has undertaken joint working arrangements with appropriate NHS bodies. Pooled funds enable the County Council to address specific local health issues.

The formation of a Pooled Fund does not create a separate legal entity. The County Council is involved in three distinct areas of pooled funds - the Intermediate Care (Whole Systems) Pooled Fund, Equipment Pooled Fund and the Better Care Pooled Fund. Where the County Council acts as the 'host', the County Council has responsibility for the financial administration of the pool. All contributions by the County Council toward pooled funds have been included within the Net Cost of Services in the Comprehensive Income and Expenditure Statement.

The Intermediate Care (Whole Systems) Pooled Fund and Equipment Pooled Fund have not been itemised below as their values do not materially impact on the overall position.

### The Better Care Fund (BCF)

The BCF formally operated for the first time in 2015/16 involving the County Council, District Councils and Clinical Commissioning Groups (CCGs) that operate within the North Yorkshire Area. The aim of the fund is to create closer integration between health and social care to improve outcomes for patients, service users and carers. The County Council is the host for the pooled fund for all areas of the County.

The Improved Better Care Fund (IBCF) was first announced in the 2015 Spending Review and is paid as a direct grant to local government, with a condition that it is pooled into the local BCF plan. The IBCF grant allocations were increased in the 2017 Spring Budget. According to the grant determination, the funding can be spent on three purposes:

- Meeting adult social care needs;
- Reducing pressures in the NHS, including supporting more people to be discharged from hospital when they are ready; and
- Ensuring that the local social care provider market is supported.

There is no requirement to spend across all three purposes, or to spend a set proportion on each. The table below shows committed funds against planned IBCF and BCF schemes. Any unspent but committed funds at the year-end have been held as a reserve.

	CCGs	NYCC	DLUHC	NY District Councils	Total 2021/22	Total 2020/21
	£000	£000	£000	£000	£000	£000
<b>Contributions</b>	53,596	0	21,908	0	75,504	85,434
<b>Expenditure</b>						
Schemes/Additional Costs	37,770	0	0	0	37,770	47,922
Protection of Social Care	15,800	0	0	0	15,800	15,578
Disabled Facilities Grant	0	0	0	5,115	5,115	5,115
Improve BCF Schemes	0	14,395	0	0	14,395	16,819
Winter Pressures Grant	0	2,424	0	0	2,424	0
<b>Total Expenditure</b>	<b>53,570</b>	<b>16,819</b>	<b>0</b>	<b>5,115</b>	<b>75,504</b>	<b>85,434</b>

## 16. Disclosure of Remuneration

Regulations require the County Council to disclose the number of staff receiving payments, including taxable benefits, of more than £50k in the relevant financial year.

The number of employees who receive remuneration of over £50k are as follows. Please note that these figures include (i) teachers employed directly by a school's governing body rather than by the local authority (ii) the senior employees as identified at the end of this note:-

Band (£)	2021/22			2020/21		
	Teachers	Other	Total	Teachers	Other	Total
50,000 - 54,999	96	52	148	114	61	175
55,000 - 59,999	55	36	91	79	41	120
60,000 - 64,999	57	19	76	63	21	84
65,000 - 69,999	33	21	54	35	28	63
70,000 - 74,999	16	17	33	16	12	28
75,000 - 79,999	10	8	18	11	2	13
80,000 - 84,999	6	4	10	7	6	13
85,000 - 89,999	4	3	7	5	6	11
90,000 - 94,999	5	3	8	2	7	9
95,000 - 99,999	1	5	6	2	4	6
100,000 - 104,999	2	6	8	1	3	4
105,000 - 109,999	1	2	3	0	0	0
110,000 - 114,999	1	0	1	1	2	3
115,000 - 119,999	0	2	2	0	0	0
120,000 - 124,999	0	0	0	0	0	0
125,000 - 129,999	0	0	0	0	0	0
130,000 - 134,999	0	0	0	0	0	0
135,000 - 139,999	0	0	0	0	2	2
140,000 - 144,999	0	4	4	0	1	1
145,000 - 149,999	0	0	0	0	0	0
150,000 - 154,999	0	0	0	0	0	0
155,000 - 159,999	0	0	0	0	0	0
160,000 - 164,999	0	0	0	0	0	0
165,000 - 169,999	0	0	0	0	0	0
170,000 - 174,999	0	0	0	0	0	0
175,000 - 179,999	0	0	0	0	0	0
180,000 - 184,999	0	0	0	0	1	1
185,000 - 189,999	0	0	0	0	0	0
190,000 - 194,999	0	0	0	0	0	0
195,000 - 199,999	0	1	1	0	0	0
	<u>287</u>	<u>183</u>	<u>470</u>	<u>336</u>	<u>197</u>	<u>533</u>

The Regulations also require the County Council to disclose the individual remuneration details of senior employees, under the following categories:

- salary, fees and allowances;
- bonuses;
- expenses allowance;
- compensation for loss of employment;
- employer's pension contribution; and



- any other emoluments.

The regulations also require that persons whose salary is in excess of £150k per annum must be identified by name and that certain senior employees whose salary is £50k or more per year but less than £150k, must be listed individually by way of job title. Unless otherwise stated, none of the senior officers received fees, bonuses or compensation for loss of employment or any other emoluments in 2021/22 or 2020/21. Details of Members Allowances and Expenses are published annually on the 'Councillor Allowances' page of the NYCC website.

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Role	2021/22				2020/21			
	Salary, Fees and Allowances	Expense Allowances	Pension Contributions	Total Remuneration	Salary, Fees and Allowances	Expense Allowances	Pension Contributions	Total Remuneration
Chief Executive (Richard Flinton)	195,915	0	30,075	225,990	184,365	0	28,302	212,667
Corporate Director of Children and Young People's Services	142,351	0	21,852	164,203	140,247	0	21,529	161,776
Corporate Director of Health and Adult Services	142,351	0	21,852	164,203	136,173	0	20,904	157,077
*Corporate Director of Business and Environmental Services	0	0	0	0	90,382	0	13,937	104,319
*Corporate Director of Business and Environmental Services	142,351	0	21,936	164,287	58,436	0	9,004	67,440
Corporate Director (Strategic Resources)	142,351	0	21,869	164,220	136,173	0	20,905	157,078
*Director of Public Health	0	0	0	0	100,324	0	13,633	113,957
*Director of Public Health	101,563		15,388	116,951	32,839		5,041	37,880
Assistant Chief Executive (Business Support)	115,358	0	17,788	133,146	113,374	0	17,404	130,778
Assistant Chief Executive (Legal and Democratic Services)	115,358	0	17,771	133,129	113,375	0	17,522	130,897
** Assistant Chief Executive (Customer Services)	22,952	0	3,099	26,051	22,557	0	3,406	25,963

\* There was a change in post holder for Corporate Director Business and Environmental Services and Director of Public Health during 2020/21

\*\* This post was created in partnership with Selby District Council from 28th October 2013. The post represents 20% of the partnership costs of an annual salary of £130,252 for NYCC.

## 17. Exit Packages / Termination Benefits

Details of the Exit Packages / Termination Benefits paid out to employees who were made redundant during the year are set out in the table below.

The table shows the total number of compulsory and other voluntary redundancies / departures and their total cost. This is broken down into incremental bands of £20k up to £100k and bands of £50k thereafter. The total costs shown include payments made to the employees plus payments made to the relevant pension funds to compensate for “strain on the fund” costs resulting from the employee’s exit and resulting pension entitlements.

The table covers all employees of the County Council, including school teachers employed directly by the school’s governing body rather than by the Local Authority.

Exit Package Cost Band (£)	Number of Compulsory Redundancies		Number of other Departures Agreed		Total Number of Exit Packages by Cost Band		Total Cost of Exit Packages in each Band	
	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21
							£000	£000
1-19,999	19	11	43	52	62	63	312	527
20,000-39,999	1	1	5	6	6	7	179	187
40,000-59,999	0	0	1	1	1	1	45	59
60,000-79,999	0	0	0	0	0	0	0	0
80,000-99,999	0	0	0	1	0	1	0	90
	<u>20</u>	<u>12</u>	<u>49</u>	<u>60</u>	<u>69</u>	<u>72</u>	<u>536</u>	<u>863</u>

## 18. Movement in Property, Plant and Equipment

Movements on Property, Plant and Equipment during the year 2021/22.

	Land and Buildings £000	Vehicles, Plant and Equipment £000	Infrastructure £000	Surplus Assets £000	Assets Under Construction £000	Total £000
<b>Cost or Valuation</b>						
As at 1st April 2021	891,034	117,496	1,011,068	1,594	435	2,021,627
Additions	5,614	14,322	67,706	0	1,546	89,188
Disposals	(38,723)	(8,085)	(8,494)	0	0	(55,302)
Transfers	(550)	0	0	550	0	0
Revaluations / (Impairments)						
Recognised in the Revaluation Reserve	71,606	0	0	456	0	72,062
Recognised in Provision of Services	(60,370)	0	0	(6)	0	(60,376)
<b>As at 31st March 2022</b>	<b>868,611</b>	<b>123,733</b>	<b>1,070,280</b>	<b>2,594</b>	<b>1,981</b>	<b>2,067,199</b>
<b>Depreciation and Impairments</b>						
As at 1st April 2021	(35,316)	(111,305)	(242,934)	(93)	0	(389,648)
Charge for the Year	(34,994)	(2,867)	(28,509)	(35)	0	(66,405)
Disposals	0	0	8,494	0	0	8,494
Transfers	12	0	0	(12)	0	0
Revaluations / (Impairments)						
Recognised in the Revaluation Reserve	1,123	0	0	0	0	1,123
Recognised in Provision of Services	32,068	0	0	6	0	32,074
<b>As at 31st March 2022</b>	<b>(37,107)</b>	<b>(114,172)</b>	<b>(262,949)</b>	<b>(134)</b>	<b>0</b>	<b>(414,362)</b>
<b>Balance Sheet Net Amount as at 31st March 2022</b>	<b><del>831,504</del></b>	<b><del>9,561</del></b>	<b><del>807,331</del></b>	<b><del>2,460</del></b>	<b><del>1,981</del></b>	<b><del>1,652,837</del></b>
<b>Balance Sheet Net Amount as at 31st March 2021</b>	<b><del>855,718</del></b>	<b><del>6,191</del></b>	<b><del>768,134</del></b>	<b><del>1,501</del></b>	<b><del>435</del></b>	<b><del>1,631,979</del></b>

Comparative Movements in 2020/21.

	Land and Building £000	Vehicles, Plant and Equipment £000	Infrastructure £000	Surplus Assets £000	Assets Under Construction £000	Total £000
<b>Cost or Valuation</b>						
As at 1st April 2020	969,770	115,765	940,215	2,034	0	2,027,784
Additions	5,501	1,731	71,963	0	435	79,630
Disposals	(43,257)	0	(1,110)	(450)	0	(44,817)
Transfers	0	0	0	0	0	0
Revaluations / (Impairments)						
Recognised in the Revaluation Reserve	(1,409)	0	0	15	0	(1,394)
Recognised in Provision of Services	(39,571)	0	0	(5)	0	(39,576)
<b>As at 31st March 2021</b>	<b>891,034</b>	<b>117,496</b>	<b>1,011,068</b>	<b>1,594</b>	<b>435</b>	<b>2,021,627</b>
<b>Depreciation and Impairments</b>						
As at 1st April 2020	(35,979)	(108,963)	(217,228)	(63)	0	(362,233)
Charge for the Year	(33,184)	(2,342)	(26,816)	(35)	0	(62,377)
Disposals	0	0	1,110	0	0	1,110
Transfers	0	0	0	0	0	0
Revaluations / (Impairments)						
Recognised in the Revaluation Reserve	1,070	0	0	0	0	1,070
Recognised in Provision of Services	32,777	0	0	5	0	32,782
<b>As at 31st March 2021</b>	<b>(35,316)</b>	<b>(111,305)</b>	<b>(242,934)</b>	<b>(93)</b>	<b>0</b>	<b>(389,648)</b>
<b>Balance Sheet Net Amount as at 31st March 2021</b>	<b><del>855,718</del></b>	<b><del>6,191</del></b>	<b><del>768,134</del></b>	<b><del>1,501</del></b>	<b><del>435</del></b>	<b><del>1,631,979</del></b>
<b>Balance Sheet Net Amount as at 31st March 2020</b>	<b><del>933,791</del></b>	<b><del>6,802</del></b>	<b><del>722,987</del></b>	<b><del>1,971</del></b>	<b><del>0</del></b>	<b><del>1,665,551</del></b>

During 2021/22 the County Council recognised impairment gains of £42.0m in relation to its land and buildings and surplus assets. Impairment losses were recognised within the Comprehensive Income and Expenditure Statement under the following sections.

	2021/22 £000	2020/21 £000
Impairment losses/gains recognised within the (Surplus) / Deficit on Provision of Services	28,302	9,579
Impairment losses recognised in Other Comprehensive Income and Expenditure and taken to the Revaluation Reserve	13,707	5,859
	<u>42,009</u>	<u>15,438</u>

## 19. Valuation of Non-Current Assets

The County Council carries out a rolling programme that ensures that all Non-Current Assets that are required to be measured at Fair Value are revalued at least every five years.

Valuations of Land and Buildings were carried out on 1st January 2022 by a registered Valuer in the County Council's Property Services Team, in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. The valuer has continued to exercise professional judgement and this continues to be the best information available to the Council.

Primary Schools were revalued in 2021/22 in accordance with the five year rolling programme. Furthermore, those properties not considered as part of the rolling programme in 2021/22 were subject to a desktop review by the Registered Valuer:-

	Land and Buildings £000	Plant and Equipment £000	Infrastructure Assets £000	Surplus Assets £000	Total £000
Valued at Historic Cost	1,980	9,561	807,330	0	818,871
Valued at current value in :-					
2021/22	202,058	0	0	2,460	204,518
2020/21	185,942	0	0	0	185,942
2019/20	97,243	0	0	0	97,243
2018/19	86,729	0	0	0	86,729
2017/18	<u>259,534</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>259,534</u>
Total Tangible Fixed Assets	<u>833,486</u>	<u>9,561</u>	<u>807,330</u>	<u>2,460</u>	<u>1,652,837</u>

## 20. Disposal of Property, Plant and Equipment

8 Schools gained Academy status during 2021/22. As a consequence the Land and Building assets of £38.3m relating to the schools were transferred to the relevant Academy Trusts and have now been removed from the County Council's Balance Sheet.

In addition, the Local Authority Accounting Code of Practice requires a 'transfer of assets for no consideration' or 'loss on disposal of fixed assets' charge to be included in the Comprehensive

Income and Expenditure Statement. This exceptional £38.3m loss is purely notional and does not impact on the County Council's General Working Balance or Council Tax levy.

Other disposals in the year resulted in a net gain of £1.3m.

**21. Major Areas of Capital Spending**

Major areas of capital spending, over £2m during 2021/22 were:-

	Actual £000
Structural Maintenance of Roads & Bridges	63,872
Loans to Limited Companies	14,345
School Condition Schemes - Modernisation	7,718
Junction 47 Improvements	6,724
Basic Need Schemes	6,032
Capital Maintenance Programme	5,718
Local Enterprise Partnership Schemes	5,297
New Ways of Working	3,543
Self Help Schemes	2,542
Transforming Cities Programme	2,200
	117,991
All spending in areas below £2m	<del>13,911</del>
Total Capital Spending in 2021/22	<u>131,902</u>

**Committed Capital Expenditure**

The County Council had an approved Capital Plan for 2022/23 of £83.2m. Of this £83.2m is committed expenditure as at 1st April 2022. It should be noted, however, that this figure includes a significant element (£12.4m) relating to a number of general provisions and other schemes where legal contracts had not been exchanged by 31st March 2022.

The remaining £70.8m consisted of the following:-	Actual £000
Structural Maintenance - Roads	26,575
Transforming Cities	14,536
Basic Need Programme	13,914
School Condition Programme - Modernisation	6,737
School Condition Programme - PCU Replacements	2,864
Integrated Transport Block Provision	1,499
Kex Gill Realignment	1,462
Structural Maintenance - Bridges	835
T&C Roadmap 2020-2025	700
Flood Risk Management Programme	648
Outdoor Learning Service	330
County Hall Redevelopment	301
Library Service Property Schemes	250
Heritages Services Programme	159
Other Schemes (less than £100k each)	70
	<u>70,880</u>

## 22. Capital Expenditure, Capital Financing and the Capital Financing Requirement

The total amount of capital expenditure incurred in the year is shown in the next table (including the value of assets acquired under Finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the County Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the County Council that has yet to be financed from Revenue. The CFR is analysed in the second part of this note.

### (a) Capital Expenditure and its financing

	2021/22 £000	2020/21 £000
<b>Capital Investment</b>		
Property, Plant and Equipment and Loans	117,465	91,016
Investment Properties	200	0
Intangible Assets	124	15
Revenue Expenditure Funded from Capital under Statute	14,112	29,715
	<u>131,901</u>	<u>120,746</u>
<b>Sources of Finance</b>		
Capital receipts		
- Sale of Property, Plant and Equipment	11,178	5,244
- Repayment of Loans to Limited Companies	1,038	406
Government grants and other contributions	96,988	104,664
Direct Revenue Contributions	10,548	8,160
Increase in underlying need to borrow		
- supported by Government financial assistance	0	0
- unsupported by Government financial assistance	12,149	2,272
	<u>131,901</u>	<u>120,746</u>



The difference between the £131.9m capital investment above and the £89.1m additions in note 18 relates to expenditure of £14.1m on Revenue Expenditure Funded from Capital Under Statute, £13.7m of capital expenditure which resulted in no value being added to the County Council's asset base, intangible assets of £0.2m and £14.8m on loans to Limited Companies.

**(b) Capital Financing Requirement (CFR)**

	2021/22		2020/21	
	£000	£000	£000	£000
<b>Opening Capital Financing requirement</b>		440,273		452,590
<b>Movement in year</b>				
Increase in underlying need to borrow MRP		12,149		2,272
- capital spending funded by borrowing	(10,602)		(11,075)	
- PFI contracts	(3,948)		(3,503)	
- Finance leases	(13)	(14,563)	(11)	(14,589)
Assets acquired under PFI contracts		0		0
Assets acquired under Finance leases		0		0
<b>Closing Capital Financing Requirement</b>		437,859		440,273
<b>Decrease/(Increase) in Capital Financing Requirement</b>		2,414		12,317
<b>Closing CFR consists of</b>				
Capital spending funded by borrowing		290,201		288,654
PFI contracts		146,635		150,583
Finance leases		1,023		1,036
<b>CFR at 31st March</b>		437,859		440,273

**23. Long Term Creditors**

	31st March 2022		31st March 2021	
	£000	£000	£000	£000
<b>Government Entities</b>				
Central Government Bodies	0		0	
Other Local Authorities	28		62	
NHS Bodies	35	63	10	72
<b>General Creditors</b>		1,134		78
(including Public Corporations and Trading Funds)				
Income in Advance		11,994		1,581
<b>Total Long Term Creditors</b>		13,191		1,731

**24. Intangible Assets**

An intangible item may meet the definition of an asset when "access to the future economic benefits" is controlled by an authority through custody or legal protection. Examples of this type of Intangible Assets within the County Councils Capital Plan include:-

- Health and Adult Services partnership schemes where the County Council holds nomination rights to services; and

- ICT schemes.

Details of Intangible Assets in 2021/22 are as follows:-

	31st March 2022 £000	Charge to Net Cost of Service 2021/22 £000	Capitalised 2021/22 £000	31st March 2021 £000
Extra Care and Older Peoples Resources	3,705	(342)	0	4,047
Other	1,165	(210)	124	1,251
	4,870	(552)	124	5,298

The movement on Intangible Asset balances during the year is as follows:-

	2021/22 £000	2020/21 £000
Balance at start of year		
Gross carrying amount	22,178	22,162
Accumulated amortisation	(16,880)	(16,230)
	5,298	5,932
Additions	124	15
Amortisation	(552)	(649)
Balance at end of year	4,870	5,298
Comprising		
Gross carrying amount	22,302	22,178
Accumulated amortisation	(17,432)	(16,880)
	4,870	5,298

## 25. Investment Property

The County Council has determined that County Farm properties and other commercial properties are classified as investment properties. The fair value for the farm properties (at market rents) has been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets in the local authority area. Market conditions are such that similar properties are actively purchased and sold but, due to no one property being exactly the same as another, the level of unobservable inputs lead to the properties being categorised at Level 3 in the fair value hierarchy. Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the County Council's financial statements, including Investment Property, are categorised within the fair value hierarchy. Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities that the County Council can access at the measurement date. Level 2 inputs are those other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly. Level 3 are unobservable inputs for the asset or liability. Other commercial properties were purchased in a competitive open market and are valued annually at their fair value. There has been no change in the valuation techniques used during the year. The following table summarises the movement in the fair value of these properties over the year.

	2021/22 £000	2020/21 £000
Balance at start of year	49,419	53,022
Additions (subsequent expenditure)	0	0
Disposals	(1,860)	(818)
Net gain / (loss) from revaluations	0	(2,785)
Balance at end of year	<u>47,559</u>	<u>49,419</u>

The County Council has no restriction on its ability to realise the value inherent in its investment property or its right to the remittance of income and the proceeds from disposal.

The following items of income and expenditure have been accounted for within the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement, under Investment properties:-

	2021/22 £000	2020/21 £000
Rental Income from Investment Property	(332)	(332)
Direct operating expenses	189	313
Net (gain) / loss from revaluation	200	2,785
Total transactions relating to Investment Property	<u>57</u>	<u>2,766</u>

The County Council has certain contractual obligations in relation to repairing and maintaining these investment properties.

## 26. Heritage Assets

The County Council does not currently have any Heritage Assets held within the Balance Sheet.

Heritage Assets are non-current assets that are intended to be preserved in trust for future generations because of their historical, artistic, scientific, technological, geophysical or environmental qualities. They are held and maintained principally for their contribution to knowledge and culture.

Heritage Assets are measured at valuation and the asset should be recognised on the Balance Sheet when identified.

An annual review is undertaken across the County Council to identify any Heritage Assets.

The County Council's Records Office hold a large number of archive collections, which are owned by the County Council, which would meet the definition of Heritage Assets and should be classified as such.

A valuation of the items held by the Records Office has never been established and any valuation exercise would be costly and resource intensive. As a result, it was concluded that the cost of obtaining a full valuation of these assets would involve a disproportionate cost in comparison to the benefits to the users of the financial statements. The assets held by the records office are not, therefore, recognised in the Balance Sheet, but disclosed above for information.

## 27. Current Assets Held for Sale

Assets held for Sale are those properties that are currently marketed and it is anticipated will be sold within 12 months of the reporting period.

	2021/22 £000	2020/21 £000
Balance at start of year	170	170
Balance at end of year	170	170

## 28. Cash and Cash Equivalents

Cash and Cash Equivalents represents balances held within bank current accounts and short term investments that are of a highly liquid nature and the balance is made up of the following elements:-

	31st March 2022 £000	31st March 2021 £000
Bank current accounts and cash held by the County Council	10,262	9,379
Short term / call deposits	63,890	52,420
Total Cash and Cash Equivalents	74,152	61,799

## 29. Long Term Investments

The County Council holds long term investments in local authority owned companies as follows:-

	Shareholding %	£	Dividends £000
Align Property Partners Limited	100.00	500,000	0
NY Highways	100.00	500,000	0
Brierley Homes Limited	100.00	100	0
First North Law Limited	100.00	100	0
NYnet Limited	100.00	1	0
Veritau Limited	50.00	1	0
Yorwaste Limited	77.30	3,517,524	0

These companies' Profit and Loss Accounts are not included as part of the Comprehensive Income and Expenditure Statement shown on page 42. However, any dividend income received is included as part of the County Council's income for 2021/22. Similarly, these companies' Assets and Liabilities are not included in the County Council's Balance Sheet on pages 46 to 47.

The County Council has determined, however, that it has a group relationship with the following two companies and they have therefore been incorporated into its Group Accounts on pages 114 to 131.

Brief details of these Companies are as follows:-

Name	:- NYnet Limited
Business	:- The provision of broadband infrastructure in North Yorkshire

Name :- Yorwaste Limited  
 Business :- The management, transport and disposal of waste

Name :- NY Highways Limited  
 Business :- The construction, maintenance and repair of highways

	NYnet Limited		Yorwaste Limited		NY Highways	
	31st March	31st March	31st March	31st March	31st March	31st March
	2022	2021	2022	2021	2022	2021
	£000	£000	£000	£000	£000	£000
Net Assets / (Liabilities)	(8,269)	(8,392)	8,822	8,067	(1,233)	0
Loans from NYCC	0	0	6,032	6,421	7,960	0
Dividend Payable	0	0	0	1,011	0	0
Profit / (Loss) for the year :-						
Before Tax and Dividends	(82)	564	(1,008)	(1,201)	(791)	(972)
After Tax and Dividend	(122)	474	(558)	(844)	(791)	(972)

Copies of these companies' Draft Accounts are held by Central Services, County Hall, Northallerton, North Yorkshire, DL7 8AD.

In addition, under its Treasury Management Strategy, the County Council has made one new investment for greater than one year during 21/22 which falls into the category of long term investments. This investment is as follows:-

	31st March	31st March
	2022	2021
	£000	£000
Funds and Other Local Authorities		
Property Funds	6,612	5,581
	6,612	5,581
Investments with Subsidiary Companies		
Yorwaste Limited	3,518	3,518
Align Property Partners Limited	500	500
NY Highways Limited	500	500
	4,518	4,518
Total Long Term Investments	<u>11,130</u>	<u>10,099</u>

### 30. Long Term Debtors

	31st March 2022 £000	31st March 2021 £000
Loans to Subsidiary Companies	28,593	14,637
Loans to Growing Places Schemes	1,727	1,913
Long Term Payments in Advance	236	494
Long Term Debtors	912	828
	31,468	17,872
Less: Bad Debts Provision	<u>0</u>	<u>0</u>
	<u>31,468</u>	<u>17,872</u>

Loan balances are increased by any new loans and reduced as a loan is repaid.

### 31. Short Term Debtors

	31st March 2022 £000		31st March 2021 £000	
Government Entities				
Central Government Bodies	13,666		11,618	
Other Local Authorities	26,826		22,294	
NHS Bodies	17,522	58,014	17,269	51,181
General Debtors (including Public Corporations and Trading Funds)		85,932		78,805
Payments in Advance		25,659		20,540
		169,605		150,526
Less: Bad Debts Provision		<u>(15,828)</u>		<u>(14,788)</u>
Total Short Term Debtors		<u>153,777</u>		<u>135,738</u>

### 32. Short Term Creditors

	31st March 2022 £000		31st March 2021 £000	
Government Entities				
Central Government Bodies	11,839		12,675	
Other Local Authorities	5,913		22,837	
NHS Bodies	857	18,609	1,942	37,454
General Creditors (including Public Corporations and Trading Funds)		47,082		43,581
Income in Advance		31,665		30,432
Total Short Term Creditors		<u>97,356</u>		<u>111,467</u>

### 33. Provisions

	Changes during the year				To be used			
	Balance as at 31st March 2021	Provision Made	Provision Used	Provision Written Down	Balance as at 31st March 2022	Within 1 year	In excess of 1 year	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Insurance	8,057	720	(1,160)	0	7,617	2,539	5,078	7,617
Highways Advance Payments	7,745	1,538	(1,465)	0	7,818	0	7,818	7,818
Other	273	0	(8)	0	265	184	81	265
	<u>16,075</u>	<u>2,258</u>	<u>(2,633)</u>	<u>0</u>	<u>15,700</u>	<u>2,723</u>	<u>12,977</u>	<u>15,700</u>

	Changes during the year				To be used			
	Balance as at 31st March 2020	Provision Made	Provision Used	Provision Written Down	Balance as at 31st March 2021	Within 1 year	In excess of 1 year	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Insurance	6,522	2,858	(1,323)	0	8,057	2,686	5,371	8,057
Highways Advance Payments	6,487	3,285	(2,027)	0	7,745	0	7,745	7,745
Other	223	50	0	0	273	192	81	273
	<u>13,232</u>	<u>6,193</u>	<u>(3,350)</u>	<u>0</u>	<u>16,075</u>	<u>2,878</u>	<u>13,197</u>	<u>16,075</u>

### **Highways Advance Payments**

Where building work is undertaken which fronts onto a private street, a deposit under the Advance Payment Code is required from developers in respect of the cost of necessary street works. A provision is maintained in the Accounts representing deposits held where the liability of the developer has not yet been discharged.

### **Insurance (Claims & Liability)**

Self-funding arrangements for employer's, public liability and motor claims have been established and an insurance provision has been created for this purpose. The County Council is unable to accurately determine when the longer term (to be used in excess of one year) provision will be utilised.

Municipal Mutual Insurance (MMI) was the predominant insurer of public sector bodies, including the County Council, until it stopped underwriting operations in 1992. The 1993 implementation of a 'scheme of arrangement' means that these public bodies have an exposure to MMI. Due mainly to subsequent much higher than expected levels of industrial disease type claims, MMI's deteriorating solvency position led to insolvent liquidation. As a result the County Council was liable for an initial 15% levy of claims paid since 1993, which was settled in 2013/14. In addition the County Council is liable to pay a 15% contribution towards all future liability claim payments and thus a residual provision is required which is based on an external review of the historical claims experience.

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### 34. Usable Reserves

Supplementary to the Movement in Reserves Statement the following tables identify detail of the adjustments between the accounting basis and funding basis under regulations by reserve. The reserves are grouped by usable reserves and unusable reserves.

(a) General Working Balance	2021/22 £000	2020/21 £000
<b>General Working Balance at Start of Period</b>	<b>(27,868)</b>	<b>(27,640)</b>
Comprehensive Income and Expenditure charged to the General Balance	<b>63,732</b>	<b>(41,625)</b>
<b>Adjustments between accounting basis and funding basis under regulations</b>		
<b>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement</b>		
Capital Adjustment Account		
Amortisation of Intangible Assets	(552)	(649)
Charges for depreciation and impairment of non current assets	(66,405)	(62,377)
Revaluation losses on Property, Plant and Equipment	(28,302)	(6,794)
Impairment from Non Enhancing Capital Expenditure	(13,707)	(5,859)
Movements in the value of Investment Properties	0	(2,785)
Capital Grants and Contributions	80,215	143,745
Revenue Expenditure Funded from Capital under Statute	(14,112)	(29,715)
Carrying Value of non current assets written off on disposal	(48,668)	(44,524)
Pension Reserve		
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	(109,688)	(81,675)
Collection Fund Adjustment		
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	2,461	5,995
Accumulating Short Term Compensated Absences Account		
Amount by which staff remuneration charged to the Comprehensive Income and Expenditure Statement on an accrual basis is different from that chargeable in the year in accordance with statutory requirements	1,398	268
Financial Instruments		
Amount by which Financial Instruments held under Fair Value through Profit & Loss are subject to MHCLG statutory over-ride	1,031	(41)
DSG Adjustment Account	2,192	(438)
<b>Inclusion of items not debited or credited to the Comprehensive Income and Expenditure Statement</b>		
Capital Adjustment Account		
Statutory Provision for the financing of capital investment	14,563	14,589
Capital Expenditure charged against the General Working Balance	10,548	8,160
Transfer of sale proceeds credited as part of the gain / loss on disposal to the Comprehensive Income and Expenditure Statement	12,216	5,651
Pension Reserve		
Employer pension contributions payable in the year	47,234	46,803
Capital Receipts Reserve	(502)	247
<b>Total of adjustments between accounting basis and funding basis under regulations</b>	<b>(110,078)</b>	<b>(9,399)</b>
Transfers to / (from) Earmarked Reserves	46,209	50,796
<b>General Working Balance at Period End</b>	<b>(28,005)</b>	<b>(27,868)</b>

**(b) Earmarked Reserves**

	Balance 31st March 2022 £000's	Movement in year 2021/22 £000's	Balance 31st March 2021 £000's	Movement in year 2020/21 £000's	Balance 31st March 2020 £000's
<b>Earmarked for Schools</b>					
Local Management of Schools	17,551	1,164	16,387	6,020	10,367
Schools Block / DSG	0	0	0	1,542	(1,542)
Transfer Schools Block DSG deficit to new Unusable Reserve (Note 35g)	0	0	0	(1,542)	0
	17,551	1,164	16,387	6,020	8,825
<b>Retained for Specific Initiatives</b>					
Strategic Resources	<del>84,524</del>	<del>14,662</del>	<del>69,862</del>	<del>22,305</del>	<del>47,557</del>
Local Government Review	38,000	38,000	0	0	0
Highways Maintenance	0	0	0	(226)	226
T&C Roadmap	3,342	263	3,079	3,079	0
Insurance	9,371	2,075	7,296	(471)	7,767
T&C Strategy and Infrastructure	0	0	0	(2,749)	2,749
Superfast Broadband	22,734	3,821	18,913	385	18,528
High Needs	13,797	2,500	11,297	4,211	7,086
Redundancy	1,012	(81)	1,093	1,472	(379)
Extra Care	4,987	(1,653)	6,640	(102)	6,742
Bedale, Aiskew and Leeming Bar Bypass	289	(197)	486	(113)	599
Stronger Communities	2,432	(54)	2,486	0	2,486
NY2020 Programme Support	5,665	1,467	4,198	1,243	2,955
Equalisation (CTax & BR)	7,800	0	7,800	(1,348)	9,148
2020 Property Projects	2,470	(535)	3,005	(730)	3,735
Kex Gill	1,463	(319)	1,782	(328)	2,110
Streetlighting	102	(5,317)	5,419	(368)	5,787
HAS Market Shaping	10,200	5,100	5,100	5,100	0
Other Individual Reserves <£2m	33,264	3,690	29,574	5,697	23,877
	241,452	63,422	178,030	37,057	140,973
<b>Reserves of Trading and Service Units <del>NYES</del></b>					
Trading Reserves	<del>4,389</del>	<del>513</del>	<del>3,876</del>	<del>129</del>	<del>3,747</del>
Insurances	4,286	(958)	5,244	404	4,840
	8,675	(445)	9,120	533	8,587
<b>Revenue Grants and Contributions Reserve</b>					
Covid-19 LA Support	<del>101</del>	<del>(20,399)</del>	<del>20,500</del>	<del>5,271</del>	<del>15,229</del>
Public Health	6,312	1,662	4,650	2,125	2,525
CYPS Miscellaneous Grants	6,768	(408)	7,176	(2,520)	9,696
Civil Parking Enforcement	863	(1,092)	1,955	(655)	2,610
Care Act	9,392	3,778	5,614	1,790	3,824
Income Guarantee Scheme	1,347	(673)	2,020	2,020	0
Other Individual Reserves <£2m	1,150	(800)	1,950	(845)	2,795
	25,933	(17,932)	43,865	7,186	36,679
<b>Total Earmarked Reserves</b>	<b>293,611</b>	<b>46,209</b>	<b>247,402</b>	<b>50,796</b>	<b>195,064</b>

**(c) Capital Receipts Unapplied Reserve**

The Capital Receipts Unapplied Reserve records balances of monies received from capital disposals that can be retained for qualifying capital purposes, expenditure of a capital nature or repayment of long term loans.

	31st March 2022 £000	31st March 2021 £000
Opening Balance	4,062	3,815
Transfer of sale proceeds credited as part of the gains/loss on disposal to the Comprehensive Income and Expenditure Statement	11,714	5,898
Use of the Capital Receipts Unapplied Reserve to finance new expenditure	(12,216)	(5,651)
Closing Balance	3,560	4,062

**(d) Capital Grants Unapplied Reserve**

The Capital Grants Unapplied Reserve is required under IFRS and IAS 20 Accounting for Government Grants. The reserve holds the balances of capital grants received where the conditions of use have been met but the actual expenditure has not been incurred. This reserve is classified as a usable reserve as the balances held within this account can be utilised to fund future expenditure of a capital nature.

	2021/22 £000	2020/21 £000
Opening Balance	61,953	22,873
<b>Adjustments between accounting basis and funding basis under regulation</b>		
Capital Grants and Contributions Unapplied credited to the Comprehensive Income and Expenditure Statement	80,215	143,745
Application of Capital Grants and Contributions within the period and adjusted through the Capital Adjustment Account	(96,988)	(104,665)
Closing Balance	45,180	61,953

**35. Unusable Reserves**

**(a) Revaluation Reserve**

The Revaluation Reserve records the unrealised gains from the revaluation of Property, Plant and Equipment.

	2021/22 £000	2020/21 £000
Opening Balance	368,953	409,826
Asset Revaluation within Other Comprehensive Income and Expenditure Statement	73,185	(324)
Adjustment between current value depreciation and historic cost depreciation	(18,122)	(15,587)
Write out of revaluation on disposal; Property, Plant and Equipment	(15,552)	(24,962)
Closing Balance	408,464	368,953

The revaluation reserve is built up from individual balances for each asset within the Property, Plant and Equipment categories of assets. No individual asset will have a negative revaluation balance even if the overall reserve is in surplus.

The Reserve contains only revaluation gains accumulated since 1st April 2007, the date that the reserve was created; prior to this date the Capital Adjustment Account was used to record revaluation gains.

Revaluations arising on investment properties are (under IFRS) charged to the Surplus or Deficit on Provision of Services section of the Comprehensive Income and Expenditure Statement as and when they arise. Revaluation values for investment properties are therefore not held within the revaluation reserve.

## **(b) Collection Fund Adjustment Account**

The Collection Fund Adjustment Account represents an Unusable Reserve in the Balance Sheet. The County Council must show the accrued value of Council Tax and Non- Domestic Rates Income relating to the County Council as at 31st March 2021 rather than the actual Council Tax and Non-Domestic Rates paid over by Billing Authorities to the County Council during the Financial Year.

In addition, the County Council is required to show in its Balance Sheet provisions for the following:-

- Debtors for the County Council's share of Council Tax and Non-Domestic Rates arrears at 31st March 2022;
- Provision for bad debts of Debtors in relation to Council Tax and Non- Domestic Rates arrears as at 31st March 2022;
- Income in advance from Council Tax and Non-Domestic Rates payers who have paid their bills early as at 31st March 2022; and
- Creditor provision where the billing authorities have under-collected Council Tax and Non-Domestic Rates Income in-year compared to the value of Council Tax precepts and Non-Domestic Rates actually paid over to the County Council in 2021/22.

The Collection Fund Adjustment Account represents an adjustment between the Council Tax and Non-Domestic Rates collected and paid over to the County Council by billing authorities in 2021/22, and the County Council's accrued actual share of Billing Authority Collection Fund Balances in 2021/22. The Collection Fund Adjustment Account also represents the County Council's actual net share of surplus or deficit in all the billing authorities collection funds combined at the end of 2020/21 and 2021/22 and can be calculated as follows:-

	31st March 2022 £000	31st March 2021 £000
Council Tax		
Debtors	15,650	17,938
Provision for Doubtful Debts	(6,970)	(7,540)
Creditors for Pre-payments and Over-payments	(5,890)	(6,425)
Net Debtors / (Creditors) to the Billing Authority	(2,557)	(5,052)
	233	(1,079)
Non-Domestic Rates		
Debtors	1,440	1,293
Provision for Doubtful Debts	(684)	(569)
Provision for Appeals	(3,858)	(2,361)
Creditors for Pre-payments and Over-payments	(588)	(518)
Net Debtors / (Creditors) to the Billing Authority	15,899	13,215
	12,209	11,060
Collection Fund surplus	12,442	9,984
Movement in Year		
Council Tax	1,312	(3,472)
Non-Domestic Rates	1,149	9,467
	2,461	5,995

**(c) Accumulated Absences Account**

The Accumulated Absences Account is used to accrue for short term compensated absences such as holiday pay earned but not taken. This accrual is under statutory provision and does not represent a charge to the General Working Balance; this reserve holds the balance of the accrual within the unusable reserves section of the Balance Sheet.

	2021/22 £000	2020/21 £000
Balance Brought Forward	(7,450)	(7,718)
Movement in Year	1,398	268
Closing Balance	(6,052)	(7,450)

**(d) Pension Reserve**

The Pension Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The County Council accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees; however, statutory arrangements require benefits earned to be financed as the County Council makes contributions to the pension fund.

The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the County Council has set aside to meet them.

	2021/22 £000	2020/21 £000
Opening Balance	(496,989)	(433,171)
Remeasurements of the Net Defined Benefit Liability (Actuarial gains / (losses) on pension assets/liabilities)	162,490	(28,946)
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	(109,688)	(81,675)
Employers pension contributions payable in year	47,234	46,803
Closing Balance	(396,953)	(496,989)

**(e) Capital Adjustment Account**

The Capital Adjustment Account records the historic cost of acquiring, creating or enhancing Fixed Assets, (including depreciation and impairment), over the life of those assets as well as the resources set aside to finance them.

	2021/22 £000	2020/21 £000
Opening Balance	898,705	881,189
<b>Adjustments between accounting basis and funding basis under regulations</b>		
Amortisation of Intangible Assets	(552)	(649)
Charges for depreciation and impairment of non current assets	(66,405)	(62,377)
Revaluation losses on Property, Plant and Equipment	(28,302)	(6,794)
Impairment from Non Enhancing Capital Expenditure	(13,707)	(5,859)
Movements in the value of Investment Properties	0	(2,785)
Capital Grants and Contributions	96,988	104,665
Revenue Expenditure Funded from Capital under Statute	(14,112)	(29,715)
Carrying Value of non current assets written off on disposal	(48,668)	(44,524)
Statutory Provision for the financing of capital investment	14,563	14,589
Capital Expenditure charged against the General Working Balance	10,548	8,160
Transfer of sale proceeds credited as part of the gain / loss on disposal to the Comprehensive Income and Expenditure Statement	12,216	5,651
Re-payment of long term loans	(999)	(3,395)
<b>Other Reserve Movements</b>		
Adjustment between current value depreciation and historic cost depreciation	18,122	15,587
Write out of revaluation on disposal; Property, Plant and Equipment	15,552	24,962
Closing Balance	893,949	898,705

**(f) Financial Instruments Revaluation Reserve**

The Financial Instruments Revaluation Reserve contains the gains made by the County Council arising from increases in the value of its investments that are measured at fair value through other comprehensive income. The balance is reduced when investments with accumulated gains are:

- Revalued downwards or impaired and the gains are lost; and
- Disposed of and the gains are realised.

	2021/22 £000	2020/21 £000
Opening Balance	(349)	(308)
Financial Instruments held under Fair Value through Profit & Loss subject to DLUHC Statutory Over-Ride*	1,031	(41)
Closing Balance	682	(349)

\*The DLUHC introduced a statutory over-ride to protect the General Fund balance from any fluctuations in fair value movements in quoted investment funds. In the County Council's case this relates to its investments in two Pooled Investment Property Funds. This over-ride expires on 31st March 2023 and unless extended, all fair value movements will then impact on the General Fund Balance.

**(g) Dedicated Schools Grant Adjustment Account**

	2021/22 £000	2020/21 £000
Opening Balance	(1,980)	0
Previous Year's Schools Fund deficit transferred from Earmarked Reserves	0	(1,542)
In year DSG (over)/underspend	2,192	(438)
Closing Balance	212	(1,980)

The Dedicated Schools Grant Adjustment Account is a reserve introduced in November 2020 by the laying of a new statutory instrument by DLUHC to amend the Local Authorities (Capital Finance & Accounting Regulations) 2003. The statutory instrument establishes new accounting practices relating to treatment of local authorities' schools budget deficits, requiring any such deficit to be recorded in a specific account established solely for the purpose of recording deficits relating to its schools' budget.

**36. Material Contingent Liabilities**

There have been no material contingent liabilities identified by the County Council in 2021/22.

**37. Events after the Balance Sheet Date**

Under IAS 10 Events after the Reporting Period, the County Council is required to disclose the date that the financial statements are authorised for issue. This establishes the date after which events will not have been recognised in the Statement of Accounts.

The Draft Statement for 2021/22 was authorised for issue on 21st June 2022 by the Corporate Director – Strategic Resources. The Statement of Accounts is then subject to the External Audit process, before being considered and approved by Audit Committee Members week commencing 28th November 2022.

Since the Balance Sheet date, 1 school has converted to Academy status. Land and Building asset values totalling £7.6m will be transferred off the County Council's balance sheet in 2021/22 and the County Council will no longer receive Dedicated School Grant of around £0.8m.

**38. Dedicated Schools Grant**

The County Council's expenditure on schools is funded primarily by grant monies provided by the Education and Skills Funding Agency (ESFA), the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance and Early Years (England) Regulations 2014. The Schools Budget

includes elements for a range of educational services provided on an authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school. Details of the deployment of DSG receivable for 2021/22 are detailed below:-

	Central Expenditure £000	Individual Schools Budgets £000	Total £000
Final DSG for 2021/22 before Academy recoupment			481,724
Academy figure recouped for 2021/22			(201,665)
Total DSG after Academy recoupment for 2021/22			280,059
Plus Brought forward from 2020/21			<u>1,980</u>
Less Carry-forward to 2022/23 agreed in advance			<u>(1,980)</u>
Agreed initial budgeted distribution in 2021/22	0	0	280,059
In year adjustments	0	405	405
Final budgeted distribution for 2021/22	54,690	225,774	280,464
Less Actual central expenditure	<u>(53,008)</u>		<u>(53,008)</u>
Less Actual ISB deployed to schools	0	<u>(225,264)</u>	<u>(225,264)</u>
Net Carry-forward in year	1,682	510	2,192
Plus/Minus: Carry-forward to 2022/23 agreed in advance			<u>(1,980)</u>
Net Carry-forward to 2022/23			<u>212</u>
DSG unusable reserve at the end of 2020/21			<u>1,980</u>
Addition to DSG unusable reserve at the end of 2021/22			2,192
Total of DSG unusable reserve at the end of 2021/22			212
Net DSG position at the end of 2021/22			<u>212</u>

In 2021/22, £280,464k has been credited against the Education and Children's Services in the Comprehensive Income and Expenditure Statement.

The net underspend in 2021/22 of £2,192k on central expenditure and ISB has been added to the agreed carry forward of £1,980k, and the net surplus of £212k is held as a positive unusable reserve.

This is in accordance with the statutory requirements (as defined in the School and Early Years Finance (England) Regulations 2020) for 2021/22, which affect the manner in which the County Council can use the general reserves held as at 31 March 2022, and the requirements of the Accounts and Audit Regulations 2015, as amended (Regulation 7 (4)).

Both the net overspend and the deficit balance have arisen due to the chronic underfunding of the schools budget by the Education and Skills Funding Agency (ESFA) since the legislative reform introduced by the Children and Families Act 2014, which has resulted in significant increases in the number of Education Health Care Plans (EHCPs) that in turn increases the demand for High Needs provision. The County Council has developed a comprehensive and robust long-term Strategy for SEND 0-25; however, its implementation is greatly hindered by the continued lack of capital funding by the Department for Education. The County Council is also lacking any assurance on the future DSG monies it will receive, and this uncertainty represents significant financial risks to any recovery plan of the deficit balance over future funding periods.



### 39. Financial Instruments

Financial Instruments are formally defined as contracts that give rise to a financial asset of one entity and a financial liability or equity instrument of another entity. For the County Council, this definition covers the instruments used in Treasury Management activities, including the borrowing and lending of money and the making of investments.

The County Council has adopted the CIPFA Code of Practice on Treasury Management. This Code sets out a framework of operating procedures to reduce treasury risk and improve understanding and accountability regarding the Treasury position of the County Council.

The CIPFA Code of Practice on Treasury Management requires:-

- a Treasury Management Policy Statement (TMPS) stating the County Council's policies and objectives for its treasury management activities; and
- a framework of Treasury Management Practices (TMPs) setting out the manner in which the County Council will seek to achieve the policies and objectives set out above and prescribing how it will manage and control those activities.

The twelve recommended TMPs are reviewed and updated as and when necessary in the light of regulatory and/or local policy changes and cover the following areas:-

- risk management;
- performance measurement;
- decision-making and analysis;
- approved instruments, methods and techniques;
- organisation, clarity and segregation of responsibilities and dealing arrangements;
- reporting requirements and management information arrangements;
- budgeting, accounting and audit arrangements;
- cash and cash flow management;
- money laundering;
- training and qualifications;
- use of external service providers; and
- corporate governance.

The County Council provides treasury management services to the external bodies listed on page 110 (the external bodies listed as having temporary loans with the County Council) and the loans from them represent working balances which are invested with the County Council.

The County Council recognises and measures financial assets at either amortised cost, at fair value through profit and loss or at fair value through other comprehensive income. IFRS 9 – Financial Instruments states that investments in equity should be recognised as fair value through profit and loss, which would result in changes in valuation impacting upon the County Council's General Fund balance and its revenue budget. To mitigate this, the CIPFA Code of Practice allows councils to elect to treat equity investments as fair value through other comprehensive

income. The County Council has elected to designate its shareholdings in its non-consolidated subsidiaries and a joint venture as fair value through other comprehensive income

The County Council also holds a pooled investment in two property funds. IFRS 9 also requires any changes in valuation to be recognised as fair value through profit and loss, which again would impact upon the County Council's general fund balance and revenue budget. The DLUHC has permitted a temporary (5 year) statutory override for English local authorities to mitigate the impact of these changes in valuation, commencing 1st April 2018. The County Council will utilise the statutory override to account for any changes in the value of this investment.

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(a) Categories of Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet.

**Financial Assets**

	Long Term				Short Term			
	Investments		Debtors		Investments		Debtors	
	31st March 2022 £000	31st March 2021 £000	31st March 2022 £000	31st March 2021 £000	31st March 2022 £000	31st March 2021 £000	31st March 2022 £000	31st March 2021 £000
Fair Value through Profit or Loss	0	0	0	0	0	0	0	0
Amortised Cost								
Investments	3,518	3,518	0	0	348,374	421,275	0	0
Loans to Subsidiary Companies	0	0	28,593	14,637	0	0	0	0
Loans to Growing Places Schemes	0	0	1,727	1,913	0	0	0	0
Other	0	0	1,148	1,322	0	0	0	0
	<u>3,518</u>	<u>3,518</u>	<u>31,468</u>	<u>17,872</u>	<u>348,374</u>	<u>421,275</u>	<u>0</u>	<u>0</u>
Fair Value through other Comprehensive Income - designated equity instruments	7,612	6,581	0	0	0	0	0	0
Fair Value through Other Comprehensive Income - other	0	0	0	0	0	0	0	0
Total Financial Assets	<u>11,130</u>	<u>10,099</u>	<u>31,468</u>	<u>17,872</u>	<u>348,374</u>	<u>421,275</u>	<u>0</u>	<u>0</u>
Non Financial Assets	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>153,777</u>	<u>135,738</u>
Total	<u>11,130</u>	<u>10,099</u>	<u>31,468</u>	<u>17,872</u>	<u>348,374</u>	<u>421,275</u>	<u>153,777</u>	<u>135,738</u>

## Financial Liabilities

	Long Term				Short Term			
	Borrowings		Creditors		Borrowings		Creditors	
	31st March	31st March	31st March	31st March	31st March	31st March	31st March	31st March
	2022	2021	2022	2021	2022	2021	2022	2021
£000	£000	£000	£000	£000	£000	£000	£000	
Fair Value through Profit or Loss	0	0	0	0	0	0	0	0
Amortised Cost								
PWLB Loans	(188,500)	(201,839)	0	0	(15,142)	(16,061)	0	0
Market LOBO Loans	(20,000)	(20,000)	0	0	(46)	(45)	0	0
Temporary Loans from External Bodies	0	0	0	0	(131,072)	(197,516)	0	0
PFI and Finance Leases	(143,620)	(147,658)	0	0	(4,038)	(3,961)	0	0
	<u>(352,120)</u>	<u>(369,497)</u>	<u>0</u>	<u>0</u>	<u>(150,298)</u>	<u>(217,583)</u>	<u>0</u>	<u>0</u>
Total Financial Liabilities	<u>(352,120)</u>	<u>(369,497)</u>	<u>0</u>	<u>0</u>	<u>(150,298)</u>	<u>(217,583)</u>	<u>0</u>	<u>0</u>
Non Financial Liabilities	0	0	(13,191)	(1,731)	0	0	(97,356)	(111,467)
Total	<u>(352,120)</u>	<u>(369,497)</u>	<u>(13,191)</u>	<u>(1,731)</u>	<u>(150,298)</u>	<u>(217,583)</u>	<u>(97,356)</u>	<u>(111,467)</u>

**(b) Income, Expense, Gains and Losses**

	2021/22		2020/21	
	Surplus / (Deficit) on the Provision of Services £000	Other Comprehensive Income and Expenditure £000	Surplus / (Deficit) on the Provision of Services £000	Other Comprehensive Income and Expenditure £000
Net Gains / (Losses on investments in equity instruments designated at fair value through other comprehensive income	(1,031)	0	41	0
Interest Revenue financial assets measured at amortised cost	(2,848)	0	(3,199)	0
Interest Expense	26,188	384	27,376	1,298

**(c) Fair Values of Assets and Liabilities**

The County Council holds units within two Property Funds. Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the County Council's financial statements are categorised within the fair value hierarchy. Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities that the County Council can access at the measurement date. Level 2 inputs are those other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly. Level 3 are unobservable inputs for the asset or liability. Property Fund investments are held at Net Asset Value, as per the Investment Manager's Annual Statement, therefore classified as a Level 2 input.

The funding of these investments was from Capital reserves. The County Council did not borrow funds to finance these investments therefore Minimum Revenue Provision (MRP) has not been adjusted. However, the performance of these investments will be monitored closely to ensure no / minimal loss, and MRP reviewed regularly and amended if indicated by the year end position.

As these gains or losses impact on the General Fund balance, the temporary statutory override, agreed with the DLUHC, will be utilised. This will result in any loss or gain being reversed and recorded in the Financial Instruments Revaluation Reserve. Any gain or loss will only be realised when the investments are sold and will be treated as a capital receipt and recognised through the Capital Adjustments Account, as these investments were funded from capital.

	2021/22		2020/21	
	Nominal £000	Fair Value £000	Nominal £000	Fair Value £000
Property Funds				
Blackrock	3,003	3,449	3,003	2,874
Threadneedle	2,927	3,164	2,927	2,707
Shareholding				
Align Property Partners Limited	500	500	500	500
NY Highways Limited	500	500	500	500
	6,930	7,613	6,930	6,581

Except for the Financial Assets valued at fair value above, all other financial liabilities and financial assets represented by loans and receivables are carried in the Balance Sheet at amortised costs. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:-

- for loans from the Public Works Loan Board, (PWLB), new borrowing rates available from the PWLB have been applied and for other loans payable, current market rates were obtained from the County Council's Treasury Management Advisors, Link Asset Services;
- for loans receivable, the prevailing benchmark market rates have been used to provide fair value;
- no early repayment or impairment is recognised; and
- the fair value of trade and other receivables is taken to be the invoiced or billed amount. Please note that during the 2020/21 and 2021/22 all fair value measurements above were based on level 2 inputs, with no Level 1 or 3 for either year.

The fair values calculated are as follows:-

#### Borrowing Activities

	31st March 2022		31st March 2021	
	Carrying Amount £000	Fair Value £000	Carrying Amount £000	Fair Value £000
PWLB Maturity Loans	202,790	264,466	215,396	300,163
PWLB Annuity Loans	851	870	2,504	2,624
Market LOBO Loans	20,046	28,162	20,045	30,896
Total	223,687	293,498	237,945	333,683

The fair value of the liabilities is greater than the carrying amount because the County Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date. This shows a notional future loss (based on economic conditions at 31st March 2022) arising from a commitment to pay interest to lenders above current market rates.

The fair value of Public Works Loan Board (PWLB) loans of £265.3m measures the economic effect of the terms agreed with the PWLB compared with estimates of the terms that would be offered if the borrowing was undertaken at the Balance Sheet date. The difference between the carrying amount and the fair value measures the additional interest that the authority will pay over

the remaining terms of the loans under the agreements with the PWLB, against what would be paid if the loans were at prevailing PWLB rates.

However, the County Council has a continuing ability to borrow at concessionary rates from the PWLB rather than from the markets. A supplementary measure of the additional interest that the authority will pay as a result of its PWLB commitments for fixed rate loans is to compare the terms of these loans with the new borrowing rates available from the PWLB. If a value is calculated on this basis, the carrying amount of £203.6m would be valued at £265.3m. But, if the authority were to seek to realise the projected loss by repaying the loans to the PWLB, the PWLB would raise a penalty charge for early redemption in addition to charging a premium for the additional interest that will not now be paid. The exit price for the PWLB loans including the penalty charge would be £265.3m.

### Investment Activities

	31st March 2022		31st March 2021	
	Carrying Amount £000	Fair Value £000	Carrying Amount £000	Fair Value £000
Money Market Loans more than 1 year	0	0	0	0
Financial Liabilities	0	0	0	0

In addition the financial assets representing the shareholding in Yorwaste Limited (£3,518k), Align Property Partners Limited (£500k), NY Highways Limited (£500k), First North Law Limited (£0.1k), Brierley Homes Limited (£0.1k), NYnet Limited (£1) and Veritau (£1) continued to be valued at Historic Cost and have been omitted from the above. These share-holdings are valued at Historic Cost because they do not have a quoted market price in an active market and therefore their fair value cannot be measured reliably. In addition these investments are not classified as “Held for Sale” and therefore in accordance with The Code, can be accounted for at Cost.

### (d) Disclosure of nature and extent of risks arising from Financial Instruments

The County Council’s activities expose it to a variety of financial risks, the key risks are:

- Credit risk – the possibility that other parties might fail to pay amounts due to the County Council;
- Liquidity risk – the possibility that the County Council might not have funds available to meet its commitments to make payments;
- Re-financing risk – the possibility that the County Council might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms; and
- Market risk – the possibility that financial loss might arise for the County Council as a result of changes in such measures as interest rate movements.

### Overall Procedures for Managing Risk

The County Council’s overall risk management procedures focus on the unpredictability of financial markets and implementing restrictions to minimise these risks. The procedures for risk management are set out through a legal framework in the Local Government Act 2003 and the associated regulations. These require the County Council to comply with the CIPFA Prudential

Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act. Overall these procedures require the County Council to manage risk in the following ways:-

- adopt the requirements of the Code of Practice;
- approve annually in advance, prudential indicator limits for the following three years;
- review the County Council's overall borrowing limits;
  - its maximum and minimum exposures to fixed and variable rates;
  - its maximum and minimum exposures to the maturity structure of its debt;
  - its maximum annual exposures to investments maturing beyond a year; and
- approve an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance.

The Annual Treasury Management Strategy includes these procedures in order to manage the risks of the County Council's financial instrument exposure. It is approved at the County Council's annual council tax setting budget meeting before the beginning of the financial year.

Annual outturn reports are submitted to the Executive for Treasury Management and Prudential Indicators which set out full details of activities and performance during the preceding financial year. In addition, quarterly reports on Treasury Management matters are submitted to the Executive as part of the County Council's Quarterly Performance Monitoring report and periodic meetings are held between the Corporate Director - Strategic Resources, the Chairman of the Audit Committee and the Deputy Leader to discuss issues arising from the day to day management of Treasury Management activities. The Audit Committee is responsible for scrutinising the County Council's Treasury Management activities and receives regular reports and updates on Treasury Management matters.

### **Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the County Council's customers. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined in the treasury management strategy.

The County Council relies on credit ratings and "ratings watch" and "outlook" notices published by the three credit rating agencies (Fitch, Moody's and Standards & Poor's) to establish the credit quality of counterparties and investment schemes. All three credit rating agencies also produce a Sovereign Rating which assesses a country's ability to support a financial institution should they get into difficulty.

No combination of ratings can be viewed as entirely fail-safe and all credit ratings, ratings watches and outlooks are monitored on a daily basis and changes made as appropriate. In addition, the County Council takes into account trends within the Credit Default Swap (CDS) Market. Since they are a traded instrument they reflect the market perception of an institution's credit quality unlike credit ratings which often focus on a longer term view. The County Council also monitors other sources of market intelligence, including the financial press, for rumours and speculation which may impact on organisations which the County Council may invest with.



Further details of the County Council's investment criteria are included in the Annual Treasury Management Strategy, a copy of which is available on the County Council's website, [www.northyorks.gov.uk](http://www.northyorks.gov.uk).

In addition, the County Council has set maximum investment limits for each organisation which also reflect that institution's credit worthiness – the higher the credit quality, the greater the investment limit. These limits also reflect UK Government involvement (i.e. Government ownership or being part of the UK Government guarantee of liquidity).

These limits can be summarised as follows:-

Maximum Investment Limit	Criteria
£75m	- UK "Nationalised" Banks / UK Banks with UK Central Government Involvement
£20m - £75m	- Selected UK "Clearing Banks" and other UK based Banks and Building Societies
£20m - £40m	- High quality Foreign Banks

The County Council's maximum exposure to credit risk in relation to its investments in Banks and Building Societies cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. A risk of recoverability applies to all of the County Council's deposits, however, there was no evidence at the 31st March 2022 that this was likely to occur.

The following analysis summarises the County Council's potential maximum exposure to credit risk as at 31st March 2022, based on experience of default assessed by the credit rating agencies and experience of its customer collection levels over the last five financial years, adjusted to reflect current market conditions.

### Amounts Arising from Expected Credit Loss

The County Council has assessed all its short and long term investments and concluded that the expected credit loss is not material, therefore no allowances have been made.

A summary of the credit quality of the County Council's investments at 31st March 2022 is shown below along with the potential maximum exposure to credit risk, based on experience of default and collectability.

	Amount at 31st March 2022	Historical experience of default %	Historical experience adjusted for market conditions %	Estimated Maximum Exposure to default and uncollectability at 31 March 2022
	£000			£000
Deposits for less than 1 year:-				
Deposits with Local Authorities	58,027	0.0	0.0	0.0
Institutions with Fitch Rating				
Long Term AA-, Short Term F1+	30,039	0.0	0.0	0.0
Long Term AA, Short Term F1+	20,030	0.0	0.0	0.0
Long Term A+, Short Term F	170,156	0.0	0.0	0.0
Part Nationalised Banks	70,122	0.0	0.0	0.0
(Fitch rating Long Term A+, Short Term F1)				
	<u>348,374</u>			

The County Council's exposure to credit risk can also be analysed by the Sovereign Rating of the Country in which the financial institution is domiciled as follows:-

	Fitch Sovereign Rating as at 31st March 2022	Amount at 31st March 2022 £000
UK	AA-	318,335
Singapore	AAA	30,039
		<u>348,374</u>

The County Council does not generally allow credit for its trade debtors. Analysis of invoices raised as at 31st March 2022, which are included within the £153.8m Short Term Debtors, can be analysed by past-due and age status as follows:-

	31st March 2022 £m	31st March 2021 £m
Less than 1 month	25.9	25.3
1 to 2 months	8.8	11.2
3 months or more	19.4	16.7
	<u>54.1</u>	<u>53.2</u>

It is considered that £19.4m of the £54.1m debtors invoice balance is past its due date for payment. The County Council maintains a Bad Debt Provision for debts based on both the age of the debt and the likelihood of a continued dispute or future settlement. No further assessment of the fair value has therefore been made. Amounts are carried on the Balance Sheet at their amounts outstanding and no amounts have been included in the table for the County Councils exposure to default.

### Liquidity Risk

The County Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when needed.

The County Council has ready access to borrowings from the money markets to cover day to day cash flow need, whilst the PWLB and money markets provide access to longer term funds. The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is, therefore, no significant risk that it will be unable to meet its commitments under financial instruments.

The approved prudential indicators "limits for the maturity structure of debt" and the "limits placed on investments for greater than one year in duration" are the key parameters used to address liquidity risk. The maturity of debt limit is used when carefully planning new loans to be taken and (where it is economic to do so) making early loan repayments. Also the limit placed on investments is monitored when considering cash flow needs and placing funds in the longer term.

Creditors are paid in accordance with suppliers' terms which, for liquidity risk purposes to the County Council, are less than one year and are not shown in the table above. Further analysis of creditors can be found in note 32.

All investments held with banks and financial institutions are due to mature within less than one year.

## Refinancing and Maturity risk

The County Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer-term risk to the County Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved treasury indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The County Council approved treasury and investment strategies address the main risks and the treasury team address the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt; and
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the County Council day to day cash flow needs, and the spread of longer term investments provides stability of maturities and returns in relation to the longer term cash flow needs.

The maturity analysis of financial liabilities (borrowing) is as follows:-

	31st March 2022 £000	31st March 2021 £000
Less than one year		
Public Works Loan Board	(15,142)	(16,061)
Market LOBO Loans	(46)	(45)
Temporary Loans from External Bodies		
- North Yorkshire Pension Fund	(21,773)	(111,840)
- Selby District Council	(80,596)	(67,066)
- North Yorkshire Fire and Rescue Authority	(5,930)	(4,903)
- North York Moors National Park	(4,505)	(3,785)
- Yorkshire Dales National Park	(4,031)	(3,480)
- Peak District National Park	(6,654)	(4,013)
- National Parks England	(227)	(140)
- Align Property Partners Limited	(1,371)	(939)
- Nynet Limited	(5,985)	(1,350)
	<u>(131,072)</u>	<u>(197,516)</u>
Total Less than one year	<u>(146,260)</u>	<u>(213,622)</u>
Greater than one year		
Public Works Loan Board	(188,500)	(201,839)
Market LOBO Loans	(20,000)	(20,000)
	<u>(208,500)</u>	<u>(221,839)</u>
Analysis of loans by Maturity		
Between one and two years	(10,000)	(13,339)
Between two and five years	(20,000)	(30,000)
Between five and ten years	(24,700)	(7,500)
Between ten and fifteen years	0	(17,200)
Between fifteen and twenty five years	(47,600)	0
Between twenty five and forty years	(106,200)	(153,800)
More than forty years	0	0
	<u>(208,500)</u>	<u>(221,839)</u>

## Market Risk - Interest rate risk

The County Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the County Council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:-

- borrowings at variable rates                      - the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- borrowings at fixed rates                         - the fair value of the borrowing liability will fall;
- investments at variable rates                     - the interest income credited to the Comprehensive Income and Expenditure Statement will rise;
- investments at fixed rates                        - the fair value of the assets will fall.

Borrowings are not carried at fair value on the Balance Sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable borrowings and investments will be posted to the Comprehensive Income and Expenditure Statement and affect the General Working Balance.

The Treasury Management strategy includes sensitivity analysis and the prudential indicators for managing interest rate risk. One of the prudential indicators provides maximum and minimum limits for fixed and variable interest rate exposure. The treasury team also monitors the market and forecasts interest rates to adjust exposures accordingly. For example, during periods of falling interest rates, and where economic circumstances are favourable, fixed rate investments may be taken for longer periods to secure better long term returns.

If all interest rates had been 1.0% higher, with all other variables held constant, the financial effect would be:-

	£000
Increase in interest payable on variable rate borrowings	0
Increase in interest receivable on variable rate investments	3,509
Increase in government grant receivable for financing costs	0
Impact on Comprehensive Income and Expenditure Account	3,509
	<hr/>
Decrease in fair value of fixed rate investment assets	0
	<hr/>
Decrease in fair value of fixed rate borrowing liabilities	43,058
	<hr/>

The impact of a 1.0% fall in interest rates would be as above but with the movements being reversed.

## Market Risk – Price risk

The County Council does not invest in equity shares but does have shareholdings to the value of £3.5m in Yorwaste Limited, £0.5m in Align Property Partners Limited, £0.5m NY Highways Limited, £100 in First North Law Limited, £100 in Brierley Homes Limited and a nominal value of £1 in NYnet Limited and Veritau Limited. These holdings are generally illiquid and therefore are not exposed to losses arising from movements in the prices of these shares.

The shareholdings have arisen as they have been acquired rather than originated by the County Council. These long term investments are as a result of acquisition of specific interest and are not quoted in an active market. The County Council is not exposed to price movements.

The value of the above shares are classified as loans and receivables as a reliable fair value cannot be determined.

Further information can be found in note 29 Long Term Investments.

### Market Risk – Foreign exchange risk

The County Council has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

## 40. Covid-19 Pandemic

Responding to the Covid-19 Pandemic brought significant new costs and responsibilities for the County Council, offset by additional government funding.

### Additional Funding

The County Council received the following grants to support the Covid-19 response during 2021/22:-

	2021/22 £m	2020/21 £m
Hospital Discharge	11,782	22,130
Local Authority Support	10,860	16,661
Track and Trace / Contain the Outbreak	5,478	4,220
Winter Grant Scheme	1,867	1,756
Infection Control	825	3,400
Clinically Extremely Vulnerable	825	1,612
Furlough Scheme	446	3,542
Sales, Fees and Charges	356	3,663
Community Testing	161	47
Rapid Testing Fund	78	252
Income Guarantee Scheme	0	2,020
Share of Fines	0	25
	32,678	59,328
<b>Commercial Investments</b>		

As a direct consequence of the Covid-19 pandemic, a full valuation of commercial property investments was undertaken in 20/21 which identified a reduction in the valuation of property investments from £11.9m to £9.1m. Commercial Property is a long term investment and valuations can, therefore, rise as well as fall, over the period they are held. In order to mitigate any potential future losses a total of £3.9m has been set aside to offset potential losses previously identified and future maintenance costs, to ensure that there is no impact on the General Fund at the point of any future sale.

During the pandemic the valuations of commercial investments and non-current assets may have been uncertain and adversely affected by a change in markets and supply and demand, however the professional body of valuers (the Royal Institution of Chartered Surveyors) have now removed the potential for material valuation uncertainty in their valuation reports.

## GROUP ACCOUNTS

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### INTRODUCTION

1. The Code of Practice on Local Authority Accounting recognises the wide diversity of service delivery vehicles used nationally by Local Authorities. The County Council produces a consolidated set of Group Accounts to show the totality of its operations in a transparent manner.

The County Council has undertaken significant research to identify and document its relationships with all partners, companies, joint ventures and voluntary organisations. Consideration of issues such as the type of interest, ownership of share capital, membership of appropriate committees, the degree of operational and financial control, access to benefits and exposure to risks have been key elements in this analysis.

### SUMMARY OF FINDINGS

2. In the majority of cases the arrangements for accounting for relationships with these organisations are fully covered within the County Council's Comprehensive Income and Expenditure Statement. Similarly any assets and liabilities generated are accounted for within the County Council's Balance Sheet.

As a result there is no 'group' relationship for most of these arrangements.

After consideration of all relevant criteria, the County Council has determined that for 2020/21, it has a group relationship with nine bodies (including their subsidiaries where appropriate):-

- Align Property Partners Limited;
- Brierley Homes Limited;
- First North Law Limited;
- NY Highways Limited;
- NYnet Limited;
- Veritau Limited;
- Yorkshire Purchasing Organisation; and
- Yorwaste Limited.

#### (a) **Align Property Partners Limited**

The County Council owns 100% of the issued share capital of Align Property Partners Limited; a company established in 2016 whose principal activities are architectural and property consultancy services. The County Council has provided a loan facility to Align Property Partners Limited for £500k.

Align Property Partners Limited has not been consolidated into North Yorkshire County Council's Group Accounts as its values do not materially impact on the group financial position.

#### (b) **Brierley Homes Limited**

The County Council owns 100% of the issued share capital of Brierley Homes Limited; a company established in 2016 whose principal activities are development of building projects, construction of domestic buildings, buying and selling of own real estate and other letting and operating of own or leased real estate. The County Council has provided a loan facility to Brierley Homes Limited of £22.9m.

Brierley Homes Limited has not been consolidated into North Yorkshire County Council's Group Accounts as its values do not materially impact on the group financial position.

**(c) First North Law Limited**

The County Council owns 100% of the issued share capital of First North Law Limited; a company established in 2016 whose principal activities are the provision of professional legal services. The County Council has provided a loan facility to First North Law Limited for £250k.

First North Law Limited has not been consolidated into North Yorkshire County Council's Group Accounts as its values do not materially impact on the group financial position.

**(d) NY Highways Limited**

The County Council has set up a new company called NY Highways Limited, to undertake and deliver all highway maintenance activities from 1st June 2021. The County Council has provided a loan facility to NY Highways for £11m.

NY Highways Limited has been consolidated into North Yorkshire County Council's Group Accounts with effect from 1st April 2021.

**(e) NYnet Limited**

NYnet Limited is a company set up by the County Council in February 2007 to provide a world class high speed communication (broadband) infrastructure across North Yorkshire.

The Company has competitively procured a 'next generation broadband network' and sells capacity on that network to public sector organisations (including the County Council) as well as private sector internet service providers (ISPs) who then sell onto the end users of businesses and consumers.

The Company is limited by shares, which are 100% owned by the County Council and is managed by a Board of Directors appointed by the County Council.

NYnet 100 Limited was established in 2011/12 to facilitate and fund on-going developments around the "Connecting North Yorkshire" project.

The financial results reported are for the entire NYnet sub-group. NYnet 100 Ltd is 100% owned by NYnet Limited.

A working capital loan facility is being provided by the County Council with the sum taken up at 31st March 2022 being nil. This loan is included in the County Council's Balance Sheet as a Long Term Debtor.

NYnet Limited has been consolidated into North Yorkshire County Council's Group Accounts as a consolidated subsidiary.

**(f) Veritau Limited**

In April 2009 North Yorkshire County Council and the City of York Council worked in partnership to develop a shared service covering all the functions of internal audit, counter fraud and information governance.

The company is wholly owned by both councils, with each council holding 50% of the shares. Veritau Limited has responsibility for carrying out all internal audit, information governance and counter fraud services for the two councils and a number of other District Councils.

Veritau Limited is not consolidated into North Yorkshire County Council's Group Accounts as their values do not materially impact on the group financial position.

**(g) Yorkshire Purchasing Organisation (YPO)**

Established as a joint committee of Local Authorities in 1974, YPO is a purchasing and supply service for office supplies, stationery and general equipment. The company supplies the constituent 13 member authorities but also schools, the voluntary sector and the general public. YPO operates on a self-financing basis with no subsidies payable by any member authority. Any surpluses are used for dividend payment primarily but with some scope for re-investment.

Due to the involvement of all member authorities in the Management Committee and its increasing use of customers outside of the local authority market, the County Council does not exert a significant level of influence over YPO's activities. Analysis of the relationship for group Account purposes concludes that it is equivalent to a simple investment. As the County Council made no original investment in 1974 and has no share capital, no consolidation adjustments are necessary.

**(h) Yorwaste Limited**

The County Council owns 78% of the issued share capital of Yorwaste Limited; a company established in 1993 and based in Northallerton whose principal activity is the provision of waste disposal facilities by the operation and management of landfill sites/recycling centres. The remaining shareholder in Yorwaste Limited is the City of York Council holding 22%.

The policies of Yorwaste Limited in relation to Fixed Assets are different to that operated by the County Council. All the company's Fixed Assets are valued at historic cost less depreciation. The useful economic life of each asset is calculated individually with depreciation calculated on a straight line basis taking into account both commercial and technical obsolescence.

The total issued share capital of Yorwaste Limited is £4,526k (a total of 4,526,000 ordinary shares issued at £1 each).

The County Council has provided a loan facility to Yorwaste Limited for £7.5m. This loan is included in the County Councils Balance Sheet as a Long Term Debtor.

Yorwaste Limited has paid the County Council a dividend in 2021/22 of £0.0m (2020/21 £1.0m). Yorwaste Limited has been consolidated into North Yorkshire County Council's Group Accounts as a subsidiary.

## **FINANCIAL STATEMENTS AND RESULTS**

- 3.** The Group Accounts for the County Council are based upon the consolidation of the County Council, NYnet Limited, Yorwaste Limited and NY Highways Limited. It should be noted that although adjustments have been made to facilitate comparability between the sets of Accounts, there is a fundamental difference between the objectives of the organisations with the County Council being a non-profit making body. The figures included are based on Draft Accounts for the two bodies. These companies do not report under IFRS, rather as small unlisted companies, and their accounts are produced under UK GAAP, incorporating FRS 102 in their 2021/22 accounts.



## GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

Year to 31st March 2021			Year to 31st March 2022			
Expenditure	Income	Net		Expenditure	Income	Net
£000	£000	£000		£000	£000	£000
468,366	(356,191)	112,175	Children and Young People's Service	523,255	(364,824)	158,431
161,005	(65,163)	95,842	Business and Environmental Services	158,496	(61,771)	96,725
317,608	(140,405)	177,203	Health and Adult Services	332,561	(142,230)	190,331
92,349	(12,430)	79,919	Central Services	98,516	(20,575)	77,941
3,192	(36,779)	(33,587)	Corporate Miscellaneous	3,252	(34,320)	(31,068)
(642)	(1,371)	(2,013)	Yorwaste Limited	3,157	(4,957)	(1,800)
1,549	(954)	595	NYnet Limited	1,248	(1,239)	9
0	0	0	NY Highways	(1,828)	3,247	1,419
<b>1,043,427</b>	<b>(613,293)</b>	<b>430,134</b>	<b>Cost of Services</b>	<b>1,118,657</b>	<b>(626,669)</b>	<b>491,988</b>
			<b>Other Operating Expenditure</b>			
		38,626	Loss on Disposal of Property, Plant and Equipment			36,895
		0	Impairment of Assets Held for Sale			0
		703	Precepts of Local Precepting Authorities			719
		<u>39,329</u>				<u>37,614</u>
			<b>Financing and Investment Income and Expenditure</b>			
		27,926	Interest payable and similar charges			26,529
		(2,655)	Interest receivable and similar income			(1,988)
		41	Financial Instruments			(1,031)
		2,766	Investment Properties; revaluation and impairment			57
		163	Deficit / (Surplus) on trading activities			950
		9,430	Net interest on the net defined pension benefit liability (asset)			9,944
		<u>37,671</u>				<u>34,461</u>
			<b>Taxation and Non-Specific Grant Income (Analysis)</b>			
		(320,100)	Council Tax Income			(332,648)
		(78,061)	Non-Domestic Rates Income			(59,487)
		(35,958)	Non-Ringfenced Government Grants			(41,707)
		(115,251)	Capital Grants			(66,103)
		<u>(549,370)</u>				<u>(499,945)</u>
		<b>(42,236)</b>	<b>(Surplus) or Deficit on Provision of Services</b>			<b>64,118</b>

## GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (continued)

Year to 31st March 2021			Year to 31st March 2022		
Expenditure £000	Income £000	Net £000	Expenditure £000	Income £000	Net £000
		<b>(42,236)</b>			<b>64,118</b>
		267			410
		0			0
		<b>(41,969)</b>			<b>64,528</b>
		(2,140)			(85,893)
		5,859			13,707
		28,946			(162,490)
		<b>32,665</b>			<b>(234,676)</b>
		<b>(9,304)</b>			<b>(170,148)</b>

**GROUP MOVEMENT IN RESERVES STATEMENT**

	Total Usable Reserves £000	Total Unusable Reserves £000	Total Authority Reserves £000	County Council's Share of Subsidiaries £000	Minority Share of Reserves £000	Total Group Reserves £000
<b><u>Movement in Reserves during 2021/22</u></b>						
<b>Balance at 31st March 2021</b>	<b><u>(341,285)</u></b>	<b><u>(770,871)</u></b>	<b><u>(1,112,156)</u></b>	<b><u>5,640</u></b>	<b><u>(1,797)</u></b>	<b><u>(1,108,313)</u></b>
Total Comprehensive Expenditure and Income	63,732	(234,676)	(170,944)	1,023	(168)	(170,089)
Adjustments between accounting basis and funding basis under regulations	(92,803)	92,803	0	0	0	0
<b>Net (Increase) / Decrease before Transfers</b>	<b><u>(29,071)</u></b>	<b><u>(141,873)</u></b>	<b><u>(170,944)</u></b>	<b><u>1,023</u></b>	<b><u>(168)</u></b>	<b><u>(170,089)</u></b>
<b>Balance at 31st March 2022</b>	<b><u>(370,356)</u></b>	<b><u>(912,744)</u></b>	<b><u>(1,283,100)</u></b>	<b><u>6,663</u></b>	<b><u>(1,965)</u></b>	<b><u>(1,278,402)</u></b>
<b><u>Movement in Reserves during 2020/21</u></b>						
<b>Balance at 31st March 2020</b>	<b><u>(249,392)</u></b>	<b><u>(853,804)</u></b>	<b><u>(1,103,196)</u></b>	<b><u>5,801</u></b>	<b><u>(1,614)</u></b>	<b><u>(1,099,009)</u></b>
Reporting of Schools Budget Deficit to new DSG Adjustment Account at 31 March 2020	(1,542)	1,542	0	0	0	0
<b>Restated Balance 31 March 2020</b>	<b><u>(250,934)</u></b>	<b><u>(852,262)</u></b>	<b><u>(1,103,196)</u></b>	<b><u>5,801</u></b>	<b><u>(1,614)</u></b>	<b><u>(1,099,009)</u></b>
Total Comprehensive Expenditure and Income	(41,625)	32,665	(8,960)	(161)	(183)	(9,304)
Adjustments between accounting basis and funding basis under regulations	(48,726)	48,726	0	0	0	0
<b>Net (Increase) / Decrease before Transfers</b>	<b><u>(90,351)</u></b>	<b><u>81,391</u></b>	<b><u>(8,960)</u></b>	<b><u>(161)</u></b>	<b><u>(183)</u></b>	<b><u>(9,304)</u></b>
<b>Balance at 31st March 2021</b>	<b><u>(341,285)</u></b>	<b><u>(770,871)</u></b>	<b><u>(1,112,156)</u></b>	<b><u>5,640</u></b>	<b><u>(1,797)</u></b>	<b><u>(1,108,313)</u></b>

**GROUP BALANCE SHEET AS AT 31ST MARCH 2022**

31st March 2021 £000		31st March 2022 £000
1,661,206	Property, Plant and Equipment (note 3)	1,689,278
49,419	Investment Property	47,559
5,298	Intangible Assets	4,870
6,581	Long Term Investments	7,112
11,451	Long Term Debtors	17,476
<b>1,733,955</b>	<b>Long Term Assets</b>	<b>1,766,295</b>
422,073	Short Term Investments	348,542
170	Assets held for sale	170
2,702	Inventories	2,459
161,897	Short Term Debtors (note 5)	189,215
68,642	Cash and Cash Equivalents (note 4)	85,856
0	Current Tax Assets	0
<b>655,484</b>	<b>Current Assets</b>	<b>626,242</b>
(212,272)	Short Term Borrowing	(140,275)
(132,688)	Short Term Creditors (note 6)	(131,180)
(3,948)	PFI/PPP Liability repayable within 12 months	(4,024)
(2,877)	Provisions to be used within 12 months	(2,723)
(13)	Finance Lease repayable within 12 months	(14)
(9,201)	Capital Grant Receipts in Advance	(1,159)
<b>(360,999)</b>	<b>Current Liabilities</b>	<b>(279,375)</b>
(32,010)	Long Term Creditors	(48,632)
(146,635)	PFI/PPP Liability repayable in excess of 12 months	(142,611)
(1,023)	Finance Lease payable in excess of 12 months	(1,009)
(496,989)	Pensions Liability	(396,953)
(19,078)	Provisions to be used in excess of 12 months	(19,947)
(223,051)	Long Term Borrowing	(209,612)
(1,341)	Capital Grant Receipts in Advance	(15,996)
<b>(920,127)</b>	<b>Long Term Liabilities</b>	<b>(834,760)</b>
<b>1,108,313</b>	<b>Net Assets</b>	<b>1,278,402</b>
341,285	Usable Reserves	370,356
770,871	Unusable Reserves	912,744
(3,843)	Reserves - Group Entities	(4,698)
<b>1,108,313</b>	<b>Total Reserves</b>	<b>1,278,402</b>

## GROUP CASH FLOW STATEMENT

31st March 2021 £000		31st March 2022 £000
<b>41,969</b>	<b>Net Surplus / (Deficit) on the Provision of Services</b>	<b>(64,528)</b>
	<b>Adjust Net Surplus / (Deficit) on the Provision of Services for non cash movements</b>	
65,506	Depreciation / Amortisation	70,314
15,438	Impairment and revaluations charged to the provision of services	42,009
37,423	Movement in Creditors	35,620
(52,067)	Movement in Debtors	(37,321)
(433)	Movement in Inventories	243
3,036	Movement in Provisions	(1,463)
34,872	Pensions Liability	62,454
44,524	Carrying Amount of Non-current Assets sold	48,668
(488)	Other non-cash items charged to the provision of services	5,045
<b>147,811</b>		<b>225,569</b>
	<b>Adjust for items included in the Net Surplus / (Deficit) on the Provision of Services that are investing and financing activities</b>	
(115,251)	Grants received for investment purposes	(66,103)
(2,480)	Proceeds from the sale of property and other assets	(2,630)
<b>(117,731)</b>		<b>(68,733)</b>
0	Equity Dividends Paid	0
0	Taxation	0
<b>72,049</b>	<b>Net cash flows from Operating Activities</b>	<b>92,308</b>
	<b>Investing Activities</b>	
(96,726)	Purchase of Property, Plant and Equipment and Intangible Assets	(97,654)
(1,089,050)	Purchase of Short Term and Long Term investments	(650,090)
2,480	Proceeds from the Sale of Property (and other Assets)	2,621
1,044,429	Proceeds from Short Term and Long Term Investments	714,000
92,254	Other receipts for investing activities	50,753
<b>(46,613)</b>	<b>Net cash flows from Investing Activities</b>	<b>19,630</b>
	<b>Financing Activities</b>	
(138)	Cash receipts of Short and Long Term Borrowing	(489)
(3,393)	Other receipts from Financing Activities	(9,084)
(3,516)	Repayment of the outstanding liability of Finance Lease and similar arrangements	(3,961)
(56,135)	Repayment of Short and Long Term Borrowing	(81,104)
(467)	Other payments for Financing Activities	(86)
<b>(63,649)</b>	<b>Net cash flows for Financing Activities</b>	<b>(94,724)</b>
<b>(38,213)</b>	<b>Net Increase / (decrease) in Cash and Cash Equivalents</b>	<b>17,214</b>
106,855	Cash and Cash Equivalents at the beginning of the reporting period	68,642
68,642	Cash and Cash Equivalents at the end of the reporting period	85,856
<b>(38,213)</b>		<b>17,214</b>

## NOTES TO THE GROUP STATEMENTS

### 1. Expenditure and Funding Analysis 2021/22

	Net Expenditure £000	Movement to Earmarked Reserves £000	Net Expenditure Chargeable to the General Fund £000	Adjustments between the Funding and Accounting Basis £000	Net Expenditure in the Comprehensive Income and Expenditure Statement £000
Children and Young People's Service	85,027	(3,577)	81,450	76,981	158,431
Business and Environmental Services	74,047	710	74,757	21,968	96,725
Health and Adult Services	180,268	(3,769)	176,499	13,832	190,331
Central Services	66,750	(899)	65,851	12,090	77,941
Corporate Miscellaneous	(14,165)	(26,550)	(40,715)	9,647	(31,068)
NYES	0	492	492	(492)	0
Yorwaste Limited	(1,800)	0	(1,800)	0	(1,800)
NYnet Limited	9	0	9	0	9
NY Highways	1,419	0	1,419	0	1,419
<b>Net Cost of Service</b>	<b>391,555</b>	<b>(33,593)</b>	<b>357,962</b>	<b>134,026</b>	<b>491,988</b>
Other Operating Income and Expenditure	0	0	0	37,614	37,614
Financing and Investment Income and Expenditure	817	0	817	33,644	34,461
Taxation and non specific Income and Expenditure	(403,365)	(1,315)	(404,680)	(95,265)	(499,945)
Tax Expenses	410	0	410	0	410
<b>(Surplus) or Deficit</b>	<b>(10,583)</b>	<b>(34,908)</b>	<b>(45,491)</b>	<b>110,019</b>	<b>64,528</b>
Opening Group Balance			(271,427)		
Less/Plus Surplus or (Deficit) on Group in Year			(45,491)		
Closing Group Balance at 31 March 2022			<b>(316,918)</b>		
General Working Balance			(28,005)		
Earmarked Reserves			(293,611)		
Group Reserves			4,698		
			<b>(316,918)</b>		

Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts

	Adjustments for Capital Purposes £000	Net change for the Pensions Adjustments £000	Other Differences £000	Total Adjustments £000
Children and Young People's Service	59,466	19,178	(1,663)	76,981
Business and Environmental Services	41,579	4,623	(24,234)	21,968
Health and Adult Services	3,903	11,983	(2,054)	13,832
Central Services	4,018	10,979	(2,907)	12,090
Corporate Miscellaneous	0	1,156	8,491	9,647
NYES	0	4,591	(5,083)	(492)
Yorwaste Limited	0	0	0	0
NYnet Limited	0	0	0	0
NY Highways	0	0	0	0
<b>Net Cost of Services</b>	<b>108,966</b>	<b>52,510</b>	<b>(27,450)</b>	<b>134,026</b>
Other Operating Income and Expenditure	36,954	0	719	37,673
Financing and Investment Income and Expenditure	0	9,944	23,700	33,644
Taxation and non specific income and Expenditure	0	0	(95,265)	(95,265)
<b>Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services</b>	<b>145,920</b>	<b>62,454</b>	<b>(98,296)</b>	<b>110,078</b>

Comparative Expenditure and Funding Analysis 2020/21

	Net Expenditure £000	Movement to Earmarked Reserves £000	Net Expenditure Chargeable to the General Fund £000	Adjustments between the Funding and Accounting Basis £000	Net Expenditure in the Comprehensive Income and Expenditure Statement £000
Children and Young People's Service	80,847	(10,235)	70,612	41,563	112,175
Business and Environmental Services	73,166	3,249	76,415	19,427	95,842
Health and Adult Services	172,285	(3,814)	168,471	8,732	177,203
Central Services	70,291	2,342	72,633	7,286	79,919
Corporate Miscellaneous	(12,268)	(30,769)	(43,037)	9,450	(33,587)
NYES	0	388	388	(388)	0
NYnet Limited	595	0	595	0	595
Yorwaste Limited	(2,013)	0	(2,013)	0	(2,013)
<b>Net Cost of Services</b>	<b>382,903</b>	<b>(38,839)</b>	<b>344,064</b>	<b>86,070</b>	<b>430,134</b>
Other Operating Income and Expenditure	0	0	0	<del>39,329</del>	<del>39,329</del>
Financing and Investment Income & Expenditure	807	0	807	36,864	37,671
Taxation and non specific income and Expenditure	(393,409)	(3,097)	(396,506)	(152,864)	(549,370)
Tax Expenses	267	0	267	0	267
<b>(Surplus) or Deficit</b>	<b>(9,432)</b>	<b>(41,936)</b>	<b>(51,368)</b>	<b>9,399</b>	<b>(41,969)</b>
Opening Group Balance			(220,059)		
Less/Plus Surplus or (Deficit) on Group in Year			(51,368)		
Closing Group Balance at 31 March 2021			<b>(271,427)</b>		
General Working Balance			(27,868)		
Earmarked Reserves			(247,402)		
Group Reserves			3,843		
			<b>(271,427)</b>		



Comparator Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts 2020/21

	Adjustments for Capital Purposes £000	Net change for the Pensions Adjustments £000	Other Differences £000	Total Adjustments £000
Children and Young People's Service	29,589	8,816	3,158	41,563
Business and Environmental Services	39,748	2,205	(22,526)	19,427
Health and Adult Services	3,017	5,698	17	8,732
Central Services	7,331	5,428	(5,473)	7,286
Corporate Miscellaneous	0	1,176	8,274	9,450
NYES	0	2,119	(2,507)	(388)
NYnet Limited	0	0	0	0
Yorwaste Limited	0	0	0	0
<b>Net Cost of Services</b>	<b>79,685</b>	<b>25,442</b>	<b>(19,057)</b>	<b>86,070</b>
Other Operating Income and Expenditure	<del>38,626</del>	<del>0</del>	<del>703</del>	<del>39,329</del>
Financing and Investment Income and Expenditure	0	9,430	27,434	36,864
Taxation and non specific income and Expenditure	0	0	(152,864)	(152,864)
<b>Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services</b>	<b>118,311</b>	<b>34,872</b>	<b>(143,784)</b>	<b>9,399</b>

2. The Individual Group Companies together with consolidating adjustments are identified within the following schedules for the Comprehensive Income and Expenditure Statement and the respective Balance Sheets.

Summarised Income and Expenditure Statements for the period to  
31st March 2022

	NYCC £000	NYnet Limited £000	Yorwaste Limited £000	NY Highways £000	Consolidation Adjustments £000	Group £000
<b>Cost of Service</b>	492,360	9	(1,604)	538	0*	491,988
<b>Other Operating Expenditure</b>						
Loss on Disposal of Property, Plant and Equipment	36,954	0	0	(59)	0	36,895
Impairment of Assets Held for Sale	0	0	0	0	0	0
Precepts of Local Precepting Authorities	719	0	0	0	0	719
	37,673	0	0	(59)	0	37,614
<b>Financing and Investment Income and Expenditure</b>						
Interest payable and similar charges	26,188	0	597	312	(568)	26,529
Interest receivable and similar income	(2,464)	(91)	(1)	0	568	(1,988)
Financial Instruments	(1,031)	0	0	0	0	(1,031)
Investment Properties; revaluation and impairment	57	0	0	0	0	57
Surplus of trading activities	950	0	0	0	0	950
Net interest on the defined benefit liability (asset)	9,944	0	0	0	0	9,944
	33,644	(91)	596	312	0	34,461
Taxation and Non-Specific Grant Income	(499,945)	0	0	0	0	(499,945)
<b>(Surplus) / Deficit on Provision of Services</b>	<b>63,732</b>	<b>(82)</b>	<b>(1,008)</b>	<b>791</b>	<b>0</b>	<b>64,118</b>
Tax Expenses	0	(40)	450	0	0	410
Interim Dividend	0	0	0	0	0	0
<b>Group (Surplus) / Deficit</b>	<b>63,732</b>	<b>(122)</b>	<b>(558)</b>	<b>791</b>	<b>0</b>	<b>64,528</b>
(Surplus) / Deficit on Revaluation of Fixed Assets	(85,893)	0	0	0	0	(85,893)
Impairment losses on non-current assets charged to the Revaluation Reserve	13,707	0	0	0	0	13,707
Remeasurements of the Net Defined Benefit Liability	(162,490)	0	0	0	0	(162,490)
<b>Other Comprehensive Income and Expenditure</b>	<b>(234,676)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(234,676)</b>
<b>Total Comprehensive Income and Expenditure</b>	<b>(170,944)</b>	<b>(122)</b>	<b>(558)</b>	<b>791</b>	<b>0</b>	<b>(170,148)</b>

\* Gross Expenditure and Gross Income for the Group included consolidation adjustments of £45.2m

Balance Sheet as at 31st March 2022

	NYCC £000	NYnet Limited £000	Yorwaste Limited £000	NY Highways £000	Consolidation Adjustments £000	Group £000
Property, Plant and Equipment	1,652,837	15,656	13,939	6,849	0	1,689,281
Investment Property	47,559	0	0	0	0	47,559
Intangible Assets	4,870	0	0	0	0	4,870
Long Term Investments	11,130	0	0	0	(4,018)	7,112
Long Term Debtors	31,468	0	0	0	(13,992)	17,476
<b>Long Term Assets</b>	<b>1,747,864</b>	<b>15,656</b>	<b>13,939</b>	<b>6,849</b>	<b>(18,010)</b>	<b>1,766,298</b>
Short Term Investments	348,374	0	168	0	0	348,542
Inventories	1,536	312	0	611	0	2,459
Short Term Debtors	153,777	13,045	7,172	3,442	11,779	189,215
Cash and Cash Equivalents	74,152	16	7,955	3,733	0	85,856
Assets held for sale	170	0	0	0	0	170
Current Tax Assets	0	0	0	0	0	0
<b>Current Assets</b>	<b>578,009</b>	<b>13,373</b>	<b>15,295</b>	<b>7,786</b>	<b>11,779</b>	<b>626,242</b>
Short Term Borrowing	(146,260)	0	0	0	5,985	(140,275)
Short Term Creditors	(97,356)	(1,857)	(6,295)	(7,908)	(17,764)	(131,180)
PF/PPP Liability repayable within 12 months	(4,024)	0	0	0	0	(4,024)
Finance Lease repayable within 12 months	(14)	0	0	0	0	(14)
Provisions to be used within 12 months	(2,723)	0	0	0	0	(2,723)
Capital Grant Receipts in Advance	(1,159)	0	0	0	0	(1,159)
<b>Current Liabilities</b>	<b>(251,536)</b>	<b>(1,857)</b>	<b>(6,295)</b>	<b>(7,908)</b>	<b>(11,779)</b>	<b>(279,375)</b>
Long Term Creditors	(13,191)	(35,441)	0	0	0	(48,632)
PF/PPP Liability repayable in excess of 12 months	(142,611)	0	0	0	0	(142,611)
Finance Lease repayable in excess of 12 months	(1,009)	0	0	0	0	(1,009)
Pension Liability	(396,953)	0	0	0	0	(396,953)
Provisions to be used in excess of 12 months	(12,977)	0	(6,970)	0	0	(19,947)
Long Term Borrowing	(208,500)	0	(7,144)	(7,960)	13,992	(209,612)
Capital Grant Receipts in Advance	(15,996)	0	0	0	0	(15,996)
<b>Long Term Liabilities</b>	<b>(791,237)</b>	<b>(35,441)</b>	<b>(14,114)</b>	<b>(7,960)</b>	<b>13,992</b>	<b>(834,760)</b>
<b>Net Assets</b>	<b>1,283,100</b>	<b>(8,269)</b>	<b>8,825</b>	<b>(1,233)</b>	<b>(4,018)</b>	<b>1,278,405</b>
Usable Reserves	370,356	0	0	0	0	370,356
Unusable Reserves	(912,744)	0	0	0	0	(912,744)
Reserves - Group Entities	0	(8,269)	8,822	(1,233)	(4,018)	(4,698)
<b>Total Reserves</b>	<b>1,283,100</b>	<b>(8,269)</b>	<b>8,822</b>	<b>(1,233)</b>	<b>(4,018)</b>	<b>1,278,402</b>

### 3. Movement in Property, Plant and Equipment

	Aggregated Land and Buildings £000	Vehicles, Plant and Equipment £000	Infrastructure £000	Landfill Site Development & Restoration Costs £000	Total £000
<b>Cost of Valuation</b>					
As at 1st April 2021	921,021	144,438	1,011,068	37,119	2,113,646
Landfill Site Restoration Costs Adjustment	(314)	(3,400)	0	1	(3,713)
Additions	9,206	23,722	67,706	108	100,742
Disposals	(40,237)	(11,573)	(8,494)	0	(60,304)
Revaluations / (Impairments)					
Recognised in the Revaluation Reserve	72,062	0	0	0	72,062
Recognised in Provision of Services	(60,376)	0	0	0	(60,376)
<b>As at 31st March 2022</b>	<b>901,362</b>	<b>153,187</b>	<b>1,070,280</b>	<b>37,228</b>	<b>2,162,057</b>
<b>Depreciation and Impairments</b>					
As at 1st April 2021	(44,165)	(131,696)	(242,934)	(33,645)	(452,440)
Year on Year Adjustments		2,794		(2)	2,792
Charge for the year	(35,320)	(3,535)	(28,509)	(798)	(68,162)
Disposals	0	3,340	8,494		11,834
Revaluations / (Impairments)					
Recognised in the Revaluation Reserve	1,123	0	0	0	1,123
Recognised in Provision of Services	32,074	0	0	0	32,074
Yorwaste Asset Impairment	0	0	0	0	0
<b>As at 31st March 2022</b>	<b>(46,288)</b>	<b>(129,097)</b>	<b>(262,949)</b>	<b>(34,445)</b>	<b>(472,779)</b>
<b>Balance Sheet Net Amount at 31st March 2022</b>	<b>855,074</b>	<b>24,090</b>	<b>807,331</b>	<b>2,783</b>	<b>1,689,278</b>
<b>Balance Sheet Net Amount at 31st March 2021</b>	<b>876,856</b>	<b>12,742</b>	<b>768,134</b>	<b>3,474</b>	<b>1,661,206</b>

## Comparative Movements in 2020/21

	Aggregated Land and Buildings £000	Vehicles, Plant and Equipment £000	Infrastructure £000	Landfill Site Development & Restoration Costs £000	Total £000
<b>Cost of Valuation</b>					
As at 1st April 2020	991,154	140,895	940,215	36,942	2,109,206
Landfill Site Restoration Costs Adjustment	226	(441)	0	43	(172)
Additions	14,317	4,439	71,963	134	90,853
Disposals	(43,707)	(455)	(1,110)	0	(45,272)
Revaluations / (Impairments)					
Recognised in the Revaluation Reserve	(1,393)	0	0	0	(1,393)
Recognised in Provision of Services	(39,576)	0	0	0	(39,576)
<b>As at 31st March 2021</b>	<b>921,021</b>	<b>144,438</b>	<b>1,011,068</b>	<b>37,119</b>	<b>2,113,646</b>
<b>Depreciation and Impairments</b>					
As at 1st April 2020	(44,505)	(128,154)	(217,228)	(32,829)	(422,716)
Year on Year Adjustments		211		(40)	171
Charge for the year	(33,512)	(3,753)	(26,816)	(776)	(64,857)
Disposals	0	0	1,110		1,110
Revaluations / (Impairments)					
Recognised in the Revaluation Reserve	1,070	0	0	0	1,070
Recognised in Provision of Services	32,782	0	0	0	32,782
Yorwaste Asset Impairment	0	0	0	0	0
<b>As at 31st March 2021</b>	<b>(44,165)</b>	<b>(131,696)</b>	<b>(242,934)</b>	<b>(33,645)</b>	<b>(452,440)</b>
<b>Balance Sheet Net Amount at 31st March 2021</b>	<b>876,856</b>	<b>12,742</b>	<b>768,134</b>	<b>3,474</b>	<b>1,661,206</b>
<b>Balance Sheet Net Amount at 31st March 2020</b>	<b>946,649</b>	<b>12,741</b>	<b>722,987</b>	<b>4,113</b>	<b>1,686,491</b>

#### 4. Cash and Cash Equivalents

	31st March 2022 £000	31st March 2021 £000
Bank current accounts and cash held by the County Council	10,262	9,379
Short term / call deposits, inc. Cash Balances held by Group Entities	<u>75,594</u>	<u>59,263</u>
Total Cash and Cash Equivalents	<u>85,856</u>	<u>68,642</u>

#### 5. Short Term Debtors

	31st March 2022		31st March 2021	
	£000	£000	£000	£000
Government Entities				
Central Government Bodies	13,666		11,618	
Other Local Authorities	41,015		30,803	
NHS Bodies	<u>17,522</u>	72,203	<u>17,269</u>	59,690
General Debtors (including Public Corporations and Trading Funds)		107,181		96,455
Payments in Advance		<u>25,659</u>		<u>20,540</u>
		205,043		176,685
Less: Bad Debts Provision		<u>(15,828)</u>		<u>(14,788)</u>
Total Short Term Debtors		<u>189,215</u>		<u>161,897</u>

#### 6. Short Term Creditors

	31st March 2022		31st March 2021	
	£000	£000	£000	£000
Government Entities				
Central Government Bodies	11,839		12,675	
Other Local Authorities	13,128		32,649	
NHS Bodies	<u>857</u>	25,824	<u>1,942</u>	47,266
General Creditors (including Public Corporations and Trading Funds)		73,691		54,990
Income in Advance		<u>31,665</u>		<u>30,432</u>
Total Short Term Creditors		<u>131,180</u>		<u>132,688</u>

## 7. Provisions

	Changes during the year				Balance as at 31st March 2022 £000	To be used		
	Balance as at 31st March 2021 £000	Provision Made £000	Provision Used £000	Provision Written Down £000		Within 1 year £000	In excess of 1 year £000	Total £000
Insurance	8,057	720	(1,160)	0	7,617	2,539	5,078	7,617
Highways Advance Payments	7,745	1,538	(1,465)	0	7,818	0	7,818	7,818
Other	273	0	(8)	0	265	184	81	265
	16,075	2,258	(2,633)	0	15,700	2,723	12,977	15,700
Yorwaste Limited - Restoration	<del>1,702</del>	<del>0</del>	<del>545</del>	<del>0</del>	<del>2,247</del>	<del>0</del>	<del>2,247</del>	<del>2,247</del>
Yorwaste Limited - Aftercare	<del>4,178</del>	<del>0</del>	<del>545</del>	<del>0</del>	<del>4,723</del>	<del>0</del>	<del>4,723</del>	<del>4,723</del>
	21,955	2,258	(1,543)	0	22,670	2,723	19,947	22,670

### Comparative Movements in 2020/21

	Changes during the year				Balance as at 31st March 2021 £000	To be used		
	Balance as at 31st March 2020 £000	Provision Made £000	Provision Used £000	Provision Written Down £000		Within 1 year £000	In excess of 1 year £000	Total £000
Insurance	6,522	2,858	(1,323)	0	8,057	2,685	5,372	8,057
Highways Advance Payments	6,487	3,285	(2,027)	0	7,745	0	7,745	7,745
Other	223	50	0	0	273	192	81	273
	13,232	6,193	(3,350)	0	16,075	2,877	13,198	16,075
Yorwaste Limited - Restoration	<del>1,799</del>	<del>0</del>	<del>(97)</del>	<del>0</del>	<del>1,702</del>	<del>0</del>	<del>1,702</del>	<del>1,702</del>
Yorwaste Limited - Aftercare	<del>4,276</del>	<del>0</del>	<del>(98)</del>	<del>0</del>	<del>4,178</del>	<del>0</del>	<del>4,178</del>	<del>4,178</del>
	19,307	6,193	(3,545)	0	21,955	2,877	19,078	21,955

**NORTH YORKSHIRE PENSION FUND**  
**FUND ACCOUNT FOR THE YEAR ENDED 31ST MARCH 2022**

PLEASE NOTE NORTH YORKSHIRE PENSION FUND ACCOUNTS NOT YET FINALISED –  
 UPDATED DOCUMENT TO FOLLOW AS PER COVERING REPORT.

2020/21		2021/22	
£000		£000	£000
	<b>CONTRIBUTIONS AND BENEFITS</b>		
	<b>Contributions</b>		
98,843	Employers - Normal	0	
1,271	- Deficit	0	
1,773	- Early Retirement Costs Recharged	0	
31,095	Employees - Normal	0	
100	- Additional Voluntary	0	
133,082	<b>Total Contributions Receivable (note 7)</b>		0
10,575	<b>Transfers in (note 8)</b>		0
	<b>Less</b>		
	<b>Benefits</b>		
(95,946)	Pensions	0	
(22,293)	Commutation and Lump Sum Retirement Benefits	0	
(3,322)	Lump Sums Death Benefits	0	
(121,561)	<b>Total Benefits Payable (note 9)</b>		0
	<b>Leavers</b>		
(387)	Refunds to Members Leaving Service	0	
(7,992)	Transfers Out	0	
(8,379)	<b>Total Payments on Account of Leavers (note 10)</b>		0
(3,199)	<b>Management Expenses (note 11)</b>		0
10,518	<b>Net additions/(withdrawals) from dealings with Members</b>		0
	<b>RETURNS ON INVESTMENTS</b>		
4,213	Investment income (note 12)		0
0	Taxation (note 12a)		0
(28,249)	Investment management costs (note 11)		0
982,096	Change in market value of investments (note 14a)		0
958,060	<b>Net returns on investments</b>		0
968,578	<b>Net increase/ (decrease) in the Fund during the year</b>		0
3,541,535	<b>Opening Net Assets of the Fund</b>		4,510,113
4,510,113	<b>Closing Net Assets of the Fund</b>		4,510,113



## NORTH YORKSHIRE PENSION FUND – NET ASSETS STATEMENT

31st March 2021 £000		31st March 2022 £000
	<b>INVESTMENT ASSETS</b>	
337,682	Fixed Interest Securities	0
1,182	Equities	0
3,767,819	Pooled Investments	0
279,864	Pooled Property Investments	0
<u>4,386,547</u>		<u>0</u>
105,209	Cash Deposits	0
2,129	Investment Debtors	0
<u>4,493,885</u>	<b>TOTAL INVESTMENT ASSETS</b>	<u>0</u>
	<b>INVESTMENT LIABILITIES</b>	
<u>0</u>	<b>TOTAL INVESTMENT LIABILITIES</b>	<u>0</u>
<u>4,493,885</u>	<b>NET INVESTMENT ASSETS (note 14a)</b>	<u>0</u>
203	<b>LONG-TERM DEBTORS</b>	0
	<b>CURRENT ASSETS</b>	
10,791	Contributions due from employers	0
1,288	Other Non-Investment Debtors	0
11,494	Cash	0
<u>23,573</u>	<b>TOTAL CURRENT ASSETS</b>	<u>0</u>
	<b>CURRENT LIABILITIES</b>	
<u>(7,548)</u>	Non-Investment Creditors	<u>0</u>
<u>(7,548)</u>	<b>TOTAL CURRENT LIABILITIES</b>	<u>0</u>
<u>4,510,113</u>	<b>TOTAL NET ASSETS (note 14c)</b>	<u>0</u>

The accounts summarise the transactions of the Fund and deal with the net assets. They do not take account of the obligations to pay pensions and benefits which fall after the end of the Fund year.

**NOTES TO THE NORTH YORKSHIRE PENSION FUND ACCOUNTS**  
**FOR THE YEAR ENDED 31ST MARCH 2022**

**1. Description of the Fund**

The North Yorkshire Pension Fund (NYPF or “the Fund”) is part of the Local Government Pension Scheme (LGPS) and is administered by North Yorkshire County Council (NYCC). The County Council is the reporting entity for the Fund.

The following description of the Fund is a summary only. For more detail, refer to the NYPF Annual Report 2021/22 and the statutory powers underpinning the Scheme, namely the Public Service Pensions Act 2013 and the Local Government Pension Scheme (LGPS) Regulations.

**(a) General**

The Fund is governed by the Public Service Pensions Act 2013 and is administered in accordance with the following secondary legislation:

- the LGPS Regulations 2013 (as amended)
- the LGPS (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended)
- the LGPS (Management and Investment of Funds) Regulations 2016

It is a contributory defined benefit pension scheme administered by NYCC to provide pensions and other benefits for pensionable employees of NYCC, other local authorities in North Yorkshire and a range of other scheduled and admitted bodies within the county area. Teachers, police officers and fire fighters are not included as they come within other national pension schemes.

The Fund is overseen by the Pension Fund Committee, which is a committee of NYCC.

**(b) Membership**

Membership of the LGPS is voluntary and employees are free to choose whether to join the Fund, remain in the Fund or make their own personal arrangements outside the Scheme.

Organisations participating in NYPF include:

- scheduled bodies, which are local authorities, academy trusts and similar bodies whose staff are automatically entitled to be members of the Fund
- admitted bodies, which are other organisations that participate in the Fund under an admission agreement between the Fund and the relevant organisation. Admitted bodies include voluntary, charitable and similar bodies or private contractors undertaking a local authority function following outsourcing to the private sector.

At 31 March 2022 there were xxx contributing employer organisations within NYPF including the County Council itself, and over xx,xxx individual members, as detailed below.

**xx Scheduled Bodies including xx Academies**

Ainsty 2008 Internal Drainage Board  
Askham Bryan College  
Chief Constable (North Yorkshire Police)  
City of York Council  
Craven College  
Craven District Council

North Yorkshire Police and Crime Commissioner  
Northallerton & Romanby Joint Burial Board  
Northallerton Town Council  
Norton on Derwent Town Council  
Pickering Town Council  
Richmond Town Council

Easingwold Town Council  
Filey Town Council  
Foss 2008 Internal Drainage Board  
Fulford Parish Council  
Glusburn Parish Council  
Great Ayton Parish Council  
Hambleton District Council  
Harrogate Borough Council  
Haxby Town Council  
Hunmanby Parish Council  
Knaresborough Town Council  
Malton Town Council  
North York Moors National Park Authority  
North Yorkshire County Council  
North Yorkshire Fire & Rescue

Richmondshire District Council  
Ripon City Council  
Ryedale District Council  
Scarborough Borough Council  
Scarborough Sixth Form College  
Selby College  
Selby District Council  
Selby Town Council  
Skipton Town Council  
Sutton in Craven Parish Council  
Tadcaster Town Council  
Vale of Pickering Internal Drainage Board  
Whitby Town Council  
York College  
Yorkshire Dales National Park Authority

### **Academy Trusts**

Arete Learning Trust - Northallerton School  
Arete Learning Trust - Richmond School  
Arete Learning Trust - Stokesley Academy  
Bishop Konstant Catholic Academy Trust  
Bishop Wheeler Catholic Academy Trust  
Dales Academies Trust  
DRET – Thomas Hinderwell Primary Academy  
Ebor Academy Trust (pooled from 1.4.20)  
Elevate MAT  
Enquire Learning Trust - East Whitby Primary  
Enquire Learning Trust - Roseberry Primary  
Enquire Learning Trust - Stakesby Primary  
Enquire Learning Trust - Stokesley CP School  
Evolution SLT – Norton College  
Great Smeaton Academy Primary School  
Hope Learning Trust (pooled from 1.4.20)  
Huntington Primary Academy  
Lingfield Education Trust - Cambrai Primary School  
Moorlands Learning Trust  
Nicholas Postgate Catholic Academy Trust  
Northern Star Academies Trust (pooled from 01.04.20)  
Outwood Grange A.T. - Easingwold

Outwood Grange A.T. - Greystone CP School  
Outwood Grange A.T. - Outwood Academy Ripon  
Pathfinder MAT  
Red Kite Learning Trust Pooled  
Rodillian MAT - Brayton High School  
Rossett School Academy  
Ryedale Learning Trust  
St Margaret Clitherow Catholic Academy Trust  
Scalby Learning Trust - Friarage Primary  
Scalby Learning Trust - Newby & Scalby Primary  
Scalby Learning Trust - Scalby School  
Scarborough UTC  
Selby Educational Trust  
South Bank MAT  
South Craven Academy  
South York MAT  
STAR MAT  
Wellspring Academy Trust  
  
Woodlands Academy Trust  
Yorkshire Causeway Schools Trust  
Yorkshire Collaborative Academy Trust  
  
Yorkshire Endeavour Academy Trust

### **xx Admitted Bodies**

ABM Catering Ltd  
Absolutely Catering Ltd  
Align Property Partners Ltd

ISS Mediclean Ltd  
Lark T/A Betterclean Services  
Lifeways Community Care Ltd

Aramark Ltd  
 Beyond Housing  
 Bulloughs Cleaning Ltd  
 Cater Link Ltd  
 Catering Academy Ltd  
 Chartwells Compass  
 Churchill Contract Services Ltd  
 Churchill Security Ltd  
 City of York Trading Ltd  
 Elite  
 Everyone Active (SLM Scarborough)  
 Explore York Libraries and Archives  
 Gough and Kelly Security Ltd  
 Greenwich Leisure Ltd  
 Grosvenor Facilities Management  
 Hexagon Care  
 Human Support Group Ltd  
 Hutchison Catering Ltd  
 Independent Cleaning Services

Make It York  
 Mellors  
 RCCN Ltd  
 Richmondshire Leisure Trust  
 Ringway  
 Sanctuary Housing Association  
 Springfield Home Care  
 Streamline Taxis  
 University of Hull (Scarborough)  
 Urbaser Ltd  
 Veritau Ltd  
 Veritau North Yorkshire Ltd  
 Welcome to Yorkshire  
 Wigan Leisure and Culture Trust  
 York Archaeological Trust Ltd  
 York Mind  
 York Museums and Galleries Trust  
 York St John University

Active, pensioner and deferred pensioner numbers, split between NYCC as the Administering Authority and all other employers were as follows:

	31st March 2022 No.	31st March 2021 No.
Number of Employers with Active Members	0	129
Employees in the Fund		
NYCC	0	15,968
Other employers	0	17,672
Total	<u>0</u>	<u>33,640</u>
Pensioners		
NYCC	0	13,839
Other employers	0	11,580
Total	<u>0</u>	<u>25,419</u>
Deferred Pensioners		
NYCC	0	24,271
Other employers	0	14,565
Total	<u>0</u>	<u>38,836</u>

**(c) Funding**

Benefits are funded by contributions and investment earnings. Contributions are made by active members of the Fund in accordance with the LGPS Regulations 2013 and range from x.x% to xx.x% of pensionable pay for the financial year ended 31 March 2022. Employee contributions are matched by employers' contributions which are set based on triennial actuarial funding valuations.

The last such valuation was at 31 March 2019 and that set the contribution rates for 2020/21, 2021/22, 2022/23; details of the rates for individual employers are available on the Fund's website.

#### **(d) Benefits**

Prior to 1 April 2014 pension benefits under the LGPS up to 31 March 2014 are based on final pensionable pay and length of pensionable service.

For service up to 31 March 2008 each year worked is worth 1/80<sup>th</sup> of final pensionable salary, an automatic lump sum of three times salary is payable, and part of the annual pension can be exchanged for a one-off tax free cash payment at the rate of £12 lump sum for each £1 pension given up. For service from 1 April 2008 each year worked is worth 1/60<sup>th</sup> of final pensionable salary, there is no automatic lump sum, and part of the annual pension can be exchanged at the same rate as for service up to 31 March 2008.

From 1 April 2014 the scheme became a career average scheme whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49<sup>th</sup>. Accrued pension is uprated annually in line with CPI.

There are a range of other benefits provided under the Scheme including early retirement, disability pensions and death benefits. For more details please refer to the Publications section on the Fund's website at <https://www.nypf.org.uk/index.shtml>.

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## **2. Basis of Preparation**

The Statement of Accounts summarises the Fund's transactions for the 2021/22 financial year and its year end position as at 31 March 2022. The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The Accounts summarise the transactions of the Fund and report on the net assets available to pay pension benefits. The Accounts do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year.

## **3. Summary of Significant Accounting Policies**

### **Fund Account – Revenue Recognition**

#### **(a) Contribution Income**

Normal contributions, both from the members and from the employer, are accounted for on an accruals basis at the rate recommended by the Fund's Actuary in the payroll period to which they relate.

Employer deficit funding contributions are accounted for in the period in which they are payable under the schedule of contributions set by the Actuary or on receipt if earlier than the due date.

Employers' augmentation contributions and pension strain contributions are accounted for in the period in which the liability arises. Any amount due in year but unpaid will be classed as a current asset. Amounts due in future years are classed as long term assets.

**(b) Transfers To and From Other Schemes**

Transfer values represent the amounts received and paid during the year for members who have either joined or left the Fund during the financial year and are calculated in accordance with LGPS Regulations (see notes 8 and 10).

Individual Transfers in/out are accounted for when received/paid, which is normally when the member liability is accepted or discharged.

Transfers in from members wishing to use the proceeds of their additional voluntary contributions or other defined contribution arrangements to purchase scheme benefits are accounted for on a receipts basis and are included in Transfers In (see note 8).

Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

**(c) Investment Income**

Interest income is recognised in the Fund as it accrues, using the effective interest rate of the financial instrument as at the date of acquisition or origination. Income includes the amortisation of any discount or premium, transaction costs or other differences between the initial cost of the instrument and its value at maturity calculated on an effective interest rate basis.

Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the Net Assets Statement as a current asset.

Distributions from pooled funds are recognised at the date of issue. Any amount not received by the end of the reporting period is disclosed in the Net Assets Statement as a current asset.

Changes in the net market value of investments are recognised as income/expenditure and comprise all realised and unrealised profits/losses during the year.

**Fund Account – Expense Items**

**(d) Benefits Payable**

Pensions and lump sum benefits payable include all amounts known to be due as at the financial year end. Any amounts due but not paid are disclosed in the Net Assets Statement as current liabilities.

**(e) Taxation**

The Fund is a registered public service scheme under Section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a Fund expense as it arises.

**(f) Management expenses**

The Fund discloses its pension fund management expenses in accordance with the CIPFA guidance Accounting for Local Government Pension Scheme Management Expenses (2016), as shown below. All items of expenditure are charged to the fund on an accruals basis as follows:

Administrative expenses	All staff costs of the pensions administration team are charged direct to the Fund. Associated management,
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accommodation and other overheads are apportioned to this activity and charged as expenses to the Fund.

#### Oversight and governance

All staff costs associated with governance and oversight are charged direct to the Fund. Associated management, accommodation and other overheads are apportioned to this activity and charged as expenses to the Fund.

#### Investment management expenses

Fees of the external investment managers are set out in the respective mandates governing their appointments. Broadly, these are based on the market value of the investments under their management and therefore increase or reduce as the value of these investments change.

In addition, the Fund has negotiated with the following managers that an element of their fee will be performance related:

- Baillie Gifford & Co - Global Equities
- Hermes Investment Management- UK Property
- Arcmont (formerly Bluebay) - Private Debt
- Permira - Private Debt

Where an investment manager's fee note has not been received by the year-end date, an estimate based upon the market value of their mandate as at the end of the year is used for inclusion in the Fund accounts.

### Net Assets Statement

#### (g) Financial Assets

The investment in the LGPS asset pool, Border to Coast Pensions Partnership (BCPP), is valued at transaction price, i.e. cost, as an appropriate estimate of fair value. All other assets are included in the Net Assets Statement on a fair value basis as at the reporting date. An asset is recognised in the Net Assets Statement on the date the Fund becomes party to the contractual acquisition of the asset. From this date any gains or losses arising from the fair value of the asset are recognised by the Fund.

If valuations are not available at the reporting date, as is the case for private debt and infrastructure investments, the latest available valuation is adjusted for cashflows in the intervening period.

#### (h) Foreign Currency Transactions

Dividends, interest and purchases and sales of investments in foreign currencies have been accounted for at the spot market rates at the date of the transaction. End of year spot market exchange rates are used to value cash balances held in foreign currency bank accounts, market values of overseas investment and purchases and sales outstanding at the end of the reporting period.

#### (i) Derivatives

The Fund does not hold derivatives for speculative purposes (see note 15).

**(j) Cash and Cash Equivalents**

Cash comprises cash in hand and demand deposits, and includes amounts held by the Fund's external managers.

Cash equivalents are short term, highly liquid investments that are readily convertible into known amounts of cash and that are subject to minimal risk of changes in value.

**(k) Liabilities**

The Fund recognises liabilities at fair value as at the reporting date. A liability is recognised in the Net Assets Statement on the date the Fund becomes party to the liability. From this date any gains or losses arising from changes in the fair value of the liability are recognised by the Fund.

**(l) Actuarial Present Value of Promised Retirement Benefits**

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the Fund's Actuary in accordance with the requirements of IAS19 and relevant actuarial standards.

As permitted under the Code, the Fund has opted to disclose the actuarial present value of promised retirement benefits by way of an **Appendix** to these statements.

**(m) Additional Voluntary Contributions**

NYPF provides an Additional Voluntary Contribution (AVC) scheme for its members, the assets of which are invested separately from those of the Fund. The fund has appointed Prudential as its AVC provider. AVCs are paid to the AVC provider by employers and are specifically for providing additional benefits for individual contributors. Each AVC contributor receives an annual statement showing the amount held in their account and the movements in the year.

AVCs are not included in the Accounts in accordance with Section 4(1)(b) of the LGPS (Management and Investment of Funds) Regulations 2016 but are disclosed as a note only (see note 23).

**(n) Contingent assets and contingent liabilities**

A contingent asset arises where an event has taken place giving rise to a possible asset whose existence will only be confirmed or otherwise by the occurrence of future events.

A contingent liability arises where an event has taken place prior to the year-end giving rise to a possible financial obligation whose existence will only be confirmed or otherwise by the occurrence of future events. Contingent liabilities can also arise in circumstances where a provision would be made, except that it is not possible at the balance sheet date to measure the value of the financial obligation reliably.

Contingent assets and liabilities are not recognised in the Net Assets Statement but are disclosed by way of narrative in the notes.

**4. Critical Judgement in Applying Accounting Policies**

**Pension Fund Liability**

The Fund's liability is calculated every three years by the Actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines and in accordance with IAS19. Assumptions underpinning the valuations are agreed with the Actuary and are summarised in note 19. This estimate is subject to significant variances based on changes to the underlying assumptions.



### Investment in Border to Coast Pensions Partnership (BCPP)

The Fund's shareholding in BCPP Ltd. has been valued at transaction price i.e. cost, as an appropriate estimate of fair value. Management have made this judgement because a fair value cannot be otherwise established for these assets as at 31 March 2022, and as the pool has only been established for a short period of time and there is no market in the shares held, cost would be a reasonable and appropriate estimate of fair value. The Class A share is valued at £1 and reflects the ownership stake in the company, whilst the Class B shares represent the Fund's contribution to the company's regulatory capital requirement.

## 5. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

These Accounts require management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities at the balance sheet date and for revenue and expenses during the year. Estimates are made taking into account historical experience, current trends and other relevant factors. However, the nature of estimation means that the actual outcomes could differ from those based on these assumptions and estimates.

The item in the Net Assets Statement as at 31 March 2022 for which there is a significant risk of material adjustment being required is the actuarial present value of promised retirement benefits, which is based on assumptions on the discount rate, salary increases, retirement ages, mortality rates and the return on investments.

The effects of changing individual assumptions on the value of pension liabilities can be measured. A 0.1% increase in the discount rate would reduce liabilities by x.x% (£xx.xm), a 0.1% increase in inflation would increase liabilities by x.x% (£xx.xm), and an increase in life expectancy of one year would increase liabilities by x.x% (£xxx.xm).

## 6. Events After the End of the Reporting Period

The financial statements and notes have not been adjusted for any events taking place after 31 March 2022.

## 7. Contributions Receivable

By category

	2021/22 £000	2020/21 £000
Employees' Contributions	0	31,195
Employers' Contributions		
Normal contributions	0	98,843
Deficit recovery contributions	0	1,271
Early Retirement Recharges	0	1,541
Compensatory Added Years Recharges	0	232
Total Contributions	<u>0</u>	<u>133,082</u>

By authority

2021/22  
£000

2020/21  
£000

Contributions Receivable

North Yorkshire County Council

0 57,935

Other Scheduled Bodies

0 68,397

Admitted Bodies

0 6,750

0 133,082

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**8. Transfers In from Other Pension Funds**

All transfers in were individual transfers. There were no group transfers during the year.

**9. Benefits Payable**

2021/22  
£000

2020/21  
£000

Benefits Payable

North Yorkshire County Council

0 50,976

Other Scheduled Bodies

0 62,290

Admitted Bodies

0 8,295

0 121,561

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**10. Payments To and On Account of Leavers**

2021/22  
£000

2020/21  
£000

Leavers

Refunds to Members Leaving Service

0 387

Individual Transfers

0 7,992

Group Transfers

0 0

0 8,379

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The group transfers in 2021/22 relate to bulk transfers out to two employers.

**11. Management Expenses**

2021/22  
£000

2020/21  
£000

Administrative Costs

0 1,918

Investment Management Costs

0 28,249

Oversight and Governance Costs

0 1,281

0 31,448

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Investment Management Costs includes £x,xxxk (2020/21: £2,417k) in respect of performance-related fees payable to the Fund's investment managers and £x,xxxk in respect of transaction costs (2020/21 £5,431k).

In addition to these costs, indirect costs are incurred through the bid-offer spread on investments sales and purchases. These are reflected in the cost of acquisitions and in the proceeds from the sales of investments (see Note 14a).

**(a) Investment Management Expenses**

	2021/22 £000	2020/21 £000
Management Fees	0	15,385
Performance Related Fees	0	2,417
Custody Fees	0	340
Transactions Costs	0	5,431
Other	0	4,205
	<u>0</u>	<u>27,778</u>

**12. Investment Income**

	2021/22 £000	2020/21 £000
Income from Bonds	0	2,001
Income from Equities	0	0
Pooled Property Investments	0	1,404
Pooled Investments - Other Managed Funds	0	1,024
Interest on Cash Deposits	0	0
Other	0	(216)
	<u>0</u>	<u>4,213</u>

**(a) Taxes on Income**

	2021/22 £000	2020/21 £000
Withholding Tax on Dividends	<u>0</u>	<u>0</u>

**13. Other Fund Account Disclosures**

	2021/22 £000	2020/21 £000
Payable in respect of external audit	<u>0</u>	<u>19</u>

## 14. Investments

### (a) Reconciliation of Movements in Investments

	Value as at 31st March 2022 £000	Change in market value £000	Sale proceeds receipts £000	Purchases as at cost payments £000	Value as at 1st April 2021 £000
Fixed Interest Securities	0	0	0	0	0
Equities	0	0	0	0	0
Pooled Investments	0	0	0	0	0
Pooled Property	0	0	0	0	0
Total Invested	<u>0</u>	<u>0</u>	0	<u>0</u>	0
Cash Deposits	0	0			0
Net Investment Debtors	<u>0</u>	<u>0</u>			<u>0</u>
Net Investment Assets	<u>0</u>	<u>0</u>			<u>0</u>

	Value as at 31st March 2021 £000	Change in market value £000	Sale proceeds & derivative receipts £000	Purchases as at cost and derivative payments £000	Value as at 1st April 2020 £000
Fixed Interest Securities	337,682	15,681	(1,134,253)	987,270	468,984
Equities	1,182	(88)	88	349	833
Pooled Funds	3,767,819	957,840	(322,476)	491,133	2,641,322
Pooled Property	279,864	8,094	(4,333)	0	276,103
Total Invested	<u>4,386,547</u>	<u>981,527</u>	(1,460,974)	<u>1,478,752</u>	3,387,242
Cash Deposits	105,209	569			138,523
Net Investment Debtors	<u>2,129</u>	<u>0</u>			<u>2,727</u>
Net Investment Assets	<u>4,493,885</u>	<u>982,096</u>			<u>3,528,492</u>

**(b) Analysis of Investments**

	2021/22 £000	2020/21 £000
Fixed Interest Securities		
UK Public Sector Quoted	<u>0</u>	<u>337,682</u>
Equities		
UK Unquoted	<u>0</u>	<u>1,182</u>
	<u>0</u>	<u>1,182</u>
Pooled Investments		
UK Equity	0	377,443
UK Property	0	279,864
UK Government Bonds	0	114,983
UK Corporate Bonds	0	141,521
Multi Asset Credit	0	192,755
Overseas Equity	0	2,299,233
Private Debt	0	100,708
Insurance Linked Securities	0	164,294
Infrastructure	0	13,641
Equity Protection	0	192,738
Diversified Growth Funds - UK	<u>0</u>	<u>170,503</u>
	<u>0</u>	<u>4,047,683</u>
Total Investments (excl Derivatives)	<u>0</u>	<u>4,386,547</u>
Cash Deposits	0	105,209
Net Investment Debtors	<u>0</u>	<u>2,129</u>
Net Investment Assets	<u>0</u>	<u>4,493,885</u>

**(c) Investments analysed by Fund Manager**

	31st March 2022		31st March 2021	
	£000	%	£000	%
Investments managed by Border to Coast				
Pension Partnership:				
BCPP - Global Equity Alpha	0	26.8	1,208,259	26.8
BCPP - UK Equities	0	3.8	172,881	3.8
BCPP - Index Linked Gilt Fund	0	3.1	141,521	3.1
BCPP - Investment Grade Credit	0	2.5	114,983	2.5
BCPP - Infrastructure	0	0.2	9,223	0.2
BCPP - Private Debt	0	0.1	5,332	0.1
BCPP - Infrastructure 2	0	0.1	4,418	0.1
BCPP - UK Unquoted Equities	0	0.0	1,182	0.0
	<u>0</u>	<u>36.6</u>	<u>1,657,799</u>	<u>36.6</u>
Investments managed outside of Border to Coast Pensions Partnership:				
Baillie Gifford & Co. - LTGG	0	16.8	761,048	16.8
M&G Investments	0	7.6	341,823	7.6
Veritas	0	6.1	273,800	6.1
Dodge & Cox	0	5.8	260,688	5.8
PIMCO	0	4.3	192,755	4.3
LGIM Equity Protection	0	4.3	192,738	4.3
Threadneedle	0	3.8	173,158	3.8
Newton Investments	0	3.8	170,503	3.8
NYCC Treasury Management	0	2.2	100,184	2.2
Legal & General	0	1.6	72,281	1.6
Leadenhall Remote Fund	0	1.3	57,898	1.3
Leadenhall Diversified Fund	0	1.2	55,174	1.2
Permira	0	1.2	52,008	1.2
Leadenhall NAT CAT Fund	0	1.1	51,222	1.1
Arcmont (formerly Bluebay)	0	1.0	43,368	1.0
Hermes	0	0.8	35,015	0.8
Fidelity International	0	0.1	2,421	0.1
UK Equity Transition	0	0.0	2	0.0
Standard Life Investments - Equities	0	0.0	0	0.0
Internally Managed (cash and net debtors)	0	0.4	16,228	0.4
	<u>0</u>	<u>63.4</u>	<u>2,852,314</u>	<u>63.4</u>
<b>Total Net Assets</b>	<u>0</u>	<u>100.0</u>	<u>4,510,113</u>	<u>100.0</u>

The investments with BCPP Global Equity Alpha, Baillie Gifford, M&G Investments, LGIM Equity Protection and Veritas each represent more than 5% of net assets. These investments are in pooled funds. All other investments are either below 5% or constitute a portfolio of segregated assets.

**(d) Stock Lending**

The Fund has not released stock to a third party under a stock lending arrangement within a regulated market at this period end or in any previous years.

## 15. Analysis of Derivatives

The Fund does not hold derivatives.

## 16. Fair Value – Basis of Valuation

The basis of the valuation of each class of investment asset is set out below. There has been no change in the valuation techniques used during the year. All assets have been valued using fair value techniques which represent the highest and best price available at the reporting date.

Description of asset	Valuation hierarchy	Basis of valuation	Observable and unobservable inputs	Key sensitivities affecting the valuations provided
<b>Market quoted investments</b>	Level 1	Published bid market price ruling on the final day of the accounting period	Not required	Not required
<b>Quoted bonds</b>	Level 1	Fixed interest securities are valued at a market value based on current yields	Not required	Not required
<b>Futures and options in UK bonds</b>	Level 1	Published exchange prices at the year-end	Not required	Not required
<b>Exchange traded pooled investments</b>	Level 1	Closing bid value on published exchanges	Not required	Not required
<b>Unquoted bonds</b>	Level 2	Average of broker prices	Evaluated price feeds	Not required
<b>Forward foreign exchange derivatives</b>	Level 2	Market forward exchange rates at the year-end	Exchange rate risk	Not required
<b>Overseas bond options</b>	Level 2	Option pricing model	Annualised volatility of counterparty credit risk	Not required
<b>Pooled investments – overseas unit trusts and property funds</b>	Level 2	Closing bid price where bid and offer prices are published  Closing single price where single price published	NAV-based pricing set on a forward pricing basis	Not required

<b>Pooled investments – hedge funds</b>	Level 3	Closing bid price where bid and offer prices are published  Closing single price where single price published	NAV-based pricing set on a forward pricing basis	Valuations could be affected by material events occurring between the date of the financial statements provided and the pension fund's own reporting date, by changes to expected cashflows, and by any differences between audited and unaudited accounts  Required by 6.5.5.1 d) and f), 7.4.2.13 of the Code.
<b>Freehold and leasehold properties</b>	Level 3	Valued at fair value at the year end using the investment method of valuation by John Finley FRICS of independent valuers Carrott-Jones LLP in accordance with the RICS Valuation Standards (9th Edition)	Existing lease terms and rentals  Independent market research  Nature of tenancies  Covenant strength for existing tenants  Assumed vacancy levels  Estimated rental Growth  Discount rate EBITDA multiple	Significant changes in rental growth, vacancy levels or the discount rate could affect valuations as could more general changes to market prices
<b>Unquoted equity</b>	Level 3	Comparable valuation of similar companies in accordance with International Private Equity and Venture Capital Valuation Guidelines (2012)	Revenue multiple  Discount for lack of marketability  Control premium	Valuations could be affected by material events occurring between the date of the financial statements provided and the Pension Fund's own reporting date, by changes to expected cashflows, and by any differences



				between audited and unaudited accounts
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### Sensitivity of assets valued at level 3

Having analysed historical data and current market trends, and consulted with independent investment advisors, the Fund has determined that the valuation methods described above are likely to be accurate to within the following ranges, and has set out below the consequent potential impact on the closing value of investments held at 31 March 2022.

	Value at 31 March 2022 £000	Value on increase £000	Value on decrease £000
Assessed valuation range (+/-)			
Pooled investments- Private Debt	0	0	0
Pooled investments- Infrastructure	0	0	0
UK Unquoted Equities	0	0	0
Total	<u>0</u>	<u>0</u>	<u>0</u>

#### a. Fair Value Hierarchy

Asset and liability valuations have been classified into three levels, according to the quality and reliability of information used to determine fair values. Transfers between levels are recognised in the year in which they occur.

##### Level 1

Assets and liabilities at level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as level 1 comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts.

##### Level 2

Assets and liabilities at level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value.

##### Level 3

Assets and liabilities at level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data.

The following table provides an analysis of the financial assets and liabilities of the Pension Fund grouped into levels 1 to 3, based on the level at which the fair value is observable.

	Quoted market price Level 1 £000	Using observable inputs Level 2 £000	With significant unobservable inputs Level 3 £000	Total £000
Values at 31 March 2022				
Financial assets at fair value through profit and loss	0	0	0	0
Non-financial assets at fair value through profit and loss	0	0	0	0
Financial liabilities at fair value through profit and loss	0	0	0	0
Net investment assets	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
	Quoted market price Level 1 £000	Using observable inputs Level 2 £000	With significant unobservable inputs Level 3 £000	Total £000

Values at 31 March 2021				
Financial assets at fair value through profit and loss	468,796	3,933,335	115,530	4,517,661
Non-financial assets at fair value through profit and loss	0	0	0	0
Financial liabilities at fair value through profit and loss	(7,548)	0		(7,548)
Net investment assets	<u>461,248</u>	<u>3,933,335</u>	<u>115,530</u>	<u>4,510,113</u>

## b. Reconciliation of Fair Value Measurements Within Level 3

	Market Value at 1 April 2021 £000	Transfers into Level 3 £000	Transfers out of Level 3 £000	Purchases During the Year £000	Sales During the Year £000	Unrealised Gains and Losses £000	Realised Gains and Losses £000	Market Value at 31 March 2022 £000
Private Debt	100,708	0	0	0	0	0	0	100,708
Infrastructure	13,640	0	0	0	0	0	0	13,640
UK Unquoted Equities	1,182		0	0	0	0	0	1,182
	<u>115,530</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>115,530</u>

## 17. Financial Instruments

### (a) Classification of Financial Instruments

Accounting policies describe how different asset classes of financial instruments are measured, and how income and expenses, including fair value gains and losses, are recognised. The following table summarises the carrying amounts of financial assets and liabilities by category.

31st March 2021			31st March 2022		
Designated as fair value through profit and loss £000	Loans and Receivables £000	Financial Liabilities amortised at cost £000	Designated as fair value through profit and loss £000	Loans and Receivables £000	Financial Liabilities amortised at cost £000
<b>Assets</b>					
337,682	0	0	0	0	0
1,182	0	0	0	0	0
3,597,316	0	0	0	0	0
279,864	0	0	0	0	0
170,503	0	0	0	0	0
0	116,703	0	0	0	0
2,129	0	0	0	0	0
0	12,283	0	0	0	0
4,388,676	128,986	0	0	0	0
<b>Liabilities</b>					
0	0	0	0	0	0
0	0	7,548	0	0	0
0	0	7,548	0	0	0
<del>4,388,676</del>	<del>128,986</del>	<del>(7,548)</del>	<del>0</del>	<del>0</del>	<del>0</del>

**(b) Net Gains and Losses on Financial Instruments**

	2021/22 £000	2020/21 £000
Fair Value Through Profit & Loss	0	982,096
Loans and Receivables	0	(264)
	0	981,832

**18. Nature and Extent of Risks Arising from Financial Instruments**

**Risk and Risk Management**

The Fund's primary long term risk is that the Fund's assets will fall short of its liabilities (i.e. promised benefits payable to members). Therefore, the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The Fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure there is sufficient liquidity to meet the Fund's forecast cash flows. NYCC manages these investment risks as part of its overall approach to Pension Fund risk.

Responsibility for the Fund's risk management strategy rests with the Pension Fund Committee. A Risk Register has been established to identify and analyse the risks faced by NYCC's pensions operations. This document is reviewed regularly to reflect changes in activity and in market conditions.

## (a) Market Risk

Market risk is the risk of loss from fluctuations in equity prices, interest and foreign exchange rates and credit spreads. The Fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

The objective of the Fund's Risk Register includes identifying, managing and controlling market risk exposure within acceptable parameters, whilst optimising the risk-adjusted return.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the Pension Fund Committee (PFC) and its investment advisers undertake appropriate monitoring of market conditions and benchmark analysis.

The Fund manages these risks in two ways:

- the exposure of the Fund to market risk is monitored through advice from the investment advisers to ensure that risk remains within tolerable levels
- specific risk exposure is limited by applying risk weighted maximum exposures to individual investments through Investment Management Agreements

### Other Price Risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such instruments in the market.

The Fund is exposed to share and derivative price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of capital. The maximum risk resulting from financial instruments is determined by the fair value of the financial instruments.

The Fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored to ensure it is within limits specified in the Fund's investment strategy.

### Other Price Risk – Sensitivity Analysis

Following analysis of historical data and expected investment return movement during the financial year, in consultation with the Fund's investment consultants, the Fund has determined that the following movements in market price risk are reasonably possible for the 2022/23 reporting period.

Asset Type	Potential Market
	Movements
	(+/-) %
Cash and Cash Equivalents	0.0
UK Bonds	0.0
UK Equities	0.0
Overseas Equities	0.0
UK Pooled Equity	0.0
Overseas Pooled Equity	0.0
Pooled Property Investments	0.0
Diversified Growth Funds	0.0
Other Pooled Investments	0.0
Non Investment Debtors/Creditors	0.0

The potential price changes disclosed above are broadly consistent with a one-standard deviation movement in the value of the assets. The sensitivities are consistent with the assumptions contained in the investment advisors' most recent review. This analysis assumes that all other variables, in particular foreign currency exchange rates and interest rates, remain the same.

Had the market price of the Fund investments increased/decreased in line with the above, the change in the net assets available to pay benefits in the market price would have been as follows (the prior year comparator is shown below).

Asset Type	Value as at	Potential	Value on	Value on
	31st March	Market	Increase	Decrease
	2022	Movement	£000	£000
	£000	£000		
Cash and Cash Equivalents	0	0	0	0
UK Bonds	0	0	0	0
UK Equities	0	0	0	0
Overseas Equities	0	0	0	0
UK Pooled Equity	0	0	0	0
Overseas Pooled Equity	0	0	0	0
UK Government Bonds	0	0	0	0
UK Corporate Bonds	0	0	0	0
Multi Asset Credit	0	0	0	0
Pooled Property Investments	0	0	0	0
Diversified Growth Funds	0	0	0	0
Other Pooled Investments	0	0	0	0
Non Investment Debtors/Creditors	0	0	0	0
Total Assets	<u>0</u>		<u>0</u>	<u>0</u>

Asset Type	Value as at 31st March 2021 £000	Potential Market Movement £000	Value on Increase £000	Value on Decrease £000
Cash and Cash Equivalents	105,209	1,052	106,261	104,157
UK Bonds	337,682	1,637	339,320	336,045
UK Equities	1,182	0	1,182	1,182
Overseas Equities	0	0	0	0
UK Pooled Equity	377,443	27,176	404,619	350,267
Overseas Pooled Equity	2,299,233	165,545	2,464,778	2,133,688
UK Government Bonds	141,521	425	141,945	141,096
UK Corporate Bonds	114,983	1,725	116,708	113,258
Multi Asset Credit	192,755	5,783	198,538	186,973
Pooled Property Investments	279,864	15,116	294,977	264,751
Diversified Growth Funds	170,504	6,820	177,323	163,684
Other Pooled Investments	466,049	10,512	476,560	455,537
Non Investment Debtors / Creditors	4,735	0	4,735	4,735
Total Assets	4,491,160		4,726,946	4,255,373

### Interest Rate Risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The Fund's interest rate risk is monitored by the Fund and its investment advisers through the risk management strategy, including monitoring the exposure to interest rates and assessment of actual interest rates against the strategic benchmark.

The Fund's direct exposure to interest rate movements as at 31 March 2022 and 31 March 2021 is set out in the tables below. These disclosures present interest rate risk based on the underlying financial assets at fair value.

	2021/22 £000	2020/21 £000
Cash and Cash Equivalents	0	105,209
Fixed Interest Securities	0	337,682
Pooled Investments	0	256,504
	0	699,395

The Fund recognises that interest rates can vary and can affect both income to the Fund and the value of the net assets available to pay benefits. For illustrative purposes if it were to change by +/- 1% the values in the table above would change by £xxxm for 2021/22 and £xxxm for 2020/21.

### Currency Risk

Currency risk is the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on financial instruments that are denominated in any currency other than the functional currency of the Fund (GBP). The Fund holds both monetary and non-monetary assets denominated in currencies other than GBP.

The Fund's currency rate risk is monitored in accordance with the Fund's risk management strategy, including monitoring the range of exposure to currency fluctuations. After receiving advice it is considered that the likely volatility associated with foreign exchange movements to be +/-8.4%. A fluctuation of this size is considered reasonable based on the analysis of long term historical movements in the month end exchange rates.

Assuming all other variables, in particular, interest rates remain constant, an 8.4% strengthening/weakening of the pound against the various currencies in which the Fund holds investments would increase/decrease the net assets available to pay benefits as follows:

Asset Type	Value as at 31st March 2022 £000	Value on x.x% Increase £000	Value on x.x% Decrease £000
Overseas Equities	<u>0</u>	<u>0</u>	<u>0</u>

Asset Type	Value as at 31st March 2021 £000	Value on 8.4% Increase £000	Value on 8.4% Decrease £000
Overseas Equities	<u>2,299,233</u>	<u>2,492,369</u>	<u>2,106,098</u>

## (b) Credit Risk

Credit risk is the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's assets and liabilities.

In essence the Fund's entire investment portfolio is exposed to some form of credit risk, where the risk equates to the net market value of a positive derivative position. However the selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

Contractual credit risk is represented by the net payment or receipt outstanding, and the cost of replacing the derivative position in the event of counterparty default. The residual risk is minimal due to the various insurance policies held by the exchanges to cover defaulting counterparties.

Credit risk on over the counter derivative contracts is minimised as counterparties are recognised financial intermediaries with acceptable credit ratings determined by recognised rating agencies.

Deposits are not made with banks and financial institutions unless they are rated independently and meet NYCC's credit criteria. NYCC has also set limits as to the maximum amount of deposits placed with any one financial institution. The banks and institutions chosen all have at least the minimum credit rating as described in NYCC's Treasury Management Strategy.

NYCC believes it has managed its exposure to credit risk and has had no experience of default or uncollectible deposits over the past five financial years. The Fund's cash holding under its treasury management arrangements with NYCC at 31 March 2022 was £xx.xm (31 March 2021, £11.5m) and was held with the following institutions:

	Credit Rating	31 March 2022 £000	31 March 2021 £000
<b>Call Accounts</b>			
Barclays Bank Plc (NRFB)	A+ / F1	0	1,273
<b>Money Market Funds</b>			
State Street Global LVNAV MMF	AAAmmf	0	0
<b>Fixed Term Deposit Notice Accounts</b>			
Handelsbanken	AA / F1+	0	728
Santander UK	A+ / F1	0	1,457
Bank of Scotland	A+ / F1	0	1,335
National Westminster Bank PLC	A+ / F1	0	364
DBS Bank Ltd	AA- / F1+	0	243
Goldman Sachs	A / F1	0	243
Standard Chartered	A+ / F1	0	1,214
Helaba	A+ / F1+	0	0
Local Authorities	-	0	4,636
		<u>0</u>	<u>11,493</u>

### (c) Liquidity Risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Fund therefore takes steps to ensure that it has adequate cash resources to meet its commitments.

The Fund has immediate access to its cash holdings, subject to the fixed periods determined when deposits are placed. These deposits are scheduled to ensure cash is available when required.

The Fund also has access to an overdraft facility for short term (up to three months) cash needs. This facility is only used to address changes in the strategic benchmark and is met by either surplus cash from contributions received exceeding pensions paid or if necessary, disinvesting.

The Fund defines liquid assets as assets that can be converted to cash within three months. Illiquid assets are those assets which will take longer than three months to convert to cash. As at 31 March 2022 the value of illiquid assets was £xxm (31 March 2021, £116m).

All liabilities at 31 March 2022 are due within one year. The Fund does not have any financial instruments that have a refinancing risk as part of its treasury management and investment strategies.

## 19. Funding Arrangements

In line with the Local Government Pension Scheme Regulations 2013 the Fund's Actuary, Aon, undertakes a funding Valuation every three years for the purpose of setting employer contribution rates for the forthcoming triennial period. The last such Valuation took place as at 31 March 2019.

The key elements of NYPF's funding policy are:

- to ensure the long term solvency of the Fund, i.e. that sufficient funds are available to meet all pension liabilities as they fall due for payment
- to ensure that employer contribution rates are as stable as possible
- to minimise the long term cost of the scheme by recognising the link between assets and liabilities and adopting an investment strategy that balances risk and return



- to reflect the different characteristics of employing bodies in determining contribution rates where the Administering Authority considers it reasonable to do so
- to use reasonable measures to reduce the risk to other employers and ultimately to the council tax payer from an employer defaulting on its pension obligations

At the 2019 Valuation the aim was to achieve 100% solvency over a period of 21 years from April 2020 and to provide stability in employer contribution rates by spreading any increases in rates over a period of time. Solvency is achieved when the funds held, plus future expected investment returns and future contributions are sufficient to meet expected future pension benefits payable.

At the 2019 Triennial Valuation the Fund was assessed as 114% funded (90% at the 2016 Valuation). This reflected a surplus of £450m (deficit of £283m at the 2016 Valuation).

The common rate of employers' contributions is the average rate required from all employers calculated as being sufficient, together with contributions paid by employees, to meet all liabilities arising in respect of service after the Valuation date. For 2020/21 the common rate (determined at the 2019 Valuation) is 19.3% of pensionable pay.

Individual employers' rates will vary from the common contribution rate depending on the demographic and actuarial factors particular to each employer. Full details of the contribution rates payable can be found in the 2019 Triennial Valuation Report and the Funding Strategy Statement on the Fund's website.

The valuation of the Fund has been undertaken using the projected unit method under which the salary increase for each member is assumed to increase until they leave active service by death, retirement or withdrawal from service. The principal assumptions were:

	For Future Service Liabilities	
Investment Return	4.20%	per annum
Inflation	2.60%	per annum
Salary Increases	3.85%	per annum
Pensions Increases	2.10%	per annum

Future life expectancy based on the Actuary's Fund specific mortality review was:

	Male	Female
Current Pensioners	21.8	23.8
Future Pensioners (assumed current age 45)	23.4	25.6

#### **Commutation Assumption**

It is assumed that future retirees will take 75% of the maximum additional tax-free lump sum up to HMRC limits for pre-April 2008 service and for post-April 2008 service.

#### **50:50 Option**

It is assumed that no active members (evenly distributed across the age, service and salary range) will take up the 50:50 option in the LGPS 2014 scheme.

## **20. Actuarial Present Value of Promised Retirement Benefits**

In addition to the Triennial Funding Valuation, the Actuary also undertakes a valuation of pension fund liabilities on an IAS19 basis every year using the same base data as the Valuation, rolled forward to the current financial year, taking account of changes in membership numbers and using updated assumptions. A statement prepared by the Actuary is attached as an **Appendix**.

## 21. Current Assets

	31st March 2022 £000	31st March 2021 £000
<b>Debtors</b>		
<b>Investment Debtors</b>		
Accrued Dividends	0	396
Withholding Taxes Recoverable	0	1,733
	0	2,129
<b>Other Debtors</b>		
Contributions due from Scheduled (Government) Bodies	0	10,791
Contributions due from Admitted Bodies	0	0
Pensions Rechargeable	0	752
Other	0	536
	0	12,079
<b>Cash</b>	0	11,494
	0	11,494
	0	25,702
<b>(a) Long Term Debtors</b>		

	31st March 2022 £000	31st March 2021 £000
<b>Long Term Debtors</b>		
Reimbursement of Lifetime Tax Allowances	0	203

## 22. Current Liabilities

	31st March 2022 £000	31st March 2021 £000
<b>Creditors</b>		
Sundry Other Creditors	0	7,548
	0	7,548

## 23. Additional Voluntary Contributions (AVCs)

We have been unable to obtain from our AVC provider Prudential the figures for market value of the AVCs as at 31 March 2021 and the contributions paid during the year 2020/21. The market value of the AVCs as at 31 March 2020 was £20,222k and contributions paid directly to Prudential during the year 2019/20 was £2,047k.

## 24. Agency Services

The North Yorkshire Pension Fund does not operate Agency Services contracts.

## 25. Related Party Transactions

### North Yorkshire County Council

The North Yorkshire Pension Fund is administered by North Yorkshire County Council. Consequently, there is a strong relationship between the Council and the Fund.

The Council incurred costs of £x.xm (£1.6m in 2020/21) in relation to the administration of the Fund and was subsequently reimbursed by the Fund for these expenses. The Council is also the single largest employer of members of the Fund and contributed £xx.xm to the Fund in 2021/22 (£56.9m in 2020/21).

The Fund's cash holdings for cashflow purposes are invested with banks and other institutions by the treasury management operations of NYCC, through a service level agreement. During the year to 31 March 2022 the Fund had an average investment balance of £x.xm (£9.0m during 2020/21) and received interest of £xx.xk (£42.6k received in 2020/21) on these funds. The Fund also holds a cash investment with NYCC Treasury Management. The value of this investment at the end of 2021/22 was £xxx.xm (£100.3m in 2020/21).

### Governance

As at 31 March 2022 there were no Pension Fund Committee Members who were also active members of the Fund. The Corporate Director – Strategic Resources, who was also the Treasurer of the Fund was an active member. Benefits for the Treasurer were accrued on exactly the same basis as for all other members of the Fund.

### Key Management Personnel

The Code exempts local authorities from the key management personnel disclosure requirements of IAS 24. This exemption applies in equal measure to the accounts of the Fund. The disclosures required by The Accounts and Audit (England) Regulations can be found in the main accounts of NYCC.

## 26. Contingent Liabilities and Contractual Commitments

Outstanding capital commitments (investments) at 31 March 2022 were £xxx.xm (31 March 2021 £177.1m). These commitments relate to outstanding call payments due on unquoted limited partnership funds held in the private debt and infrastructure parts of the portfolio.

## 27. Contingent Assets

Four admitted body employers hold insurance bonds to guard against the possibility of being unable to meet their pension obligations. These bonds are drawn in favour of the Fund and payment will only be triggered in the event of an employer default.

## 28. Impairment Losses

The Fund had no material impairment losses at the year-end (£nil in 2020/21).

## Statement of the Actuary

**North Yorkshire Pension Fund****Statement of the Actuary for the year ended 31 March 2022****Introduction**

The Scheme Regulations require that a full actuarial valuation is carried out every third year. The purpose of this is to establish that the North Yorkshire Pension Fund (the Fund) is able to meet its liabilities to past and present contributors and to review employer contribution rates. The last full actuarial investigation into the financial position of the Fund was completed as at 31 March 2019 by Aon, in accordance with Regulation 62 of the Local Government Pension Scheme Regulations 2013.

**Actuarial Position**

1. The valuation as at 31 March 2019 showed that the funding level of the Fund had increased since the previous valuation with the market value of the Fund's assets as at 31 March 2019 (of £3,575.2M) covering 114% of the liabilities allowing, in the case of pre- 1 April 2014 membership for current contributors to the Fund, for future increases in pensionable pay.
2. The valuation also showed that the aggregate level of contributions required to be paid by participating employers with effect from 1 April 2020 was:
  - 19.3% of pensionable pay. This is the rate calculated as being sufficient, together with contributions paid by members, to meet the liabilities arising in respect of service after the valuation date (the primary rate),

**Plus**

  - an allowance of 0.9% of pay for McCloud and cost management – see paragraph 9 below,

**Less**

  - 1.6% of pensionable pay to remove surplus in excess of a funding level of 110% over a recovery period of 21 years from 1 April 2020 (which together with the allowance above comprises the secondary rate).
3. In practice, each individual employer's or group of employers' position is assessed separately and contributions are set out in Aon's report dated 30 March 2020 (the "actuarial valuation report"). In addition to the contributions certified, payments to cover additional liabilities arising from early retirements (other than ill-health retirements) will be made to the Fund by the employers.

Total contributions payable by all employers over the three years to 31 March 2023 are estimated to be:

Year from 1 April	% of pensionable pay	Plus total contribution amount (£M)
2020	19.3	1.2
2021	18.5	1.3
2022	17.1	1.4

4. The funding plan adopted in assessing the contributions for each employer is in accordance with the Funding Strategy Statement. Different approaches were adopted in relation to the calculation of the primary contribution rate, stepping of contribution changes and individual employers' recovery periods as agreed with the Administering Authority and reflected in the Funding Strategy Statement, reflecting the employers' circumstances.
5. The valuation was carried out using the projected unit actuarial method for most employers and the main financial actuarial assumptions used for assessing the funding target and the contribution rates were as follows.

Discount rate for periods in service	
Secure scheduled body employers *	4.2% p.a.
Intermediate funding target	3.8% p.a.
Ongoing Orphan employers	3.3% p.a.
Low risk funding target	1.3% p.a.
Discount rate for periods after leaving service	
Secure scheduled body employers *	4.2% p.a.
Intermediate funding target	3.8% p.a.
Ongoing Orphan employers	1.6% p.a.
Low risk funding target	1.3% p.a.
Rate of pay increases	3.35% p.a.
Rate of increase to pension accounts	2.1% p.a.
Rate of increases in pensions in payment (in excess of Guaranteed Minimum Pension)	2.1% p.a.

\* The secure scheduled body discount rate was also used for employers whose liabilities will be subsumed after exit by a scheduled body.

In addition, the discount rate for already orphaned liabilities (i.e. where there is no scheme employer responsible for funding those liabilities and employer has exited the Fund) was 1.3% p.a.

The assets were valued at market value.

Further details of the assumptions adopted for the valuation, including the demographic assumptions, are set out in the actuarial valuation report.

6. The key demographic assumption was the allowance made for longevity. The post retirement mortality assumption adopted for the actuarial valuation was in line with standard self-administered pension scheme (SAPS) S2N mortality tables with appropriate scaling factors applied based on an analysis of the Fund's pensioner mortality experience, and included an allowance for improvements based on the 2018 Continuous Mortality Investigation (CMI) Projections Model (CMI2018), with  $s_k$  of 7.5 and parameter A of 0.0 assuming a long term annual rate of improvement in mortality rates of 1.5% p.a. The resulting average future life expectancies at age 65 (for normal health retirements) were:

	Men	Women
Current pensioners aged 65 at the valuation date	21.8	23.8
Current active members aged 45 at the valuation date	23.4	25.6

7. The valuation results summarised in paragraphs 1 and 2 above are based on the financial position and market levels at the valuation date, 31 March 2019. As such the results do not make allowance for changes which have occurred subsequent to the valuation date. The Administering Authority, in conjunction with the Actuary, monitors the funding position on a regular basis.
8. The formal actuarial valuation report and the Rates and Adjustments Certificate setting out the employer contribution rates for the period from 1 April 2020 to 31 March 2023 were signed on 30 March 2020. Other than as agreed or otherwise permitted or required by the Regulations and reflected in the Funding Strategy Statement as appropriate, employer contribution rates will be reviewed at the next actuarial valuation of the Fund as at 31 March 2022 in accordance with Regulation 62 of the Local Government Pension Scheme Regulations 2013.
9. There are a number of uncertainties regarding the Scheme benefits and hence liabilities
- **Increases to Guaranteed Minimum Pensions (GMPs):**  
The 2019 valuation allows for the extension of the 'interim solution' for public service schemes to pay full inflationary increases on GMPs for those reaching State Pension Age (SPA) between 6 April 2016 and 5 April 2021. On 23 March 2021, the Government published a response to its consultation on the longer term solution to achieve equalisation for GMPs as required by the High Court judgement in the Lloyds Bank case. The response sets out its proposed longer term solution, which is to extend the interim solution further to those reaching SPA after 5 April 2021.

The results of the 2019 valuation do not allow for the impact of this proposed longer term solution. Based on approximate calculations, at a whole of fund level, the impact of providing full pension increases on GMPs for those members reaching State Pension Age after 5 April 2021 is an increase in past service liabilities of between 0.1% to 0.2% across the Fund as a whole.

▪ **Cost Management Process and McCloud judgement:**

Initial results from the Scheme Advisory Board 2016 cost management process indicated that benefit improvements / member contribution reductions equivalent to 0.9% of pay would be required. However, the cost management process was paused following the Court of Appeal ruling that the transitional arrangements in both the Judges' Pension Scheme (McCloud) and Firefighters' Pension Scheme (Sargeant) constituted illegal age discrimination. Government confirmed that the judgement would be treated as applying to all public service schemes including the LGPS (where the transitional arrangements were in the form of a final salary underpin) and a consultation on changes to the LGPS was issued in July 2020.

On 13 May 2021 Government confirmed the key elements of the expected changes to the LGPS to implement the McCloud judgement in a Written Ministerial Statement, although final Regulations are not expected to be come into force until 2023. After incorporating the potential costs of the McCloud remedy, the 2016 SAB cost management process has concluded, with no benefit improvements or member contribution changes being recommended under that process. However some uncertainty remains as the inclusion of McCloud costs in the cost management process is the subject of a Judicial Review.

The employer contributions certified from 1 April 2020 as part of the 2019 valuation include an allowance of 0.9% of pay in relation to the potential additional costs following the McCloud judgement / cost management process. This was a simplified approach which didn't take account of different employer membership profiles or funding targets and may be more or less than the assessed cost once the details of the LGPS changes arising from the McCloud judgement and the 2016 cost management process have been finalised.

Work on the 2020 cost management process has now been started, and it is possible that further changes to benefits and/or contributions may ultimately be required under that process, although the outcome is not expected to be known for some time.

▪ **Goodwin**

An Employment Tribunal ruling relating to the Teachers' Pension Scheme concluded that provisions for survivor's benefits of a female member in an opposite sex marriage are less favourable than for a female in a same sex marriage or civil partnership, and that treatment amounts to direct discrimination on grounds of sexual orientation. The chief secretary to the Treasury announced in a written ministerial statement on 20 July 2020 that he believed that changes would be required to other public service pension schemes with similar arrangements, although these changes are yet to be reflected in LGPS regulations. We expect the average additional liability to be less than 0.1%, however the impact will vary by employer depending on their membership profile.

10. This Statement has been prepared by the Actuary to the Fund, Aon, for inclusion in the accounts of the Fund. It provides a summary of the results of the actuarial valuation which was carried out as at 31 March 2019. The valuation provides a snapshot of the funding position at the valuation date and is used to assess the future level of contributions required.

This Statement must not be considered without reference to the formal actuarial valuation report which details fully the context and limitations of the actuarial valuation.

Aon does not accept any responsibility or liability to any party other than our client, North Yorkshire County Council, the Administering Authority of the Fund, in respect of this Statement.

11. The report on the actuarial valuation as at 31 March 2019 is available on the Fund's website at the following address:

<https://www.nypf.org.uk/Documents/Actuarial%20valuation%20report%202019.pdf>

Aon Solutions UK Limited

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May 2022

### Contents

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**June 2022**

## 1.0 INTRODUCTION AND SCOPE OF RESPONSIBILITY

1.1 Good governance can mean different things to people – in the public sector it means:

"Achieving the intended outcomes while acting in the public interest at all times"

Corporate governance generally refers to the processes by which an organisation is directed, controlled, led and held to account.

1.2 North Yorkshire County Council's (the County Council) governance framework aims to ensure that in conducting its business it:

- operates in a lawful, open, inclusive and honest manner,
- makes sure public money is safeguarded, properly accounted for and spent wisely
- has effective arrangements in place to manage risk
- meets the needs of North Yorkshire communities – secures continuous improvements in the way it operates.

1.3 Our governance framework comprises of the culture, values, systems and processes by which the County Council is directed and controlled. It brings together an underlying set of legislative and regulatory requirements, good practice principles and management processes. The full Governance Framework can be found at paragraph 3 in this document.

1.4 Each year the County Council is required to produce an Annual Governance Statement (AGS) which describes how its corporate governance arrangements have been working. To help us do this the County Council's Corporate Governance Officers Group and Audit Committee undertake a review of our Governance Framework and the development of the AGS.

1.5 It is crucial to the County Council's success that its governance arrangements are applied in a way that demonstrates the spirit and ethos of good governance – this cannot be achieved by rules and procedures alone. The County Council is expected to have a culture that places the public and integrity at the heart of its business.

1.6 This AGS is linked to the County Council's **Local Code of Corporate Governance (Local Code)** through the seven Principles of Corporate Governance in the Local Code. The Local Code is also consistent with the principles of the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government (2016)* and is reviewed annually. Minor amendments have been made to the Local Code this year to ensure it represents continual corporate governance best practice. The current version was approved by the Audit Committee and the Chief Executive (as permitted in the Constitution under the Officers' Delegation Scheme) in March 2021. A copy of the Code can be obtained from the County Council website [here](#). The Audit Committee also review the County Council's corporate governance arrangements usually in June of each year alongside the Annual Governance Statement.

1.7 This AGS explains how the County Council has complied with its Local Code and also meets the requirements of Regulation 6(1) of the *Accounts and Audit Regulations 2015* in relation to the publication of an **Annual Governance Statement**.

1.8 This AGS confirms that the financial management arrangements within the County Council conform with the governance requirements of the CIPFA Statement on the *Role of the Chief Financial Officer in Local Government (2015)*. The AGS also makes reference to the County Council's compliance with the CIPFA *Financial Management (FM) Code (2019)* which applies from 1<sup>st</sup> April 2021.

1.9 Coronavirus has had an impact on the County Council since March 2020 which resulted in changes being made to governance arrangements. These included decision making arrangements and



County Council meetings, delivery of services and working practices, funding and emergency assistance.

- 1.10 The latest governance guidance issued by CIPFA is called Bulletin 06 Application of the Good Governance Framework 2020/21 and Meeting of the Principles of Good Governance – The Impact of the Covid-19 Pandemic. The updating of this Statement has taken the guidance into account and has been amended to conform where appropriate.

### **North Yorkshire Pension Fund**

- 1.11 The governance arrangements and Final Accounts of the North Yorkshire Pension Fund (NYPF) are audited separately from the County Council. However, because the NYPF is administered by the County Council, the governance arrangements of the County Council also apply to the NYPF. This AGS therefore also forms part of the governance framework for the NYPF. However, there are also a number of additional documents that relate solely to the governance arrangements of the NYPF – these are **NOT** referred to further in this AGS as they relate only to the governance of the NYPF. For further details of the specific governance arrangements of the NYPF please refer to the NYPF website ([www.nypf.org.uk](http://www.nypf.org.uk)).
- 1.12 NYPF is one of 11 members of the Borders to Coast Pensions Pool (BCPP). This Company is now in full operation and has assets under management. NYPF has assets of circa £2.7 billion as at 31 March 2022 invested with BCPP and further plans to increase this amount. BCPP has established governance rules and procedures including a Joint Committee and how it engages with shareholders. Administration of the NYPF and the Investment Strategy remain entirely within the remit of the North Yorkshire Pension Fund Committee.

## **2.0 EXECUTIVE SUMMARY**

- 2.1 North Yorkshire County Council is responsible for ensuring that resources are directed in accordance with agreed policy, according to priorities and, that there is sound and inclusive decision making. There is also clear accountability to the public for the use of those resources in order to achieve desired outcomes for service users and communities.
- 2.2 A key focus of the County Council's governance processes and structure is the attainment of sustainable economic, societal, and environmental objectives. The County Council's governance arrangements are the framework by which the County Council operates in order to achieve its objectives. The focus on sustainability and the links between governance and public financial management are crucial. Furthermore, the County Council in exercising its responsibilities takes into account the impact of current decisions and actions on future generations.
- 2.3 The Governance Framework operating during 2020/21 is considered to have provided reasonable and objective assurance that significant risks impacting on the achievement of the County Council's principal objectives would be identified and actions taken to avoid or mitigate their impact.
- 2.4 Having considered all the principles in the *CIPFA Code of Practice on Managing the Risk of Fraud and Corruption 2014*, on behalf of the County Council the signatories of this Statement are satisfied that the County Council has adopted a response that is appropriate for its fraud and corruption risks and commits to maintain its vigilance to tackle fraud.
- 2.5 Some issues that require further attention have, however, been identified and these are set out in **Section 7** together with details of how they will be addressed during 2020/21. Reports on progress will be submitted to the Audit Committee.



<ul style="list-style-type: none"> <li>○ the corporate governance framework and arrangements to deliver it within the County Council</li> <li>○ arrangements for annual review and reporting of the framework.</li> <li>● <b>Registers of interests, gifts and hospitality</b> are also maintained for Members and officers. Guidance notes are produced to assist. Details of <b>Related Party Transactions</b> are sought from all Members and senior officers.</li> <li>● The County Council has approved and implemented a formal <b>Whistleblowing Policy</b> which is reviewed annually by the Audit Committee.</li> <li>● The County Council has a <b>complaints procedure</b> that is advertised by leaflets and on its website. The procedure includes targets for acknowledging and responding to complaints in full</li> </ul>	<p><a href="#">Whistleblowing Policy</a></p> <p><a href="#">Complaints Procedure</a></p>
<p><b>b) Ensuring compliance with relevant laws and regulations, internal policies and procedures, and that expenditure is lawful</b></p>	
<ul style="list-style-type: none"> <li>● The Assistant Chief Executive (Legal and Democratic Services) is the officer designated by the County Council as the <b>Monitoring Officer</b> and is responsible for performing the duties required by <b>S.5</b> of the <b>Local Government and Housing Act 1989</b> which relate to ensuring the legality of the County Council’s operations and the duties in the <b>Localism Act 2011</b> relating to the promotion of high ethical standards.             <ul style="list-style-type: none"> <li>○ the Monitoring Officer is a member of the Management Board and attends or is represented, and monitors decision making at the County Council, Executive and all Committees.</li> </ul> </li> <li>● The Corporate Director – Strategic Resources is the Chief Financial Officer for the purposes of <b>S.151</b> of the <b>Local Government Act 1972</b></li> <li>● The requirements of the <b>Data Protection</b> and <b>Freedom of Information</b> legislation are overseen by the Corporate Information Governance Group (CIGG), the Corporate Director – Strategic Resources is the Senior Information Risk Owner (SIRO) for the County Council. The Corporate Director – Strategic Resources with support from CIGG has developed and implemented a comprehensive Information Governance Framework which continues to be reviewed and updated in light of further guidance and developments.</li> <li>● In accordance with the UK <b>General Data Protection Regulation (GDPR)</b> and <b>Data Protection Act 2018</b> in May 2018, the County Council has adopted relevant policies and processes and appointed a Data Protection Officer (Veritau). Veritau provides internal audit and a range of related services to both the City of York Council and the County Council. Both authorities jointly own the company. For governance purposes, Veritau reports to the Audit Committee in the same way as an in-house function.</li> <li>● The County Council operates an <b>Information Security Management System</b> which is certified to the requirements of ISO/IEC 27001 (Information Security). Compliance will continue to be monitored, and further review audits by BSI (British Standards Institute) will be carried out every six months.             <ul style="list-style-type: none"> <li>○ the next full re-certification to the ISO 27001:2013 will take place in December 2022 with regular annual assessments. The work to maintain this standard is coordinated by the Senior Information Security Compliance Officer working in conjunction with the Data Governance Team.</li> </ul> </li> <li>● In addition, the County Council operates an <b>Information Technology Service Management System</b> which was awarded re-certification to ISO/IEC 20000 in February 2022. The next re-</li> </ul>	<p><a href="#">S.5 Local Government and Housing Act 1989</a></p> <p><a href="#">Localism Act 2011</a></p> <p><a href="#">S.151 Local Government Act 1972</a></p> <p><a href="#">Data Protection Act 2018</a></p> <p><a href="#">Freedom of Information Act 2000</a></p>

<p>certification will be in February 2025. ISO 20000 provides quality assurance to the processes, policies and procedures operated in the delivery of ICT Services to the County Council and is the only standard specifically aligned to Information Technology service delivery and service management</p> <ul style="list-style-type: none"> <li>○ by achieving and maintaining certification of both standards this serves to deliver services which are compliant, quality assured, and provide continual improvement.</li> </ul> <ul style="list-style-type: none"> <li>• The County Council is also certified to the <b>Public Sector Network (PSN)</b> Code of Connection. The certifications have enabled the County Council, for example, to be certified for connection to secure video conferencing with the Criminal Justice System. The certification also enabled our connection to the NHS.net and access to Department for Work and Pensions systems.</li> <li>• The Corporate <b>Health and Safety</b> Policy is reviewed annually in May and the revised and approved Policy is then issued in June. The Policy takes account of recent Health and Safety Executive guidance relating to the management of health and safety and sets out the key responsibilities of staff.             <ul style="list-style-type: none"> <li>○ each Directorate has a health and safety action plan which is reviewed on a quarterly basis to ensure that health and safety risks are identified and appropriately managed across the County Council</li> </ul> </li> <li>• The <b>Equality and Diversity Policy Statement</b> is reviewed annually and revised when necessary. The County Council uses equality impact assessments as part of ensuring that due regard is paid to eliminating unlawful discrimination, advancing equality of opportunity and fostering good relations. The County Council has also published equality information and objectives as required by the Equalities Act 2010.</li> <li>• There is a comprehensive annual plan for <b>Employment Policies</b> to ensure that all policies and practices adhere to all relevant legislation. This year compliance with the National Minimum Wage Regulations was reviewed. All policy updates go through a full consultation with unions recognised by the County Council.</li> <li>• Public bodies employing more than 250 staff are required to publish figures on the <b>gender pay gap</b>; gender bonus gap; the proportion of men and women receiving bonuses and the proportion of men and women in each quartile of the pay structure. The County Council publishes information annually relating to the gender pay gap. Information about this can be found on the County Council website. Public bodies are also required to comply with the public sector equality duty – information about what the Council does is at <a href="#">Equal opportunities information   North Yorkshire County Council</a></li> <li>• <b>Internal Audit</b> operates in accordance with the Public Sector Internal Audit Standards (PSIAS) and the County Council’s <b>Audit Charter</b>. The annual work programme is set out in a risk based Audit Plan following consultation with individual Directorates and the External Auditor. The Audit Committee approves the Audit Plan and receives, thereafter, regular reports on its progress.             <ul style="list-style-type: none"> <li>○ the Head of Internal Audit expresses an opinion on the County Council’s framework of governance, risk management and control on an annual basis.</li> <li>○ during 2021/22, the Audit Plan included audits on a number of corporate themes, such audits are key to providing the appropriate assurance to the County Council that its overall governance arrangements remain effective.</li> </ul> </li> </ul>	<p><a href="#">Public Sector Network (PSN)</a></p> <p><a href="#">Health and Safety Policy</a></p> <p><a href="#">Equality and Diversity Policy Statement</a></p> <p><a href="#">Gender Pay Gap</a></p>
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<ul style="list-style-type: none"> <li>• Coronavirus related governance arrangements - in the Constitution the Chief Executive can be given delegated authority for decision making arrangements. At the beginning of the pandemic this delegated authority was invoked so that the County Council could continue to function. This decision making by the Chief Executive was done in full consultation with the Executive. The Council then quickly embraced the new regulations which allowed for virtual decision making meetings and Members continued to make decisions during the pandemic and the appropriate changes to the Constitution were made to ensure transparent decision making. Prior to the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 (“the 2020 Regulations”) being revoked in May 2021, full Council approved the ability for informal virtual meetings to continue and allowed the Chief Executive to continue operating by making emergency decisions whilst considering the views of Members.</li> <li>• In 2019 CIPFA developed the <b>Financial Management (FM) Code</b> as historically the general financial management of a local authority has not been supported by a specific professional code. The FM code is designed to support good practice in financial management and help local authorities demonstrate financial sustainability. It is consistent with other CIPFA Codes in that it is based on principles rather than narrow prescription. The Code doesn't, therefore, detail specific financial management processes that each organisation must follow. Instead, the local authority must demonstrate that the principles of the Code, the Financial Management Standards, are being satisfied.</li> </ul>	
<p><b>c) Documenting a commitment to openness and acting in the public interest</b></p>	
<ul style="list-style-type: none"> <li>• It is important to the County Council to present itself in an open and accessible manner to ensure that matters are dealt with transparently, in so far as the need for confidentiality allows</li> <li>• A <b>Council Plan</b> and a <b>Statement of Final Accounts</b> are published annually to inform stakeholders and services users of the County Council's vision, ambitions and priorities for the next four years and the previous year's achievements and outcomes</li> <li>• A Medium Term Financial Strategy, the Annual Revenue Budget including its impact on Council Tax, are published and consulted on each year</li> <li>• Effective channels of communication which reach all groups within the community and other stakeholders are maintained as well as offering a range of consultation methods; to this end the County Council has a <b>Communications Strategy</b> to support the Beyond 2020 Change Programme and an <b>Engagement Promise</b> <ul style="list-style-type: none"> <li>○ the Engagement Promise is a statement of principles about how the County Council enables and encourages people to influence decisions. They are high level principles, so it is not anticipated that regular changes will be required but they are reviewed by officers annually</li> </ul> </li> <li>• There are also a variety of opportunities for the public to engage effectively with the County Council including attending meetings, opportunity to ask questions at meetings, written consultations, surveys, web chats with the Leader and Chief Executive. This all contributes to a commitment to openness, acting in the public interest and are documented where appropriate.</li> </ul>	<p><a href="#">Council Plan</a></p> <p><a href="#">Final Accounts</a></p> <p><a href="#">Consultation and Community Engagement</a></p>
<p><b>d) Establishing clear channels of communication with all sections of the community and other stakeholders, ensuring accountability and encouraging open consultation</b></p>	
<ul style="list-style-type: none"> <li>• <b>Elected Members</b> have a significant role to play in ensuring compliance and propriety, either collectively (e.g. through the work of the Overview and Scrutiny Committees), and individually as local representatives, providing feedback from their constituents</li> </ul>	



<ul style="list-style-type: none"> <li>● The County Council communicates the Vision of its purpose and intended outcomes for all stakeholders to enable accountability and encourage open consultation. To enable this, analysis of the County Council’s stakeholders is undertaken and <b>relevant and effective channels of communication</b> are developed. Key mechanisms include –             <ul style="list-style-type: none"> <li>○ publishing a <b>Council Plan</b> which sets out the Council’s vision, ambitions and priorities for the next four years</li> <li>○ the Council Plan, and annual Statement of Final Accounts also inform stakeholders and services users of the previous year’s achievements and outcomes</li> <li>○ opportunities for the public to engage effectively with the County Council including attending meetings and submitting petitions</li> <li>○ North Yorkshire Views is our online engagement community where residents can have their say and share ideas about the way the County Council operates.</li> <li>○ Consultation toolkit and on-line training package that provide advice to all staff about how to consult effectively</li> <li>○ an <b>engagement promise</b> setting out in simple terms how everyone who lives or works in the county, or uses the County Council’s services can influence decisions.</li> <li>○ maintaining a County Council website that provides access to information, delivers services and opportunities for public engagement, including delivery of information required by the transparency agenda</li> <li>○ using social media to inform and engage with residents for example, on development of services, provision of information, responding to concerns and issues</li> <li>○ publication of an e-newsletter, available by subscription or through the council website, covering news and information about the County Council and its services</li> <li>○ a partnership with newspaper publisher Johnston Press to provide a monthly round-up of news and information specific for the local area, for local readers</li> <li>○ communicating and engaging with staff across the County Council, through a number of different internal communications channels</li> </ul> </li> </ul>	<p><a href="#">Council Plan</a></p> <p><a href="#">N Y Views</a></p> <p><a href="#">Engagement promise</a></p>
<p><b>e) Developing and communicating a vision which specifies intended outcomes for citizens and service users and is used as a basis for planning</b></p>	
<ul style="list-style-type: none"> <li>● The key corporate strategy documents (i.e. the <b>Council Plan, Medium Term Financial Strategy</b> and <b>Revenue Budget</b>), are reviewed and updated annually</li> <li>● The Terms of Reference of the Audit Committee require it to maintain an on-going assessment of the adequacy and effectiveness of the internal control environment within the County Council. The published Work Programme for the <b>Audit Committee</b> includes provision to review the impact of changes to service delivery and / or management processes on the governance arrangements of the County Council</li> <li>● The <b>Members’ Constitution Working Group</b> supported and advised by the <b>Monitoring Officer</b> review the Constitution as required on an ongoing basis and conduct a formal review of the whole Constitution every four years.</li> </ul>	

<p><b>f) Translating the vision into courses of action for the County Council, its commercial companies, its partnerships and collaborations</b></p>	
<ul style="list-style-type: none"> <li>• Based on the <b>Council Plan</b> and Annual Budget / MTFs process, each Service sets out its detailed objectives, performance targets, available resources and risk assessment which are included in a Service Plan</li> <li>• <b>Commercial Companies</b> – the County Council has a number of companies which it uses to deliver specific services/functions. Along with the in-house traded services to schools, these companies are grouped together to form the ‘Brierley Group’. A <b>Shareholder Sub Committee of Executive and a Shareholder Board</b> have been created to oversee the governance of the commercial companies and a number of delegations have been made to the Chief Executive for operational activities. Briefings have been provided for Members, Audit Committee and a further review is to take place on governance of commercial companies. Training has been made available to directors of the companies of their legal responsibilities under Company Law.</li> <li>• An annual review is carried out on <b>partnership arrangements</b> which considers a range of factors. This is reported to the Audit Committee as part of the County Council’s approach to governance.</li> </ul>	<a href="#">Council Plan</a>
<p><b>g) Reviewing the effectiveness of the decision-making framework, including delegation arrangements, decision-making in partnerships, information provided to decision makers and robustness of data quality</b></p>	
<ul style="list-style-type: none"> <li>• The <b>Constitution</b> sets out how the County Council operates, how decisions are made and by whom, and the procedures that are followed to ensure that these are efficient, transparent and accountable to local people. The Constitution also includes the detailed Contract, Financial and Property Procedure Rules, Schemes of Delegation, Codes of Conduct. These are reviewed and updated when the need arises to ensure they are consistent with the contemporary operating requirements of the County Council.</li> </ul>	<a href="#">Constitution</a>
<ul style="list-style-type: none"> <li>• As indicated above, the Council has approved <b>Budget and Policy Framework Procedure Rules, Contract Procedure Rules, Financial Procedure Rules, and Property Procedure Rules</b>. The purpose of these rules is to set out a framework within which the County Council conducts its business affairs. These rules are applied and monitored by the Corporate Director – Strategic Resources and are designed to ensure that proper financial arrangements are in place and operational at all times across the County Council. They are reviewed by the Audit Committee on an annual basis.</li> <li>• <b>Partnership Arrangements</b> – the County Council’s Constitution and Finance Procedure Rules cover the issues to be considered before the County Council becomes involved in a partnership (see paragraph i) below for further detail).</li> <li>• <b>Coronavirus Pandemic</b> - in the Constitution the Chief Executive can be given <b>delegated authority</b> for decision making arrangements. At the beginning of the pandemic this delegated authority was invoked so that the County Council could continue to function. This decision making by the Chief Executive was done in full consultation with the Executive. The Council then quickly embraced the new Regulations which allowed for virtual decision making meetings and Members continued to make decisions during the pandemic, and the appropriate changes to the Constitution were made to ensure transparent decision making. Prior to the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 (“the 2020 Regulations”) being revoked in May 2021, full Council approved the ability for informal virtual meetings to continue and allowed the Chief Executive to continue operating by making emergency decisions whilst considering the views of Members.</li> </ul>	

**h) Measuring the performance of services and related projects and ensuring that they are delivered in accordance with defined outcomes and that they represent the best use of resources and value for money**

- There is an **integrated Service Planning and Budget Process** under which each Service in each Directorate sets out its detailed objectives, performance targets, available resources and risk assessment. These feed into both the Council Plan and the Annual Budget/MTFS process
- The **Performance Management framework**, continues to be refined with the aim of strengthening links from individual performance management through team plans and service plans to County Council ambitions and priorities.
- There is quarterly reporting of **key performance information** to Management Board and a quarterly meeting of the Executive and the Scrutiny Committee Chairs. This information brings together activity levels; financial information; quality issues; customer feedback; improvement areas; workforce; and compliments and complaints. Part of this approach is to ensure that the key components of value for money are considered together and that both senior management and Members can better understand and challenge key services and areas of County Council spending. This is supplemented by more frequent reporting and monitoring processes within Directorates.
- **Comprehensive budgeting systems** are applied across all Directorates. These systems are regularly reviewed and improved and include greater use of systems by budget managers and stakeholders into a more consolidated service. The Finance function is also regularly reviewed and improved where necessary.
- Priority has been given to frontline services in determining the **savings programme** as part of the Beyond 2020 Change Programme. A planned and prioritised approach has been taken and investments have been made in areas to aid with delivery of the savings and to deliver a modern Council that is fit for purpose.
- The LGR Transition Programme and governance arrangements provide a framework to ensure effective change to the new North Yorkshire Council by 1 April 2023. The Programme is made up of a number of workstreams as follows:
  - Corporate governance, Communications, engagement and branding, Culture, leisure and sport , Customer (including revenues and benefits), Devolution, Economic development, Finance, Housing, Human resources, ICT and digital, Locality, Organisational development, Planning, Property, Regulatory services and emergency planning, Waste, highways, parking and street scene

These workstreams also include several sub workstreams which work on matters related to that particular area. Examples of such work are as follows:

  - ensure that there is a shadow budget and MTFS in place, and a common set of Financial, Procurement and Property Procedure Rules
  - ensure that the new authority has a lawful constitution with robust policy frameworks in place
  - develop the Values and Behaviours Framework for the new council
  - Produce an Anti Money Laundering policy for the new council, incorporating the latest anti money laundering regulations
  - ensure a joined up risk management approach is in place for the new council
  - ensure coherent arrangements for the internal audit service are in place for the new council



- The **Asset Management Strategy** sets out key corporate processes (e.g. purchasing and disposal of property) including the adoption of a corporate approach to dealing with property needs. A Capital Project Management system (Gateway) is in place to improve the delivery of larger projects. This dovetails with the County Council’s property partners. This Strategy sets out the key role of property in supporting the County Council’s objectives.
- The County Council’s improvement priorities, as set out in the Council Plan and in its service performance plans and strategies, are **reviewed regularly** throughout the year. This is achieved through –
  - quarterly reports on key service performance plus corporate issues such as personnel, finance and commendations / complaints are considered by Management Board, the Executive and Chairs of the Overview and Scrutiny Committees
  - regular reports to Corporate Directors and Executive Portfolio Holders
  - publication of an **Annual Report on Overview and Scrutiny** and statements to every Council meeting by the Scrutiny Committee Chairs

**i) Defining and documenting the roles and responsibilities of Members and management, with clear protocols for effective communication in respect of the authority, its commercial companies and partnership arrangements**

- As explained in **paragraph 4(g) above** as per the **Constitution**
- All 72 Councillors meet together as the **County Council**. Virtual meetings have been broadcast live online.. At its annual meeting in May each year the County Council appoints its Chairman. The Leader is elected by the County Council at its annual meeting every four years in the election year, and s/he appoints the Executive Members, and determines their portfolios. The Leader allocates executive functions and maintains the Executive delegation scheme. The full Council is responsible for setting the budget and policy framework of the County Council. Elections were held in May 2022 to appoint 90 councillors who will run the County Council for 11 months. They will then be responsible for the new unitary Council of North Yorkshire in April 2023 for the following 4 years.
- The **Executive** is legally responsible for developing and making proposals to the County Council for the budget and the policy framework and taking the decisions to implement them once they are agreed. If the Executive wishes to make a decision that is outside the budget and policy framework, then this must be referred to the Council as a whole to decide. They are also responsible for all other functions not falling within the responsibility of the Council or any other committee. Each Member of the Executive has a portfolio responsibility that relates to a specific area(s) of the County Council’s services and responsibilities. The Executive meets formally at least once a month but will hold informal meetings on a more regular basis as required to progress the business of the County Council
- The **Management Board** (which comprises the Chief Executive and all Corporate Directors plus Assistant Chief Executives) is responsible for implementing all County Council policies and decisions at officer level, providing advice to Members, for co-ordinating the use of resources and the work of the Directorates. The ‘Role of Management Board’ is set out formally within the Constitution. Circumstances permitting, the Management Board meets weekly.
- There are four **Overview and Scrutiny Committees** that support the work of the County Council and the Executive, together with a Scrutiny of Health Committee. Their roles and responsibilities are detailed in Article 6 of the Constitution.

[Constitution](#)

<ul style="list-style-type: none"> <li>● <b>Statutory Officers / Codes and Protocol</b> – the County Council employs officers to give advice, implement decisions and manage the day-to-day delivery of its services. Certain officers have a designated duty to ensure that the County Council acts within the law and uses its resources wisely. A Protocol on Member / Officer relations, is part of the Constitution and, amongst other documents, governs the relationships between Officers and Members of the Council.</li> <li>● Pursuant to its powers under Section 101 of the Local Government Act 1972 the County Council arranges for certain of its functions (non-executive functions) to be discharged by officers of the Council, these are included in the <b>Officers Delegation Scheme</b></li> <li>● <b>Commercial Companies</b> – the County Council has a number of companies which it uses to deliver specific services/functions. Along with the in-house traded services to schools, these companies are grouped together to form the ‘Brierley Group’. A Shareholder Sub Committee of Executive and a Shareholder Board have been created to oversee the governance of the commercial companies and a number of delegations have been made to the Chief Executive for operational activities. Briefings have been provided for Members, Audit Committee and a further review is to take place on governance of commercial companies. . Training has been made available to directors of the companies for their legal responsibilities under company law.</li> <li>● <b>Partnership Arrangements</b> - the County Council’s Constitution and Finance Procedure Rules contain a number of important steps to be considered before the County Council enters into a partnership, including the need for approval by the Executive or under the terms of the Delegation Schemes, of appropriate written governance arrangements and interaction with the County Council’s decision making arrangements commensurate with the role of the partnership, the part played in it by the County Council, and the risks attached to that involvement. Detailed guidance is provided to Members and Officers who represent the County Council on external bodies. An annual report is made to the Audit Committee on the governance arrangements and work of partnerships. The Executive receives an ‘issues’ report when the Audit Committee determines there is a matter of concern relating to a partnership</li> </ul>	
<b>j) Ensuring that financial management arrangements conform to the governance requirements of the CIPFA Statement on the <i>Role of the Chief Financial Officer in Local Government (2015)</i> and, where they do not, explain why and how they deliver the same impact</b>	
<ul style="list-style-type: none"> <li>● The <b>statutory duties of the Corporate Director – Strategic Resources</b> in relation to financial management derive from five principal sources: <ul style="list-style-type: none"> <li>○ Section 151 of the Local Government Act 1972</li> <li>○ Section 114 of the Local Government Financial Act 1988</li> <li>○ Local Government Act 2000 (particular decisions contrary to policy or budget)</li> <li>○ Local Government Act 2003 (prudential limits for borrowing and investment)</li> <li>○ Accounts and Audit Regulations 2015</li> </ul> </li> <li>● The Corporate Director – Strategic Resources (CD-SR) drafts a <b>Medium Term Financial Strategy</b> and presents it (at least) annually to the Executive and the Council; linked to this Strategy are the</li> </ul>	<p><a href="#">S.151 Local Government Act 1972</a></p> <p><a href="#">S.114 Local Government Financial Act 1988</a></p> <p><a href="#">Local Government Act 2000</a></p> <p><a href="#">Local Government Act 2003</a></p> <p><a href="#">Accounts and Audit Regulations 2015</a></p>

detailed **Revenue Budget, Savings Plan, Capital Plan, Treasury Management** arrangements and **Prudential Indicators**

- The CD-SR is responsible for determining the accounting procedures, the form of financial records and statements and for maintaining the financial accounts of the County Council. The CD-SR also ensures that proper accounting arrangements are established in all Directorates. Individual Corporate Directors are responsible for the satisfactory operation of financial and accounting systems, and associated controls, within their Directorates – this responsibility is defined in the Financial Procedure Rules.
- To support this process, there is an Assistant Director (qualified as an Accountant) allocated to each Directorate with specific responsibility for financial matters. The Assistant Director sits on the Management Team of the Service Directorate and Strategic Resources.
- It is the duty of all Service Managers within Directorates to plan and manage their budgets to meet the agreed bottom line budget figure for their Service Unit. This includes ensuring that adequate arrangements exist for monitoring revenue and capital budgets throughout the year, and taking action to adjust the budget to ensure that overall control of expenditure is maintained. The CD-SR is responsible for submitting a quarterly report to Executive on the overall Revenue Budget / Capital Plan position; this report is part of the Quarterly Performance and Improvement reporting arrangements
- The CD-SR prepares and publishes an annual **Statement of Final Accounts** that conforms to all statutory and professional requirements, codes of practice and timetables
- The County Council’s appointed **external auditor** is Deloitte. They will publish an Annual Audit Letter on the completion of their audit that follows the end of each financial year
- Under the *Accounts and Audit Regulations 2015*, the County Council has a legal responsibility to provide an adequate and effective **internal audit** of its records and control systems. The Council has delegated this responsibility to the CD-SR who provides the service through Veritau (Veritau provides internal audit and a range of related services to both the City of York Council and the County Council. Both authorities jointly own the company. For governance purposes, Veritau reports to the Audit Committee in the same way as an in-house function). The Head of Internal Audit is the CEO of Veritau.
- Using a risk assessment methodology, the Head of Internal Audit produces an **Annual Audit Plan** for approval by the Audit Committee; progress against this Plan is also reported quarterly to the CD-SR and to the Audit Committee. In addition to carrying out the work specified in the Annual Audit Plan, Veritau also provides –
  - advice and assistance to service managers in the design and implementation of internal controls
  - support to managers in the prevention and detection of fraud, corruption and other irregularities
  - advice and guidance on information governance related matters.
- The Head of Internal Audit provides an **audit opinion**, based on the level of assurance gained by the work carried out, for each audit undertaken. The results of audit work in each Directorate are reported to the Audit Committee in accordance with an agreed programme.

<ul style="list-style-type: none"> <li>The <b>Head of Internal Audit also submits an Annual Report</b> to the Audit Committee that includes his overall opinion on the adequacy and effectiveness of the framework of governance, risk management and control operating in the County Council as a whole.</li> </ul>	
<p><b>k) Ensuring effective arrangements are in place for the discharge of the monitoring officer function.</b></p>	
<ul style="list-style-type: none"> <li>The Council has appointed the Assistant Chief Executive (Legal and Democratic Services) as <b>Monitoring Officer</b>. The role and duties of the Monitoring Officer are contained in the Council's Constitution and appropriate resources are made available for him/her to undertake the role. The Monitoring Officer is a member of the County Council's Management Board, and has sight of all Committee and Executive reports before they are presented to Members.</li> </ul>	
<p><b>l) Ensuring effective arrangements are in place for the discharge of the Head of Paid Service function</b></p>	
<ul style="list-style-type: none"> <li>The Council has appointed the Chief Executive as <b>Head of Paid Service</b>. The role and duties of the Head of Paid Service are contained in the Council's Constitution, and the Chief Executive leads the County Council's Management Team and appropriate resources are made available for him/her to undertake the role.</li> </ul>	
<p><b>m) Providing induction and identifying the development needs of Members and senior officers in relation to their strategic roles, supported by appropriate training</b></p>	
<ul style="list-style-type: none"> <li>Developing the skills of Members continues to be targeted through a <b>Member Development Programme</b>, a dedicated online learning site and a suite of resources and training events. There is also a specific induction programme for any newly elected Member(s) and comprehensive induction following the election. There are also regular Member seminars throughout the year on a whole series of areas in order to keep Members abreast of current issues and to ensure awareness of responsibilities for both County Council and individual Members.</li> </ul>	
<p><b>n) Reviewing the effectiveness of the framework for identifying and managing risks and for performance and demonstrating clear accountability</b></p>	
<ul style="list-style-type: none"> <li>The County Council's comprehensive and well established approach to <b>risk management</b> is laid out in the Corporate Risk Management Policy and its associated Strategy. Risk Registers are developed and maintained at Corporate, Directorate and Service Unit levels. The generic risk assessment methodology is also applied to specific key projects or areas of policy development. The <b>risk prioritisation process</b> is designed to identify key risks that are a threat to the achievement of objectives, evaluate risk controls and ensure risk reduction actions are embedded within Service Performance Plans.</li> <li>Internal Audit (Veritau) review the effectiveness of the framework for identifying and managing risks on a regular basis. Any weaknesses identified are addressed and progress to rectify those weaknesses is monitored by the Corporate Risk Management Group as well as Internal Audit.</li> <li>An annual progress report on risk management is made to the Audit Committee. The Audit Committee's role is to assess the effectiveness of the authority's risk management arrangements and to review progress on the implementation of risk management throughout the authority.</li> <li>Corporate Directors provide an update on the progress of mitigating risks identified in their risk registers to Audit Committee once a year.</li> <li>Clear accountability is shown in both the Corporate Risk Management Policy and Strategy and as part of the risk register process.</li> </ul>	

<ul style="list-style-type: none"> <li>• The <b>Performance Management framework</b> has been further refined in order to strengthen the links between individuals, teams and services. Benchmarking and best practice from other Authorities is an inherent part of the planning process to ensure that each plan can look for further improvements. The service planning process also involves identification of savings as an initial part of the generation of savings proposals for the Budget / MTFs.</li> <li>• There is quarterly reporting of <b>key performance information</b> to Management Board and a quarterly meeting of the Executive and the Scrutiny Committee Chairs. This information brings together activity levels; financial information; quality issues; customer feedback; improvement areas; workforce; and compliments and complaints. Part of this approach is to ensure that the key components of value for money are considered together and that both senior management and Members can better understand and challenge key services and areas of Council spending. This is supplemented by more frequent reporting and monitoring processes within Directorates.</li> </ul>	
<p><b>o) Ensuring effective counter fraud and anti-corruption arrangements are developed and maintained in accordance with the <i>Code of Practice on Managing the Risk of Fraud and Corruption (CIPFA, 2014)</i>.</b></p>	
<ul style="list-style-type: none"> <li>• The County Council has approved and implemented a formal <b>Counter Fraud Strategy</b> which is reviewed annually by the Audit Committee. The Strategy is designed to minimise the risk of fraud and corruption by adopting and maintaining measures which prevent fraud occurring, that ensure instances of fraud which do occur are detected promptly and enable robust action to be taken against any perpetrators.</li> <li>• The risks of fraud and corruption are kept under constant review. A formal <b>Fraud and Loss Risk Assessment</b> is also completed each year by Veritau and the results are report to the Audit Committee. Preventative measures are taken to address any new or emerging risks.</li> <li>• Where instances of fraud are detected, Veritau will work closely with management and other agencies to ensure that the allegations are fully investigated, the extent of any losses is quantified, evidence is properly collected for further action (including possible criminal or disciplinary action), losses are recovered where possible and appropriate measures are taken to prevent any further occurrences</li> </ul>	
<p><b>p) Ensuring an effective Scrutiny function is in place</b></p>	
<ul style="list-style-type: none"> <li>• The <b>Constitution</b> sets out how the County Council operates, how decisions are made and by whom, and the procedures that are followed to ensure that these are efficient, transparent and accountable to local people.</li> <li>• The <b>Executive</b> is legally responsible for developing and making proposals to the County Council for the budget and the policy framework and taking the decisions to implement them once they are agreed. If the Executive wishes to make a decision that is outside the budget and policy framework, then this must be referred to the Council as a whole to decide. They are also responsible for all other functions not falling within the responsibility of the Council or any other committee. Each Member of the Executive has a portfolio responsibility that relates to a specific area(s) of the County Council's services and responsibilities. The Executive meets formally at least once a month but will hold informal meetings on a more regular basis as required to progress the business of the County Council.</li> <li>• There are four <b>Overview and Scrutiny Committees</b> that support the work of the Council and the Executive, together with a Scrutiny of Health Committee. Their roles and responsibilities are detailed in Article 6 of the Constitution and the Overview and Scrutiny Procedure Rules. These</li> </ul>	



<p>Committees are supported by a small team of officers including a Statutory Scrutiny Officer (the Democratic Services and Scrutiny Manager). The Overview and Scrutiny Committees have continued to meet virtually (both formally and informally) throughout the pandemic which has led to only minor disruption to the ways of working. In addition Scrutiny Board has coordinated scrutiny of the recovery from the pandemic and how it has changed the way in which the County Council and partner agencies and organisations work. Work will be undertaken to consider how to scrutinise the transitional functions that the County Council will be responsible for in creating the new unitary Council of North Yorkshire prior to vesting date.</p>	
<p><b>q) Ensuring that assurance arrangements conform to the governance requirements of the CIPFA Statement on the Role of the Head of Internal Audit (2019) and, where they do not, explain why and how they deliver the same impact</b></p>	
<ul style="list-style-type: none"> <li>• The Head of Internal Audit is responsible for reviewing and reporting on the adequacy and effectiveness of the County Council's governance, risk management and control framework. The objective is to provide independent and objective assurance to management and those charged with governance, including the Corporate Director – Strategic Resources and the Audit Committee. Where weaknesses in control are identified then Internal Audit will support management to make the necessary improvements. The Financial Procedure Rules provide the framework for internal audit activities within the County Council, and define the respective roles and responsibilities of management and the Head of Internal Audit as well as confirming Internal Audit's rights of access to premises, information, records and other documentation. The specific objectives, scope and approach to Internal Audit are set out in the <b>Audit Charter</b> which is reviewed annually and subject to approval by the Audit Committee.</li> <li>• The <i>CIPFA Statement on the Role of the Head of Internal Audit</i> contains five principles which set out the governance arrangements necessary to ensure that the Head of Internal Audit (HIA) is able to operate effectively and perform his/her core duties. These five principles are: <ul style="list-style-type: none"> <li>- The HIA plays a critical role in delivering the organisation's strategic objectives by championing best practice in governance, objectively assessing the adequacy of governance and management of existing risks, commenting on responses to emerging risks and proposed developments.</li> <li>- The HIA plays a critical role in delivering the organisation's strategic objectives by giving an objective and evidence based opinion on all aspects of governance, risk management and internal control.</li> <li>- The HIA must be a senior manager with regular and open engagement across the organisation, particularly with the Leadership Team and with the Audit Committee.</li> <li>- The HIA must lead and direct an internal audit service that is resourced to be fit for purpose.</li> <li>- The HIA must be professionally qualified and suitably experienced.</li> </ul> <p>The County Council's arrangements for internal audit are assessed against the five principles on an annual basis and the HIA and Internal Audit were able to comply and operate in accordance with the five principles.</p> </li> </ul>	
<p><b>r) Undertaking the core functions of an audit committee, as identified in <i>Audit Committees: Practical Guidance for Local Authorities (CIPFA, 2018)</i> (amend when updated guidance is issued)</b></p>	
<ul style="list-style-type: none"> <li>• A separate Audit Committee, which includes external independent Members, has been in operation since April 2006. (see section 5 below for activities during 2021/22). A key role of the Audit Committee is to act as the responsible body charged with ensuring that a sound system of governance and internal control operates throughout the County Council. In doing so, it provides independent assurance to the Council on the adequacy of the risk management framework and the</li> </ul>	

<p>associated control environment and independent scrutiny of the County Council's financial and non-financial performance to the extent that it affects the Council's exposure to risk and weakens the control environment. It also oversees the Procedure Rules that relate to Contracts, Finance and Property matters as well as Information Governance and Counter Fraud arrangements. It is also responsible for scrutinising the Treasury Management policies and activities of the County Council and for ensuring that arrangements exist to secure value for money. The appointment of external independent Members helps to bring additional knowledge and expertise to the working of the Audit Committee.</p>	
<p><b>s) Ensuring that the County Council provides timely support, information and responses to External Auditors and properly considers audit findings and recommendations</b></p>	
<ul style="list-style-type: none"> <li>• The County Council's appointed <b>External Auditor</b> is Deloitte. The External Auditor attends Audit Committee meetings.</li> <li>• Each year the External Auditor provides an External Audit Plan which sets out their key objectives for the year which can include a review and report on Financial Statements including the Annual Governance Statement; providing an opinion on the Financial Statements and also the arrangements to secure value for money.</li> <li>• the External Auditor publishes an External Audit Report on the completion of their audit.</li> <li>• Throughout the year the County Council's Members and Officers work with the External Auditor to address any concerns and risks highlighted by the external auditor.</li> <li>• Findings and recommendations made by the External Auditor receive an appropriate management response setting out how the County Council will address such recommendations and areas of concern.</li> </ul>	
<p><b>t) Incorporating good governance arrangements in respect of partnerships and other joint working and ensuring that they are reflected across the County Council's overall governance structures</b></p>	
<ul style="list-style-type: none"> <li>• The County Council's Constitution and Finance Procedure Rules contain a number of issues to be considered before the County Council becomes involved in a partnership, including the need for approval by the Executive or under the terms of the Delegation Schemes, of appropriate written governance arrangements and interaction with the County Council's decision making arrangements commensurate with the role of the partnership, the part played in it by the County Council, and the risks attached to that involvement. An annual report is made to the Audit Committee on the governance arrangements and work of partnerships.</li> <li>• Where the County Council is a substantial <b>equity holder in a company</b> (NYnet, Veritau, Yorwaste, Align Property Partners, Brierley Homes, First North Law, N Y Highways) it ensures appropriate governance arrangements are in place both within the company and as between the company and the County Council. These will be based on the <b>Local Code</b> but also take into account the operational circumstances of the company.</li> </ul>	<p><a href="#">Local Code of Corporate Governance</a></p>

**5.0 ACTIVITIES OF THE AUDIT COMMITTEE**

5.1 During 2021/22 and up to the date this AGS was signed, the Audit Committee had met 6 times both formally and informally. During this period its activities included:-

- approved the Internal Audit Plan for 2021/22. **(to be updated after June meeting)**
- considered the County Council's overall counter fraud arrangements together with the outcome of the annual Fraud and Loss risk assessment. The Committee also reviewed the work of Veritau in respect of the management of fraud risks including the results of investigations into matters reported via the County Council's whistleblowing facilities or directly by management. The Council's counter fraud policy framework and action plan have also been reviewed and updated.
- assessed the performance of the County Council's internal audit provider, Veritau. The Committee also considered the outcome of the internal audit quality assurance and improvement programme (QAIP). The Committee was pleased that internal audit practices continue to meet the required professional standards and therefore continued reliance could be placed on the results of internal audit work.
- continue to oversee the County Council's risk management arrangements and strategy
- continued to assess the adequacy and effectiveness of each Directorate's risk management arrangements through consideration of the risks and mitigating actions identified in each Directorate Risk Register.
- considered the annual report on partnership governance. The report included details of the County Council's current partnerships, changes which had occurred in the year and the arrangements in place to monitor the management and performance of key partnerships. The report lists the partnerships that were within the scope of the annual report. The reporting process helps to ensure that the governance arrangements of all high and medium risk partnerships are monitored on a regular basis.
- ensured that the ongoing work in relation to improvement issues on Corporate Governance, Information Governance (and in particular compliance with the UK General Data Protection Regulation and Data Protection Act), Business Continuity and Risk Management, was progressing
- considered the external audit plan prepared by Deloitte for the audit of the 2021/22 financial statements and the review of the County Council's arrangements for securing value for money;
- considered the arrangements made by the County Council for securing value for money, including the transition through Local Government Reorganisation which is seen as the largest contributing strand towards greater VfM.
- reviewed the progress made to implement the Procurement and Contract Management Strategy, and the Strategy Action Plan. . This included details of continuing actions taken in response to the Coronavirus pandemic including supply chain resilience (setting up the Supply Chain Resilience Board), wider supply chain support (Go4Growth) and preparation for Local Government Reorganisation.
- continued to scrutinise the Treasury Management arrangements of the County Council
- considered the Annual Report of the Head of Internal Audit expressing his opinion on the framework of governance, risk management and controls operating within the County Council.
- considered and approved the Statement of Accounts including the Annual Governance Statement of the County Council and the North Yorkshire Pension Fund submitted by the Corporate Director – Strategic Resources following detailed work by a sub group of the Committee.
- received details of the outcome of the review of the Property Procedure Rules. The amended Rules resulted in specific changes such as the simplification of the wording for compulsory purchase, and additions such as acquiring property by auctions and tenders.



- received details of the exceptional consultation issued by CIPFA on time limited changes to the *Code of Practice on Local Authority Accounting 2019/20* to help alleviate delays to the publication of audited financial statements.
- received briefings on a number of topics including the Council's Treasury Management, Cyber and Information Security, the County Council's owned companies and the Pension Fund.
- received an induction session for new Members following local elections
- reviewed its Terms of Reference and its own effectiveness.
- reviewed arrangements for Corporate Governance within the County Council including approval of changes to the County Council's Local Code of Corporate Governance
- received training on relevant topics

5.2 All this work has been used in supporting the preparation of the County Council's (ie this) Annual Governance Statement for 2020/21.

## 6.0 REVIEW OF EFFECTIVENESS

6.1 The County Council has responsibility for formally conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review relates to the Governance Framework which has been in place at the County Council for the year ended 31 March 2022 and up to the date of approval of the Statement of Accounts. Any issues identified as a significant governance issue are reported within the AGS, and the progress made by management in 2022/23 to address these issues will be reported regularly to the Audit Committee as the body charged with governance.

6.2 The review of effectiveness of governance and internal control systems is informed by the work of the Executive, the senior managers within the County Council who have responsibility for the development and maintenance of the governance environment; by the Internal Audit function (as carried out by Veritau) and the Insurance and Risk Management Service; comments made by External Auditors and other review agencies and inspectorates. The Corporate Governance Officers Group is responsible for co-ordinating the review.

### Delivery/Operational Area of Assurance

6.3 Management Board and all of the Corporate Directors have reviewed their service areas in relation to the governance and internal control procedures and confirm that the functions they are responsible for comply and conform to the Governance Framework. Significant governance issues are provided in section 7.

6.4 In addition the County Council has identified a suite of key performance indicators to help assess the effectiveness of its arrangements. These are reported quarterly to the Executive, and include the outcome of external inspections (see below in paragraph 6.6 for further details).

### Oversight of Management Activity

6.5 A range of reports are produced annually or throughout the year from those responsible for the oversight of management activity which provide assurance on the operation of elements of the governance framework, including those listed below:

- The latest published version of the Constitution, and on the County Council website (see link above)
- Annual Report of the Standards Committee – The Standards Committee consider and approve the annual report on the work undertaken by the Committee which includes a review of ethical framework developments, Members attendance at Committees, dispensations and complaints. There are 2 independent persons on the Committee who provide independent assurance in respect of ethical behaviour and conduct. No significant ethical failings were found and the report was approved at Full Council.
- Counter Fraud annual report (including fraud and loss risk assessment) - the Audit Committee received and considered the annual report prepared by Veritau and the actions being taken to mitigate possible fraud risks. No significant frauds or losses occurred during the period.
- Internal audit - the 2020/21 Head of Internal Audit Report and Opinion - provided “substantial” assurance in relation to the County Council’s framework of governance, risk management and control. **(to be updated following Opinion)**
- Annual Report of the Audit Committee for the year ended 30 September 2021 – this is based on details of the work carried out by the Audit Committee and details of how the Audit Committee has fulfilled its Terms of Reference. See paragraph 5 above for further details of the activities of the Audit Committee.
- Treasury Management and Investment Strategy Report- regular reports are provided to the Audit Committee throughout the year, with an Annual report presented to Full Council. This shows compliance with investment policy and strategy.
- Annual Information Governance Report - the Audit Committee is provided with an annual update on developments in the County Council’s information governance arrangements and compliance with relevant legislation. Progress has been made in developing the County Council’s information governance arrangements during the year. However information governance continues to be identified as a high risk area on the corporate risk register and by the internal auditors, Veritau. This is in part due to the consequences should the County Council suffer a serious data breach. See also Section 7 for further details.
- Annual Partnership Governance Report – the Audit Committee is provided with an annual update on partnerships and noted that in 2021/22 none of the partnerships were identified as being high risk and there had been no governance failures in the year.
- Risk Management – the Audit Committee is provided with annual reports on the adequacy and effectiveness of each Directorate’s risk management arrangements, and regular audits on the risk management strategy and process are also carried out. Internal Audit activities show that the Council is managing its risks appropriately and effectively.
- North Yorkshire Safeguarding Children’s Partnership (NYSCP) Annual Report (on their [website](#)) - the independent Scrutineer’s Annual Report detailed the work undertaken by the NYSCP in its first full year of operation (having replaced the North Yorkshire Children’s Trust and North Yorkshire Safeguarding Children Board). This included that the NYSCP. Executive agendas are gradually expanding to ensure a focus on what the Children’s Trust steered, across all five national Outcomes set out in the Children Act 2004 (Stay Safe, Be Healthy, Enjoy and Achieve, Make a Positive Contribution, Achieve Economic Wellbeing.); the structure of the Partnership; and the themes for future working based on agreed ambitions, namely, A Safe Life, A Happy Family Life, A Healthy Life and Achieving in Life.
- North Yorkshire Safeguarding Adults Board (NYSAB) Annual Report (on their [website](#)) - the latest annual report noted work including production of a ‘Risk Notification Return’ guidance document for providers; publication of the outcome of a Safeguarding Adults Review including recommendations; the co-production of a series of One minute guides with the North Yorkshire Safeguarding Children Partnership (NYSCP) and North Yorkshire

Community Safety Partnership (NYCSP) on a variety of topics aimed at keeping people safe; activity during the online ‘Safeguarding Week’; and ambitions for the year ahead.

- Assurance is provided by the Monitoring Officer in relation to legality issues and a section 5 report is issued in circumstances where the County Council is not operating lawfully. No section 5 notices were issued during this period.
- Procurement and Contract Management - the Audit Committee is provided with an annual report on procurement and contract management activities. Activities this year included receiving details of continuing actions taken in response to the Coronavirus pandemic including supply chain resilience (setting up the Supply Chain Resilience Board), wider supply chain support (Go4Growth) and preparation for Local Government Reorganisation.
- Attendance Management Annual Report – sickness absence is measured in number of FTE days lost and was 6.5 days in 2020/21, amongst the lowest of county councils nationally. However, in the first 3 quarters of 2021/22 this increased significantly with a projected outturn figure of around 8.2 days, however this remains low in comparison with other similar benchmark councils which are looking to outturn at 12-16 days. Sickness absence was particularly low in 2021 at the start of pandemic, when large parts of the workforce moved to homeworking, with some absence due to self isolation requirements or employees being furloughed. NYCC has, along with other employers, seen a significant rise in sickness absence this year. The reasons for this are varied, for example postponed operations have recommenced resulting in further sickness absence for post-operative recovery, and it is likely that the extended demands of the pandemic will have had an impact on absence levels. This year there has also been a rise in infections other than Covid which have spiked due to less communal transmission of viruses during the pandemic.
- Numerous qualitative and quantitative returns have been provided to Government in response to Coronavirus.
- Assessment of compliance with the latest CIPFA Financial Management Code 2019 – the Audit Committee was provided with a report on a self-assessment and overview of compliance with the FM Code. See the link [CIPFA Financial Management Code report to Audit Committee in December 2021](#) for full details. The assessment found a high level of compliance with the Standards and no areas of significant concern. However some areas for improvement were identified and details can be found within the report along with the responsible officer or information. A further report will be provided to Audit Committee on progress of the identified areas ahead of the deadline for full compliance.

## Independent Oversight

6.6 Independent oversight includes the following:

- *Children and Families Services*

The formal letter from OFSTED regarding the June 2021 Focused Visits stated that “Highly confident senior leaders and managers have ensured that children’s services have continued to develop positively since the last inspection. Despite COVID and the resultant increase in the number of children being referred to children’s services, partnership work has flourished, the practice model is now fully embedded, and vulnerable children receive effective services from skilled and compassionate professionals who protect, help and support them”. This builds on North Yorkshire’s already outstanding status.

- *GCSE Examinations*

Due to Coronavirus, there is no data for 2021.

- *Care Market Quality Remains High*

Based on the most recent CQC overall inspection ratings, 83.3% of provision across the county is rated as “good” or better. This remains higher than regional levels (80.3%), but reduced significantly between quarters, down by 5.8%. For care home provision, the ratings are lower than the overall averages described above, but provision in North Yorkshire remains better than comparator averages. Inspection outcomes for in-house provision (Provider Services), is consistently significantly better than all comparator averages.

- *Public Satisfaction with Highways and Transportation*

The 2021 survey was disappointing for highways authorities in the public satisfaction survey across the whole country. The majority of figures suffered a drop in satisfaction levels. This means that although we saw a 4 point drop we retained a 2nd quartile status and dropped one place against a group of similar county councils and large unitary authorities (although there were 32 included this year and 29 last year.) Our drop of 4 points in this measure was better than the average of our peer group (a 5.1 drop) and slightly better than average overall (4.4 drop).

- *Ombudsman Investigations*

In 2021/22 there were 60 Ombudsman investigations received, 2 of which were then withdrawn. 48 decisions were made (some cases go across financial years), 12 of which were upheld.

## 7.0 SIGNIFICANT GOVERNANCE AND BUSINESS CHALLENGES **to be completed**

7.1 The governance and internal control arrangements can provide only reasonable and not absolute assurance that assets are safeguarded, that transactions are authorised and properly recorded, that material errors or irregularities are either prevented or would be detected within a timely period and that significant risks impacting on the achievement of the County Council’s objectives have been mitigated. It also needs to be recognised that the current external challenges to local government and the wider public sector are such that there are an unparalleled number of business risks and challenges; an effective governance framework therefore helps but cannot by itself eliminate such issues.

7.2 On the basis of the review work carried out it was considered that the majority of the governance and internal control arrangements continue to be fit for purpose and the overall governance framework was effective during the financial year 2021/22. **There were, however, some areas identified which require attention either as a result of weaknesses or as a result of external challenges. The most significant of these areas (ie business challenges and Coronavirus recovery) are set out below in a spirit of ensuring continuous improvement of governance; internal control arrangements; and service delivery.**

7.3 At the time of writing the items included in the table below represent the list of key issues requiring attention in 2022/23.

Significant Governance and Business Challenges requiring attention in 2022/23	
Challenge	
A1	<b>Information Governance</b> Description
Actions	
a)	
b)	
c)	

d)	
<b>Challenge</b>	
A2	<b>Covid Scarring</b> Description
<b>Actions</b>	
a)	
b)	
c)	
d)	
<b>Challenge</b>	
A3	<b>Local Government Reorganisation</b> Description
<b>Actions</b>	
a)	
b)	
c)	
d)	
<b>Challenge</b>	
A4	<b>Financial Uncertainty</b> Description
<b>Actions</b>	
a)	
b)	
c)	
d)	
<b>Challenge</b>	
A5	<b>Resourcing (recruitment and retention)</b> Description
a)	
b)	
c)	
d)	

8.0 **CONCLUSION** **to be amended on completion of AGS**

8.1 The County Council has in place strong governance arrangements which we are confident protect its interests and provide necessary assurances to our citizens and stakeholders. However, the County Council has a duty to seek continuous improvement and will take steps in 2022/23 to further enhance governance arrangements.

- 8.2 Issues that require attention have, however, been identified and these are set out in **Section 7** above together with details of how they will be addressed during 2022/23. Reports on progress will be submitted to the Audit Committee.
- 8.3 The governance arrangements that are in place already provide for scenarios such as Coronavirus, and have stood up to the test with decision making arrangements proving to be robust. There is now a will for the decision making arrangements that changed during the immediate crisis to revert back to previous arrangements.

9.0 **SIGNATURES**

- 9.1 We, the undersigned, accept primary responsibility for the content of this Annual Governance Statement and will over the coming year, take steps to address the matters identified in Section 7 of this Statement to further enhance the governance arrangements of the County Council. We are satisfied that these steps will address the need for improvements that were identified in the significant governance and business challenges and will monitor their implementation and operation as part of the next annual review.

**Signed:**

Cllr Carl Les  
Leader of the County Council

Richard Flinton  
Chief Executive

Date:

Date:

- 9.2 I confirm that the Audit Committee (meeting on the 19 September 2022) was satisfied, on the basis of the information available to it, that this Annual Governance Statement for 2021/22 has been prepared and approved after due and careful enquiry.

Cllr Clifford Lunn  
Chairman of the Audit Committee

Date:

## **GLOSSARY OF TERMS**

### **Accruals**

The concept that income and expenditure are recognised as they are earned or incurred, not as cash is received or paid.

### **Actuary**

An actuary is an expert on pension scheme assets and liabilities. The Local Government Pension Scheme Actuary determines the rate of employer contributions due to the Pension Fund every three years.

### **Amortised**

Written off over a suitable period of time (usually in line with the useful life of a fixed asset). This is a proxy for depreciation for intangible assets.

### **Appropriations**

Amounts transferred from the Comprehensive Income and Expenditure Statement through the Movement in General Fund Balance to revenue or capital reserves.

### **Asset Rental Charges**

The County Council charges Asset Rentals to Services in order to reflect the economic costs of the assets they use in service provision. These charges do not impact on Council Tax.

### **Assets**

Anything which has a monetary value e.g. property, investments or cash.

### **Assets Held for Sale**

Those assets that are actively being marketed with the expectation that disposal will occur within a 12 month period.

### **Associate**

An entity is an associate of a reporting authority if it has a participating interest and over whose operating and financial policies the reporting authority is able to exercise significant influence.

### **AVC**

Additional Voluntary Contributions.

### **Benchmark**

A measure against which investment performance is assessed. The benchmark may take the form of a "market index" where performance is measured by comparison with a particular market or where measurement is against an average established by reference to the performance of a peer group or league table.

### **BCF**

Better Care Fund

### **Bid Price**

In the context of stock trading on a stock exchange, the bid price is the highest price a buyer of a stock is willing to pay for a share of that given stock.

### **Bond**

A type of investment where cash is exchanged for a certificate of debt issued by the government or company, promising regular payment on a specified date, or range of dates, usually involving a final lump sum capital payment at the time the bond is given up by the investor.

**Budget**

A statement of the County Council's expected level of service and spending over a set period, usually one year.

**Callable Deposit**

Deposit with a bank or building society for an agreed term but where the bank has the option of repaying the full amount at set intervals. For example, a three year deposit with six monthly calls.

**Capital Expenditure**

Expenditure on the acquisition of a fixed asset or expenditure which adds to, or enhances, the life or value of an existing fixed asset.

**Capital Financing**

Funds used to pay for capital expenditure. These funds can come from both external and internal sources.

**Capital Plan**

The proposed budget for capital expenditure and funding for the County Council.

**Capital Receipts**

Proceeds from the sale of Fixed Assets. These are used to finance new capital expenditure.

**Carrying Amount**

The amount at which an asset is recognised in the Balance Sheet.

**Cash and Cash Equivalents**

A Balance Sheet heading to identify both cash (or overdraft) and other highly liquid resources, these liquid resources are deemed to be short term investments that are held with maturity periods of three months or less and are for the purposes of cash management.

**CCG**

Clinical Commissioning Groups.

**The Code**

In relation to the financial statements The Code refers to the Code of Practice on Local Authority Accounting. The Code of Practice is based upon approved accounting standards and provides the accounting standards under which the Statement of Accounts are prepared.

**CFR**

Capital Financing Requirement.

**CIPFA**

The Chartered Institute of Public Finance and Accountancy is the lead accountancy body for the Public Sector on accounting practice and the preparation of local authority Accounts.

**Consolidation**

The process of adjusting and combining financial information from the individual financial statements of a reporting authority and its subsidiaries. The overall aim is to prepare consolidated financial statements that present financial information for the group as a single entity.

**Contingencies**

Sums set aside to meet either the potential costs of activities expected to occur during the year, over and above those costs included in the services budget (pay and price), or items which are difficult to predict in terms of financial impact or timing (uncertain items).



### **Corporate Governance**

The authoritative rules and controls in place within an organisation required to promote openness, inclusivity, integrity and accountability.

### **Council Tax**

The means of raising money locally to pay for local authority services. This is a property based tax where the amount levied depends on the valuation of each dwelling.

### **Credit Rating**

A published ranking, based on detailed financial analysis by a credit bureau, of an organisation's financial history, specifically relating to an organisation's ability to meet its debt obligations.

### **Creditors**

Amounts owed by the County Council for goods or services that it has received but for which payment had not been made by the last day of the financial year (31st March).

### **Current Assets and Liabilities**

Current assets are items that are owed to County Council and can be readily converted into cash. Current liabilities are items that are due for payment immediately or in the short term.

### **Current Service Cost IAS 19**

Employer pension contributions charged during the year have been removed from the Comprehensive Income and Expenditure Statement and replaced with an amount (i.e. current service cost) which reflects the increase in the scheme liabilities expected to arise from employee membership of the scheme in the year of account.

### **Debtors**

Amounts owed to the County Council at the last day of the financial year (31st March) where services have been delivered but payment has not been received.

### **Delegated Budgets**

Budgets for which schools and other services have complete autonomy in spending decisions.

### **Depreciation**

The measure of the wearing out, consumption, or other reduction in the useful economic life of a fixed asset, whether arising from use, age or obsolescence through technological or other changes.

### **DfE**

Department for Education.

### **DLUHC**

Department for Levelling Up, Housing and Communities (formerly MHCLG - Ministry of Housing, Communities and Local Government).

### **DSG**

Dedicated Schools Grant. A ring-fenced grant which can only be applied to expenditure properly included in the Schools budget.

### **Earmarked Reserves**

These reserves represent monies set aside that can only be used for a specific purpose.

### **EFA**

Expenditure & Funding Analysis

### **Expected Return on Assets**

The average rate of return expected on the actual assets held by the Local Government Pension Fund.

**Fair Value**

A rational and unbiased estimate of the potential market price of a good, service or asset.

**Finance Leases**

Under a finance lease agreement, most of the risks and rewards associated with ownership are transferred to the lessee. The accounting policy is to recognise these assets.

**FRS**

Financial Reporting Standard

**FVOCI**

Financial Assets Measured at Fair Value through Other Comprehensive Income

**FVPL**

Financial Assets Measured at Fair Value through Profit or Loss

**GAAP**

Generally Accepted Accounting Practice.

**Government Grants**

Revenue grants and contributions are credited to the appropriate service Revenue Account where they relate to a specific service; general grants including capital grants are credited to non-specific grant income within the Comprehensive Income and Expenditure Statement to the extent that the conditions of the grant have been met.

**HWRC**

Household Waste Recycling Centre

**IAS**

International Accounting Standard

**ICT**

Information and Communications Technology.

**IFRIC**

Interpretations originated from the International Financial Reporting Interpretations Committee.

**IFRS**

International Financial Reporting Standards. Guidelines and rules set by the International Accounting Standards Board (IASB) that companies and organisations can follow when compiling financial statements.

**Impairment**

The worsening of an asset, through damage, dilapidation etc., which affects the value of that asset.

**Income**

Amounts which the County Council receives, or expects to receive, from any source. Income includes fees, charges, sales, capital receipts, government grants, the precept on Council Tax collection funds, Revenue Support Grant and National Non-Domestic Rate.

**Income in Advance**

Amounts received by the County Council during the current financial year relating to services to be delivered in the following financial year.

**Intangible Assets**

Assets that do not have physical substance but are identified and are controlled by the County Council through custody or legal rights.

**Interest Cost**

A financing charge reflecting the increases in the present value of Pension Fund scheme liabilities.

**Investments**

Short term investments comprise of deposits of funds with banks or similar institutions.

**Investment Properties**

Properties that are held for income or capital appreciation only, rather than used for any service delivery purposes.

**ISAB**

International Accounting Standards Board.

**ISB**

Individual School Budgets.

**ISP**

Internet Service Provider.

**Joint Venture**

An entity in which the reporting authority has an interest on a long term basis and is jointly controlled by the reporting authority and one or more entities under a contractual or other binding arrangement.

**LAA**

Local Area Agreement. A partnership with other public bodies involving the pooling of government grants to finance work towards jointly agreed objectives for local public services.

**LAAP**

Local Authority Accounting Panel. Bulletins issued by CIPFA to provide guidance on topical issues and accounting developments and when appropriate provide clarification on the detailed accounting requirements.

**LASAAC**

Local Authorities (Scotland) Accounts Advisory Committee.

**LDDF**

Learning Difficulties Development Fund.

**LGPS**

Local Government Pension Scheme.

**LIBOR**

The London Interbank Offered Rate. A daily reference rate based on the interest rates at which banks borrow unsecured funds from other banks in the London wholesale money.

**LOBO**

Lender Option Borrower Option. Financial instrument used to borrow from the money market such loans feature on initial fixed interest period followed by a specified series of calls where the lender has the option to request an interest rate increase. The borrower has the option of repaying the loan (at no penalty) or accepting the higher rate.

**LPSA**

Local Public Service Agreement.

**LSP**

Local Strategic Partnership. A non-statutory, multi-agency partnership, which matches a local authority boundary, and includes representatives from the public, private, community and voluntary sector.

**LMS**

Local Management of Schools.

**Long Term Borrowing**

Long term borrowing is loans that have been raised to finance capital expenditure.

**Market Value**

The monetary value of an asset as determined by current market conditions.

**Mid-market price**

The mid-point between the bid price and the offer price for a security based on quotations for transactions of normal market size by recognised market-makers or recognised trading exchanges.

**Minimum Revenue Provision**

The statutory minimum amount that must be charged to a Revenue Account in each financial year to repay external debt.

**Minority Interest**

The interest in a subsidiary entity that is attributable to the share held by, or on behalf of persons other than the reporting authority.

**MTFS**

Medium Term Financial Strategy

**NAHT**

National Association of Head Teachers.

**NASUWT**

National Association of Schoolmasters Union of Women Teachers.

**National Non-Domestic Rate**

The Government levies a standard rate on all properties used for commercial purposes. The rates are collected on behalf of the government by District Councils, and then redistributed nationally on the basis of resident population.

**Net Book Value**

The amount at which Fixed Assets are included in the Balance Sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

**Net Current Replacement Cost**

The cost of replacing or recreating the particular asset in its existing condition and in its existing use, i.e. the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

**Net Debt**

This comprises cash in hand, cash overdrawn, short term investments and long term borrowing.

**Net Realisable Value**

The open market value of the asset in its existing use (or open market value in the case of non-operational assets) less the expenses to be incurred in realising the asset.

**NEU**

National Education Union (formerly NUT National Union of Teachers and ATL Association of Teachers and Lecturers).

**NHS**

National Health Service.

**NJC**

National Joint Council.

**Non-Current Assets**

Assets that yield benefits to the authority and the services it provides for a period of more than one year.

**NYBEP**

North Yorkshire Business and Education Partnership.

**NYES**

North Yorkshire Education Services.

**NYnet Limited**

A company providing broadband connectivity within North Yorkshire.

**Past Service Cost**

The increase in Pension Fund liabilities arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

**PFC**

Pension Fund Committee.

**PFI**

Private Finance Initiative. A means of securing new assets and associated services in partnership with the private sector.

**PIP**

The Pending Issues Provision (PIP) was set up in 2008/09 as part of the budget and medium term financial strategy process to underpin a financial strategy that would ensure sufficient recurring funds are available in future years to meet the predicted year on year costs of the Waste Strategy.

The provision was funded by increasing the annual Council Tax charge in the three year period 2008/09 to 2010/11 by more than was strictly needed to pay for the annual cost of the County Council's services in those year's.

In addition to providing the longer term funding required for the Waste Strategy, the funding paid into the PIP but not yet drawn down by the Waste Strategy is available for non- recurring items of urgent expenditure and investment in services.

**Portfolio**

A block of assets managed by a fund manager, to an agreed performance specification, on behalf of an investor.

**PPP**

Public Private Partnership. A long-term contract between a private party and a government entity for providing a public asset.

**Precept**

The amount of money the County Council has to levy on Council Tax payers (via district collection funds) to pay for County Council services.

**Prepayments**

Amounts paid by the County Council in the current financial year that relate to goods and services not received until the following financial year.

**Provisions**

Provisions represent sums set aside for any liabilities of uncertain amount or timing that have been incurred.

**PWLB**

Public Works Loan Board. The Government agency set up to provide loans to Local Authorities to finance capital expenditure.

**REFCUS (Revenue Expenditure funded from Capital under Statute)**

Expenditure which may be properly capitalised, but which does not result in the creation of any fixed asset.

**Reserves**

There are two types of reserves, usable and unusable reserves. Usable reserves are those reserves that can be applied to fund expenditure or reduce local taxation. Unusable reserves are other reserves, such as the revaluation reserve, that arise from accounting requirements.

**Revenue Expenditure**

Revenue expenditure is spending on the day to day running costs of the County Council. It includes expenditure on employees, premises, transport and supplies and services.

**RICS**

Royal Institution of Chartered Surveyors.

**RSG**

Revenue Support Grant. Central Government grant support towards local government expenditure.

**SEN**

Special educational needs.

**SEND**

Special educational needs and disability.

**SDT**

Standard Desktop.

**Section 151 Officer**

The Officer designated to assume overall responsibility for the administration of the financial affairs of the County Council and for the preparation of the Council's Statement of Accounts.

**Settlements and Curtailments**

Settlements and liabilities settled at a cost materially different to the IAS 19 reserve during the year. Curtailments represent the cost arising from early payment of accrued pensions in respect of any redundancies during the year.

**Simple Investment**

The reporting authority's interest does not qualify the entity as a subsidiary, associate or a joint venture because the reporting authority has limited influence or its interest is not long term.

**SIF**

Special Investment Fund.

**SIP**

Statement of Investment Principles.

**Subsidiary**

An entity is a subsidiary of a reporting authority if the authority is able to exercise control over the operating and financial policies of the entity and is able to gain benefits / be exposed to risk of potential losses from this control.

**Surplus Properties**

Those properties that are not used in service delivery but neither do they meet the classification of investment properties or assets held for sale.

**T&C**

Technology and Change.

**Term Deposit**

A deposit held in a financial institution for a fixed term at a fixed rate.

**TMP**

Treasury Management Practices.

**TMPS**

Treasury Management Policy Statement.

**VAT**

Value Added Tax.

**Veritau Limited**

A company providing Internal Audit, Counter fraud and Information Governance Services.

**VOICE**

This is a union for Education Professionals.

**Work in Progress**

The value of rechargeable work which has not been recharged at the end of the financial year.

**YDHTP**

Yorkshire Dales and Harrogate Tourism Partnership.

**Yorwaste Limited**

A subsidiary waste disposal company.

**YPO**

Yorkshire Purchasing Organisation.